

**CITY OF HENDERSON, KENTUCKY  
ANNUAL COMPREHENSIVE FINANCIAL  
REPORT  
FOR THE FISCAL YEAR ENDED JUNE 30,  
2023**



Betty Smithhart Photography



**CITY OF HENDERSON, KENTUCKY**

**ANNUAL COMPREHENSIVE FINANCIAL**

**REPORT**

**For the Fiscal Year Ended June 30, 2023**



**Prepared by:**

**Finance Department**



**CITY OF HENDERSON, KENTUCKY**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**For the Fiscal Year Ended June 30, 2023**

---

**TABLE OF CONTENTS**

	<b>Page</b>
<b>INTRODUCTORY SECTION</b>	
Letter of Transmittal .....	1
GFOA Certificate of Achievement .....	9
Organizational Chart .....	10
List of Elected and Appointed Officials .....	11
<b>FINANCIAL SECTION</b>	
Independent Auditor's Report.....	12
Management's Discussion and Analysis .....	15
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position .....	35
Statement of Activities.....	36
Fund Financial Statements:	
Balance Sheet – Governmental Funds .....	37
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position .....	38
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	39
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	40
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund.....	41
Statement of Net Position – Proprietary Funds.....	42
Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds.....	43
Statement of Cash Flows – Proprietary Funds.....	44
Statement of Fiduciary Net Position – Fiduciary Funds.....	45
Statement of Changes in Fiduciary Net Position – Fiduciary Funds .....	46
Notes to the Financial Statements.....	47
Required Supplementary Information:	
Schedule of the City's Proportionate Share of the CERS Liabilities.....	109
Schedule of Changes in the Net Pension Liability and Related Ratios .....	111
Schedule of Contributions.....	113
Notes to Required Supplementary Information .....	117
Nonmajor Governmental Funds:	
Nonmajor Governmental Funds – Fund Descriptions .....	121
Combining Balance Sheet – Special Revenue Funds .....	122

Continued

	<b>Page</b>
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Special Revenue Funds .....	123
Schedules of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual:	
Cemetery Fund.....	124
Public Way Improvement Fund .....	125
Henderson Area Rapid Transit Fund .....	126
Emergency Communications Fund.....	127
Tourist Commission Fund.....	128
Community Development Block Grant Fund .....	129
Police Investigation Fund .....	130
Debt Service Fund.....	131
Capital Projects Fund.....	132
 <b>STATISTICAL SECTION</b>	
Statistical Section Contents.....	133
General Information.....	134
Financial Trends:	
Net Position by Component .....	138
Changes in Net Position.....	139
Fund Balances of Governmental Funds .....	142
Changes in Fund Balances of Governmental Funds .....	143
Revenue Capacity:	
General Governmental Tax Revenue by Source .....	144
Assessed Value and Actual Value of Taxable Property .....	145
Detail of Assessed Value and Estimated Actual Value of Taxable Property .....	146
Property Tax Rates - Direct and Overlapping Governments .....	147
Ad Valorem Tax Rates – Direct and Overlapping Governments .....	148
Top Ten Taxpayers .....	149
Property Tax Levies and Collections .....	150
Natural Gas Volume by Customer Type.....	151
Natural Gas Sold by Customer Type .....	152
Natural Gas Rates – Residential Customers .....	153
Debt Capacity:	
Direct and Overlapping Governmental Activities Debt.....	154
Pledged-Revenue Coverage – Water & Sewer and Electric Commissions ...	155
Ratios of Outstanding Debt by Type .....	156
General Bonded Debt Outstanding and Legal Debt Margin.....	157
Demographic and Economic Information:	
Demographic Statistics .....	158
Operating Information:	
Full-time Equivalent City Government Employees by Function / Program..	159
Capital Asset Statistics by Function / Program.....	160
Operating Indicators by Function / Program .....	162

## **INTRODUCTORY SECTION**





Bradley S. Staton, Mayor

Commissioners:  
Robert N. Pruitt  
Rodney Thomas  
Austin P. Vowels  
Nicholas E. Whitt

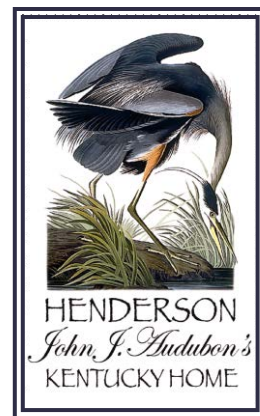


## The City of Henderson

P.O. Box 716  
Henderson, Kentucky 42419-0716

William L. "Buzzy" Newman, Jr., City Manager  
Dawn S. Kelsey, City Attorney  
Maree Collins, City Clerk  
Holli Blanford, Public Information Officer

Robert Gunter, Finance Director



December 22, 2023

Honorable Mayor,  
Members of the Board of Commissioners,  
Citizens of the City of Henderson, Kentucky:

We present to you the Annual Comprehensive Financial Report of the City of Henderson, Kentucky for the fiscal year ended June 30, 2023. Kentucky Revised Statute 91A.040 requires that the City of Henderson publish, before February 1 immediately following the fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

ATA CPAs & Advisors, PLLC has issued an unmodified ("clean") opinion on the City of Henderson's financial statements for the fiscal year ended June 30, 2023. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.





### *Profile of the government*

The City of Henderson was incorporated as a town in 1810 and as a City in 1867. Henderson currently serves a population of 27,697 and is in northwest Kentucky. The City has operated under the Board of Commissioners-City Manager structure since 1966. Policy-making and legislative authority are vested in the governing Board of Commissioners consisting of the mayor and four commissioners, all of whom are elected at large. Commission members serve two-year terms. The Mayor is elected for a four-year term. The Board of Commissioners appoints the City of Henderson's manager. The City Manager, with the approval of the Board of Commissioners, appoints department heads.

The City of Henderson provides a full range of municipal services, including public safety (police, fire, and emergency communications), street maintenance, sanitation, cemetery, drainage, landfill, transit, recreation, and general administrative services. Henderson includes, for financial reporting purposes, all entities involved in the provision of these services and for which, in the opinion of the City, the City is financially accountable. The City is financially accountable for legally separate organizations if City officials appoint a voting majority of an organization's governing body, and the City is either able to impose its will on that organization, or there is potential for the organization to provide specific financial benefits to, or to impose financial burdens on, the City.

The City has performed a comprehensive evaluation of its financial reporting entity in accordance with Governmental Accounting Standards Board Statement No. 61, *The Financial Reporting Entity*, and based on the foregoing criteria, has included the following separate organizations as discretely presented component units within the City's basic financial statements.

#### *Henderson Municipal Power and Light (HMPL)* *Henderson Water Utility (HWU)*

In addition to internal controls, the City maintains budgetary controls. The objective of these controls is to ensure compliance with legal provisions embodied in the annual appropriation and budget ordinance approved by the Board of Commissioners. As required by Kentucky Revised Statutes 91A.030 and 83A.150, the City Manager submits a proposed operating budget on or before June 1<sup>st</sup> to the Board of Commissioners for the fiscal year commencing July 1. The budget includes appropriations for expenditures and means of financing them. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is at the departmental level within an individual fund. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

### ***Local economy***

Henderson is located in the Evansville, IN-KY Metropolitan Statistical Area (MSA). This geographical region covers approximately 2,367 square miles and is the 164<sup>th</sup> largest MSA in the United States. Based on 2022 estimates, Henderson is the 15<sup>th</sup> largest city in Kentucky. The economy for the City of Henderson and Henderson County continues a modest growth and the City continues to maintain a positive economic outlook.

Per the U.S. Census Bureau, the median household income for the City of Henderson for the past 12 months was estimated to be \$43,413 which was \$12,041 or 21.7% lower than the Kentucky family medium income of \$55,454. The estimated medium price of a single-family home in the city was \$122,700. Due to its strength of reserves and liquidity, the City of Henderson received a credit rating of Aa3 from Moody's Investor Service on its 2023 general obligation bonds. The Aa3 is considered investment grade. For the long-term, Aa3 is rated as high quality and very low credit risk and for the short-term, it is rated as the best ability to repay short-term debt.

Over the past ten years, the City has experienced modest economic growth and investment. The real estate assessments have increased 23.8% or \$262.2 million from \$1,101.3 million at the start of fiscal 2014 to \$1,363.5 million at the end of fiscal 2023. This equates to a 2.2% annual increase. Occupational tax have increased 121.7% or \$6,276,542 from \$5,154,559 to \$11,428,101 over the same ten-year period.

### ***Long-term financial planning and major initiatives***

General Fund reserves increased to approximately \$20.2 million on June 30, 2023, which is an increase of \$3.5 million from the prior year. The reserves consisted of cash, investments, and receivables. The increase in General Fund reserves was primarily the result of improved tax collections. The tax collections increased a strong 9% or \$2.3 million with growth in payroll, net profits, and insurance premium taxes. The General Fund will have a cash and investments, net of cash due to component units, entering the fiscal year of \$19.6 million. This is equal to 6 months operating expense and transfers to other funds.

The Gas Fund's cash and investment balance of \$2.4 million will be equal to 1.6 months operating expense. This is below the City's goal of establishing a balance of cash and investments equal to 3 months' worth of operating expense in the Gas fund. However, federal grants in the amount of \$2.2 million were received in July of 2023. The total of the cash, investments, and receivable totaled \$4.6 million and equate to 2.5 months' worth of operating expenses. To help with cash flows, the General Fund will loan the Gas Fund cash when needed. At year-end, the General Fund had loaned \$500,000.

The City continues to play an active role in the Public Energy Authority of Kentucky (PEAK); a group the City co-founded in the 1990's. As a result of the consumption during the fiscal year, \$828,496 was returned to Henderson which is an increase of \$91,014 from the \$737,482 that was returned in fiscal 2022.

As in the past, staff continues to monitor rates to determine if "cost of living adjustments" are needed to avoid large and excessive increases in the future. Effective January 1, 2023, there was a modest increase in the occupational tax rate from 1.49% to 1.65%. The new occupational tax rate is still lower than Henderson's peers. In addition to the increase in the rate, there has been an expansion in the number of entities added to the tax rolls especially those related to the Pratt Paper project. The rate of increase in tax revenue has outpaced the rate of increase in expenses even with the added cost of inflation.

One of the largest single expenses for the City is employee health insurance and it can vary widely from year to year. For fiscal 2023, the total health care cost was \$7,988,780 which is an increase of \$1,433,198 from the \$6,555,582 spent in fiscal 2022. This equates to an increase of 21.9% from last year and an annualized increase of 4.9% since fiscal 2016.

From a capital projects aspect, fiscal 2023 was an active year. Some projects and improvements of note include:

#### *Sports Complex*

The largest project for fiscal 2023 was the \$3.2 million spent on the new sports complex on Airline Road. The first phase of complex construction project includes six 200-foot baseball fields, two 225-foot baseball fields, three multi-purpose fields, two concession stands, an outdoor pavilion and four large parking lots. The City is already planning on the next phase that will include artificial turf, lighting, and an additional multi-purpose field. Proceeds from the City's 2020A GO and 2023B bonds will be used to finance these recreational projects.

#### *Road and Bridge Improvements:*

In fiscal 2023, the City spent over \$3 million for road and bridge improvements including \$296,979 on Wathen Ln., \$785,772 on Barret Blvd., and \$1,970,048 on Hwy 425. All three roads are multi-year projects that will improve the driving, biking, and pedestrian traffic. The nearly \$2 million spent on HWY 425 was for the Pratt Paper project that added turn and deceleration lanes. The \$786,000 Barret Blvd extension will provide access to the new residential and commercial developments in the Deer Valley Subdivision. The first phase of the residential development started in August 2023 and the 300 new homes should be completed in five years.

### *New Fire Station #1:*

Designs for a new fire station were also developed for the 2<sup>nd</sup> St. property. This will include a training facility, drive-thru bays, and a larger footprint than the current location. General obligation bonds will be issued in the next fiscal year to finance the construction.

### *City of Henderson and Henderson County Joint Ventures:*

In August 2008, the City of Henderson and Henderson County signed a new inter-local agreement for the disposal of solid waste. The agreement provides for all Henderson County residents to use the transfer station and the construction demolition and debris landfill at a cost of \$7.00 per 400 pounds for permitted waste. The agreement also provides that the County make an annual lump sum payment as its financial obligation to the City for County residents using these services and to supplement the City's curbside recycling program. For fiscal 2023, the County contribution was \$120,048.

The City of Henderson and Henderson County continue to improve the funding options for the emergency dispatch operations in the 911 center. Due to more residents using cellphones over landlines, the revenue has decreased 32% from \$401,000 in fiscal 2014 to only \$272,464 in fiscal 2019. Effective January 1, 2020, the fee moved from the residents' phone bill to the water bills. Plus, the monthly rate increased from \$2.50 to \$3.25. For fiscal 2023, the communications fee received from water bills was \$671,033 or an increase of \$398,569 from fiscal 2019. Both entities meet at least quarterly to review the Center's expenses and explore funding options.

The City of Henderson, Henderson County, and Deaconess Methodist Hospital formed a committee to address the Emergency Medical Services (EMS) needs of the community. The hospital covers the cost of the service with the City of Henderson and Henderson County contributing \$80,000 each to Deaconess for operations. The focus of this committee is to review and discuss improvements to the ambulance service that is provided by Methodist Hospital.

The entities worked to fund and replace the computer-aided dispatch (CAD) system for the emergency dispatch center. The project was completed in fiscal 2020 and the cost of the project exceeded \$1.2 million. The project included infrastructure upgrades, workstations, and renovations at a backup site. Due to advances in technology, the City and County are already exploring the purchase of a new system that should be purchased in fiscal 2024..

To improve the communication needs in the city and county, a contract was signed with Motorola for a complete replacement of radios and the addition of communication towers. The \$3.6 million contract will benefit all city and county departments including the volunteer fire departments throughout the county. The contract also includes a maintenance contract for ten years.

### *Economic Development:*

On July 29, 2021, Pratt Industries announced a \$700 million corrugated box recycling and manufacturing complex that within two years is expected to employ 321 people at wages averaging nearly \$30 per hour. The complex covers 1 million square feet and sits on a 200-acre site in Henderson. Pratt would become the City's largest water and natural gas customer. The City has another 100 acres that could be developed for other industrial customers that could support Pratt or associatory companies.

During the 2015 fiscal year, the City purchased 124 acres at the end of Borax Drive. The property was purchased with federal highway and transportation grant funds. News of a possible economic development project could be announced soon. In August 2022, the City purchased approximately 132 acres of property on Barrett Boulevard. The first phase of a housing development property was started in September of 2023. Once completed, this could add nearly 300 homes. Additional development could include commercial other improvements.

### *Other Developments:*

As part of the budget process, the staff identifies and quantifies the operational costs associated with its capital projects and budgets resources accordingly. In addition, management monitors the condition of all government equipment and vehicles and will include replacements in the next budget cycle. The City of Henderson maintains a vehicle replacement schedule which serves as its fleet replacement guide over a five-year period. The fiscal year 2024 budget includes \$22.2 million in capital projects which includes \$1.1 million in rolling stock replacement. During the last fiscal year, HMP&L spent \$14,528,663 in capital improvements and replacements in the existing system. HWU added \$26,588,529 in capital projects during fiscal 2023.

As with many other metropolitan areas, the economic dependency and interrelationship of the entire region is important as evidenced by the number of nonresident workers who commute daily to work in Henderson County and the equivalent number of Henderson County residents who commute to work outside of the county. Consequently, economic activity in the entire Kentucky, Indiana, and Illinois tri-state area, no matter where it occurs, is of benefit to the Henderson local economy. Each year, the mayors of the local municipalities meet to discuss issues, projects, and endeavors that each are tackling and how those are linked to each other.

With all the various improvements, the City/County collaborations, sports complex, and the interstate 69 bridges it is a very exciting time for the community. The citizens, businesses, and employees of the City of Henderson should be proud of the accomplishments of the past fiscal year.

### ***Relevant financial policies***

The City of Henderson uses a comprehensive set of financial policies. During the current year, three of these policies were particularly relevant. The City of Henderson has a policy that requires the adoption of a balanced annual operating budget where operating expenses may not exceed anticipated revenues plus available unassigned fund balance. The amended fiscal 2023 budget was adopted using \$4,312,000 of unassigned fund balance. However, due to improved tax revenues, and limited expenditures, none of the unassigned fund balance was needed.

A reserve policy was approved in June 2020 that designates that 10% of the insurance premium tax be set aside for future capital projects and debt payments. For fiscal 2023, the City committed another \$675,450 of the tax and spent \$283,488 on debt service, \$1,001,630 on capital and \$162,408 on drainage improvements. At fiscal year-end, there was approximately \$607,420 committed for capital projects and debt payments.

The final financial policy involves the reserve policy, where the goal of maintaining a minimum General Fund reserve of at least one-quarter (three months) of the General Fund's operating budget, was exceeded. The fiscal 2024 budget was adopted with approximately \$38.8 million in expenses and transfers out. With an ending reserve of approximately \$20.2 million on June 30, 2023, the General Fund has 6.25 months' worth of reserve.

### ***Awards and Acknowledgements***

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Henderson for its annual comprehensive financial report (ACFR) for the fiscal year ended June 30, 2022. This was the twenty-fourth consecutive year that the government has achieved this prestigious award.

To be awarded a Certificate of Achievement, the government had to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable program requirements. We believe with reasonable certainty, the City of Henderson will be awarded the Certificate of Achievement for Excellence in Financial Reporting for June 30, 2023.

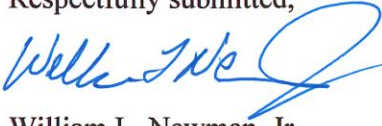
The City of Henderson also received the GFOA's Distinguished Budget Presentation Award for its annual budget document beginning July 1, 2022 and ending June 30, 2023. This was the fourteenth consecutive year that the government has achieved this prestigious award. To qualify for the Distinguished Budget Presentation Award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.



And for the sixth consecutive year, the City of Henderson received the Popular Annual Financial Reporting (PAFR) Award for its June 30, 2022 presentation. The program is to assist state and local governments to extract information from their comprehensive annual financial report to produce high quality popular financial reports specifically designed to be readily accessible and easily understandable to the general public and other interested parties that do not have a background in public finance. Henderson is one of only four cities in Kentucky to be awarded all three awards for the most recent year. We believe with reasonable certainty, the City of Henderson will be awarded the Popular Annual Financial Reporting Award for June 30, 2023.

We wish to thank all government departments for their assistance in providing the data necessary to prepare this report. Credit also is due to the Board of Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Henderson's finances.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "William L. Newman, Jr.", written in a cursive style.

William L. Newman, Jr.  
City Manager

A handwritten signature in blue ink, appearing to read "Robert Gunter, CPA", written in a cursive style.

Robert Gunter, CPA  
Finance Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Henderson  
Kentucky**

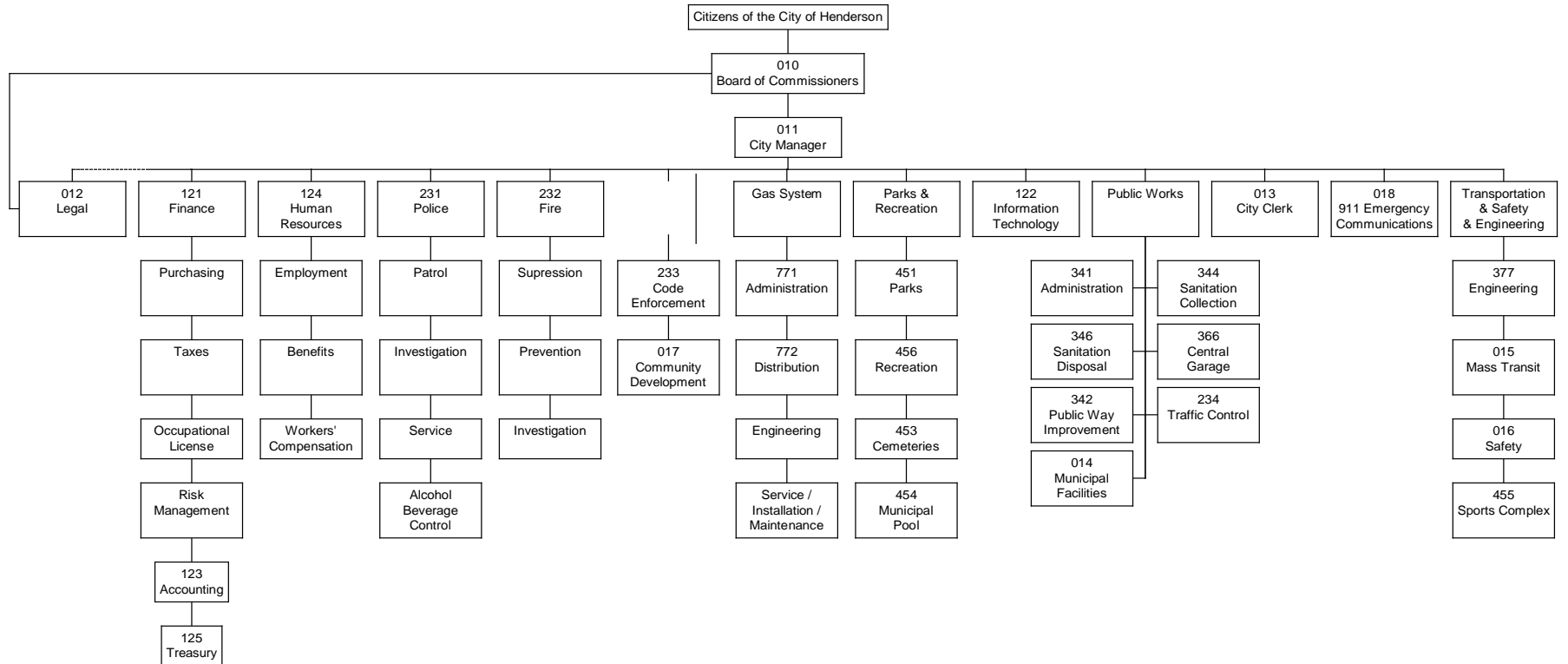
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO

# City of Henderson, Kentucky



**CITY OF HENDERSON, KENTUCKY  
LIST OF ELECTED AND APPOINTED OFFICIALS**

**Elected Officials**

Mayor	Bradley S. Staton
Commissioner	Robert Pruitt
Commissioner	Rodney Thomas
Commissioner	Austin P. Vowels
Commissioner	Nicholas Whitt

**Appointed Officials**

City Manager	William L. “Buzzy” Newman, Jr.
City Attorney	Dawn S. Kelsey
City Clerk	Maree Collins
Finance Director	Robert Gunter
Fire Chief	Joshua Dixon
Emergency 911 Director	Jordan Webb
Gas System Director	Timothy Clayton
Human Resources Director	Connie F. Galloway
Information Technology Director	Greg Nunn
Parks & Recreation Director	Trace Stevens
Police Chief	Sean L. McKinney
Public Works Director	Brian Williams

## **FINANCIAL SECTION**





---

## INDEPENDENT AUDITOR'S REPORT

To the Honorable Bradley Staton, Mayor  
And the Board of Commissioners of the  
City of Henderson, Kentucky

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Henderson, Kentucky, as of and for the year ended June 30, 2023, as well as the financial statements for the City of Henderson, Kentucky Utility Commission (HMP&L), a component unit of the City of Henderson, Kentucky as of and for the fiscal year ended May 31, 2023, and the related notes to the financial statements, which collectively comprise the City of Henderson, Kentucky's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Henderson, Kentucky as of June 30, 2023, and May 31, 2023 for the City of Henderson, Kentucky Utility Commission ( Henderson Municipal Power & Light) and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the City of Henderson, Kentucky Water and Sewer Commission (Henderson Water Utility) which represents 53.5 percent of component unit assets, 61.4 percent total component unit net position, and 40.2 percent of total component unit revenues, as of and for the year ended June 30, 2023, and the respective changes in financial position. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Henderson Water Utility is based solely on the report of the other auditors

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Henderson, Kentucky and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Henderson, Kentucky's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.





### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Henderson, Kentucky's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Henderson, Kentucky's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and certain pension and OPEB schedules as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Henderson, Kentucky's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2023, on our consideration of the City of Henderson, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Henderson, Kentucky's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of 's internal control over financial reporting and compliance.

***ATA CPAs + Advisors, PLLC***

Henderson, Kentucky  
December 22, 2023

**Management's Discussion and Analysis  
(Required Supplementary Information)**



## MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Henderson's Management's Discussion and Analysis provides an overview of the City's financial activities for the fiscal year ended June 30, 2023. It should be read in conjunction with the transmittal letter and the financial statements provided in this document.

### Financial Highlights

- Primary Government liabilities and deferred inflows exceeded assets and deferred outflows by \$4.4 million at the close of fiscal 2023. Due to pension and other post-employment obligations, the unrestricted net position is a negative \$41 million.
- City governmental funds reported combined ending fund balances of \$96.1 million. Of this total, \$10.1 million is unassigned.
- In the City's business-type activities, income from operations increased from \$1,153,733 in fiscal 2022 to \$2,535,993 in fiscal 2023.
- The City's General Fund ended the year with a fund balance of \$20,226,992, an increase of \$3,561,564 or 21.4% from fiscal year 2022's balance of \$16,665,428.
- Since fiscal year-end 2020, the General Fund's fund balance has increased 82% from \$11.1 million in 2020 to \$20.2 million in 2023.

### Overview of Financial Statements

This discussion and analysis provided here are intended to serve as an introduction to the City of Henderson's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Henderson's finances in a manner like private sector businesses.

The *statement of net position* presents financial information on all the City of Henderson's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in the net position may serve as a useful indicator of whether the financial position of the City of Henderson is improving or deteriorating.

The *statement of activities* presents information showing how the City of Henderson's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., taxes, grants, and earned but unused vacation leave).

Both governmental-wide financial statements distinguish functions of the City of Henderson that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Henderson include administration, finance, information technology, parks and recreation, police, fire, public works, and nondepartmental. The business-type activities of the City of Henderson include the natural gas and sanitation operations.

Government-wide financial statements include not only the City of Henderson itself (known as the *primary government*) but also the legally separate Henderson Municipal Power & Light (HMPL) and Henderson Water Utility (HWU) for which the City of Henderson is financially accountable. Financial information for the component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 35-36 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Henderson, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City of Henderson can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same function reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Henderson maintains ten (10) individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund, and Capital Projects Fund, which are considered major funds.

Information from the other seven (7) governmental funds is combined into a single aggregated presentation and shown as Nonmajor Governmental Funds. Individual fund information for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

The City of Henderson adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental funds financial statements can be found on pages 37-41 of this report.

**Proprietary Funds.** The City of Henderson maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Henderson uses enterprise funds to account for its natural gas and sanitation operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Henderson's various functions. The City of Henderson uses an internal service fund to account for the management of its self-funded health insurance. Because this service predominantly benefits governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service fund is presented in the proprietary fund financial statements.

Proprietary fund financial statements provide the same kind of information as government-wide financial statements, only in greater detail. The proprietary fund financial statements provide separate information for the natural gas and sanitation operations, both of which are major funds of the City of Henderson.

There are also two component units that provide electricity and water/sewer services. These two component units (Henderson Municipal Power & Light and Henderson Water Utility) each has its own board of directors and are enterprise funds. Each of these enterprise funds is self-supporting and does not receive a subsidy from the General Fund.

The basic proprietary funds financial statements can be found on pages 42-44 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because those resources are not available to support the City of Henderson's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The City of Henderson maintains three different types of fiduciary funds. The Civil Service Pension fund is used to report resources held in trust for non-hazardous retirees and beneficiaries that elected to participate in 1987. Police & Fire Pension fund is used to report resources held in trust for hazardous retirees and beneficiaries that elected to participate in 1987. The Health Reimbursement Arrangement Plan is used to help employees pay for health care expenses.

The fiduciary funds financial statements can be found on pages 45-46 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 47-108 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the City of Henderson's progress in funding its obligations to provide pension and other post-employment benefits to its employees. Required supplementary information can be found on pages 109-120 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions and other post-employment benefits. Combining and individual fund statements and schedules can be found on pages 121-132 of this report.

## Government-Wide Overall Financial Analysis

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the City of Henderson's liabilities and deferred inflows exceeded assets and deferred outflows by \$4,357,636 at the close of the most recent fiscal year.

The tables and charts on the next few pages provide a summary of the City of Henderson's operations for the fiscal year ended June 30, 2023.

### City of Henderson's – Net Position

	Governmental Activities		Business-Type Activities		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Current and other assets	\$104,923,967	\$ 77,713,035	\$11,681,087	\$10,480,354	\$116,605,054	\$ 88,193,389
Capital assets	41,943,144	35,893,764	9,103,764	5,714,048	51,046,908	41,607,812
Total assets	146,867,111	113,606,799	20,784,851	16,194,402	167,651,962	129,801,201
Deferred outflows	11,712,047	11,059,941	576,847	1,300,616	12,288,894	12,360,557
Total assets and deferred outflows	<u>\$158,579,158</u>	<u>\$124,666,740</u>	<u>\$21,361,698</u>	<u>\$17,495,018</u>	<u>\$179,940,856</u>	<u>\$142,161,758</u>
Long-term liabilities	\$148,327,980	\$120,401,860	\$ 5,363,773	\$ 5,114,014	\$153,691,753	\$125,515,874
Current liabilities	15,201,420	12,569,544	2,325,516	3,156,138	17,526,936	15,725,682
Other liabilities	376,382	589,065	4,875,508	4,613,300	5,251,890	5,202,365
Total liabilities	<u>\$163,905,782</u>	<u>\$133,560,469</u>	<u>\$12,564,797</u>	<u>\$12,883,452</u>	<u>\$176,470,579</u>	<u>\$146,443,921</u>
Deferred inflows	\$ 7,404,827	\$ 11,362,527	\$ 423,086	\$ 1,465,012	\$ 7,827,913	\$ 12,827,539
Net position:						
Net investment in capital assets	27,410,827	27,300,461	9,103,764	5,714,048	36,514,591	33,014,509
Restricted for:						
Capital Projects	-	53,132,721	-	-	-	53,132,721
Debt Service	537	177	-	-	537	177
Tourism	32,442	1	-	-	32,442	1
Law enforcement	105,141	65,220	-	-	105,141	65,220
Unrestricted	(40,280,398)	(100,754,836)	(729,949)	(2,567,494)	(41,010,347)	(103,322,330)
Total net position	<u>\$ (12,731,451)</u>	<u>\$ (20,256,256)</u>	<u>\$ 8,373,815</u>	<u>\$ 3,146,554</u>	<u>\$ (4,357,636)</u>	<u>\$ (17,109,702)</u>

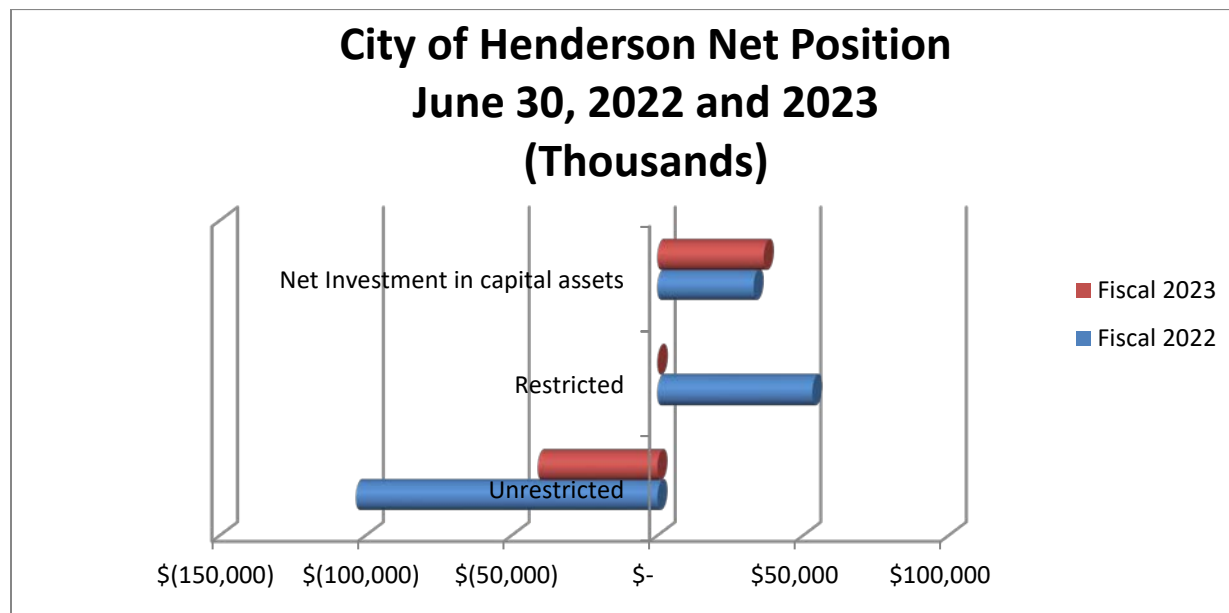


A large portion of the City of Henderson’s net position reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, vehicles, and infrastructure), less any related outstanding debt that was used to acquire those assets. The City of Henderson uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City of Henderson’s investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Henderson’s net position or \$138,120 represents resources that are subject to external restrictions on how they may be used. The remaining balance of (\$41,010,347) is unrestricted. Any positive balances would be used to meet the government’s ongoing obligations to its citizens and creditors. However, the negative number reflected is due to a governmental accounting standard concerning pension and other post-employment obligations that will be paid over many years. Deferred outflows of resources related to pensions and other post-employment benefits (OPEB) decreased by \$71,663 to \$12,288,894. This included pension contributions after the measurement date of \$5,074,340 and OPEB contributions of \$1,340,104. These contributions will be included as a reduction of the collective net pension liability in the year ended June 30, 2024. Deferred inflows of resources related to pensions and OPEB were \$7,827,913 which is down \$4,999,626 or 39% from the prior year.

At the end of the current fiscal year, the City of Henderson can report positive balances in net investment in the capital assets and the restricted categories of net position, both for the government, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

However, due to the governmental accounting standards mentioned above, the unrestricted net position reported a negative net position in the governmental activities.



The City of Henderson's overall net position increased \$12,752,066 from the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

**Governmental Activities.** During the current fiscal year, net position for governmental activities increased \$7,524,805 from the prior year for an ending balance of (\$12,731,451).

Governmental activities net of charges for services, operating grants/contributions, and capital grants/contributions were (\$25,365,287). Taxes, distributions from component units, investment income and transfers generated \$32,890,092. This resulted in the \$7,524,805 change in net position. Total general revenues and transfers increased \$4,264,536 or 14.9% from the prior year while general activities expenses increased by \$3,426,626 or 8.3%.

Pension expenses for the County Employees Pension System (CERS) were \$3,077,678. Other post-employment expenses for the County Employees Pension System (CERS) were \$1,340,104. This includes \$488,329 that will be paid with future tax revenues.

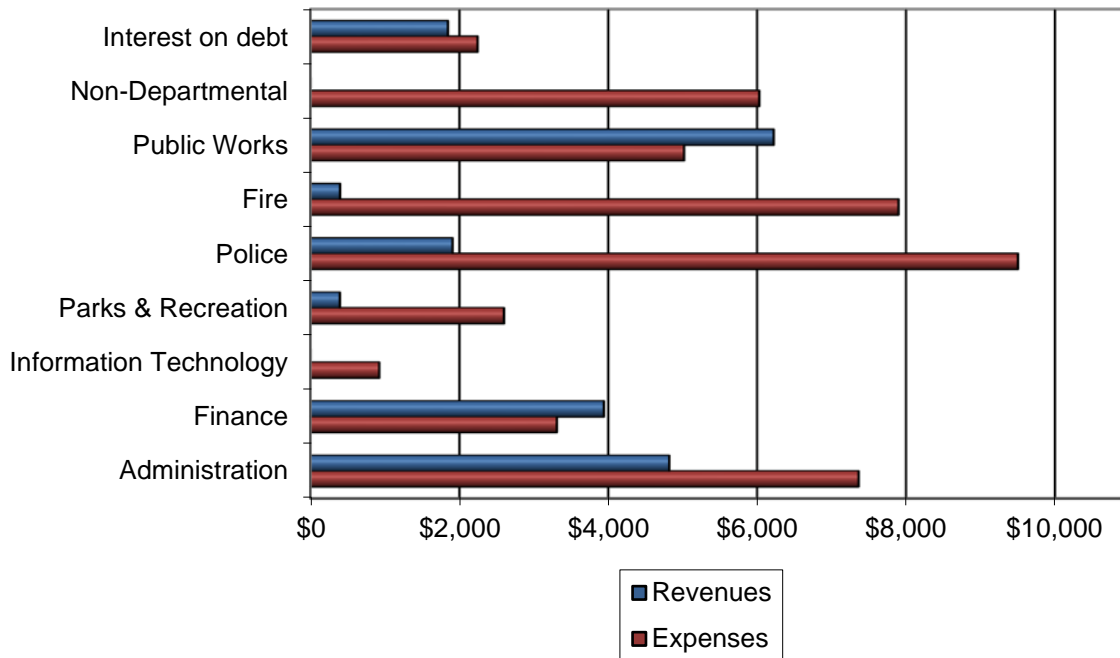
The governmental funds had an increase in fund balance of \$26,522,075 with the General Fund increasing \$3,561,564. The Capital Projects Fund had a net change of \$22,654,264 with the increase due to the \$31.3 million bond issuances and premiums. There was also nearly \$4 million in transfers to the Bond Fund for payment on outstanding bonds. The governmental funds spent \$8.5 million on capital items during the fiscal year. This included \$1,414,635 for vehicles with \$699,146 of that total used for a fire apparatus and \$302,484 for a new street sweeper. Nearly \$3.1 million was spent on roads and sidewalks with nearly \$2 million for Highway 425 that included turn and deacceleration lanes for the Pratt Paper project. Another \$3.2 million was used for phase 1 of the new sports complex on Airline Road. The balance of the capital was for various smaller projects that included a \$337,855 for design and architectural plans for a new fire station #1.

The General Fund increased its reserves in the amount of \$3,561,564. Since fiscal 2017, the fund's balance has increased 85.5%. Based on the fiscal 2024 budgeted expenditures of \$38.8 million, the General Fund has approximately 6.3 months' worth of reserves. The City has assigned \$8.5 million of the fiscal 2023 fund balance with \$2.3 million of that amount to fill the fiscal 2024 budget deficit leaving \$10.5 million unassigned.

## City of Henderson – Changes in Net Position Analysis of the City's Operations

	Governmental Activities		Business-Type Activities		Total	
<u>Revenues:</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Program revenues:						
Charges for services	\$ 8,894,486	\$ 8,150,985	\$25,423,103	\$ 24,737,091	\$ 34,317,589	\$ 32,888,076
Operating grants	5,293,890	5,439,980	120,048	117,120	5,413,938	5,557,100
Capital grants	5,338,343	7,796,662	4,190,632	-	9,528,975	7,796,662
General revenues:						
Taxes	27,960,210	25,642,315	-	-	27,960,210	25,642,315
Investment income	1,454,515	(489,236)	173,506	(213,197)	1,628,021	(702,433)
Gain on sale of capital assets	-	-	7,773	12,272	7,773	12,272
Distributions from component units	1,794,724	1,794,724	-	-	1,794,724	1,794,724
Total revenues	<u>50,736,168</u>	<u>48,335,430</u>	<u>29,915,062</u>	<u>24,653,286</u>	<u>80,651,230</u>	<u>72,988,716</u>
<u>Expenses:</u>						
Administration	7,364,375	7,429,209	-	-	7,364,375	7,429,209
Finance	3,309,300	2,781,556	-	-	3,309,300	2,781,556
Information technology	922,209	843,589	-	-	922,209	843,589
Parks & recreation	2,598,795	3,077,885	-	-	2,598,795	3,077,885
Police	9,503,519	9,703,357	-	-	9,503,519	9,703,357
Fire	7,900,425	7,589,442	-	-	7,900,425	7,589,442
Public works	5,019,200	5,151,567	-	-	5,019,200	5,151,567
Nondepartmental	6,030,389	3,559,218	-	-	6,030,389	3,559,218
Interest on long-term debt	2,243,794	1,329,557	-	-	2,243,794	1,329,557
Gas	-	-	18,524,066	19,362,275	18,524,066	19,362,275
Sanitation	-	-	4,483,092	4,338,203	4,483,092	4,338,203
Total expenses	<u>44,892,006</u>	<u>41,465,380</u>	<u>23,007,158</u>	<u>23,700,478</u>	<u>67,899,164</u>	<u>65,165,858</u>
Increase/(Decrease) before transfers	5,844,162	6,870,050	6,907,904	952,808	12,752,066	7,822,858
Transfers	<u>1,680,643</u>	<u>1,677,753</u>	<u>(1,680,643)</u>	<u>(1,677,753)</u>	<u>-</u>	<u>-</u>
Change in net position	7,524,805	8,547,803	5,227,261	(724,945)	12,752,066	7,822,858
Net position, beginning	<u>(20,256,256)</u>	<u>(28,804,059)</u>	<u>3,146,554</u>	<u>3,871,499</u>	<u>(17,109,702)</u>	<u>(24,932,560)</u>
Net position, ending	<u>\$ (12,731,451)</u>	<u>\$ (20,256,256)</u>	<u>\$ 8,373,815</u>	<u>\$ 3,146,554</u>	<u>\$ (4,357,636)</u>	<u>\$ (17,109,702)</u>

### Expenses and Program Revenues - Governmental Activities (Thousands)



**Business-type Activities.** For the City of Henderson’s business-type activities, the results for the current fiscal year were positive in that overall net position increased to an ending balance of \$8,373,815. The total increase in net position for business-type activities (natural gas and sanitation) was \$5,227,261 from the prior fiscal year. The enterprise funds had income from operations of \$2,535,993. Nonoperating revenues were \$4,371,911 which included a capital grant of \$4,190,632 for the Gas Fund that was related to the infrastructure for Pratt Paper. After deducting transfers of \$1,680,643 the net change was \$5.2 million. Some of the increase is attributable to a cold spell in December that caused an increase in sales for the Gas Fund. The Gas System’s gross margins increased \$968,162. Due to a decrease global demand, there was a slight decrease in natural gas prices. The decrease in commodity prices was passed to customers. The Sanitation Fund benefited from an increase of \$316,710 or 70% in landfill fees that was attributable to an out-of-county gate-rate increase. Despite the increase, the gate-rate is still lower than surrounding landfill fees. The fund also had an increase of 7.8% or \$103,677 in commercial revenue at the transfer station. The estimated landfill closure costs increased by \$262,208 over the prior year estimate. There was a \$4,721,898 change in net position in the Gas Fund and a \$505,363 change in net position in the Sanitation Fund.

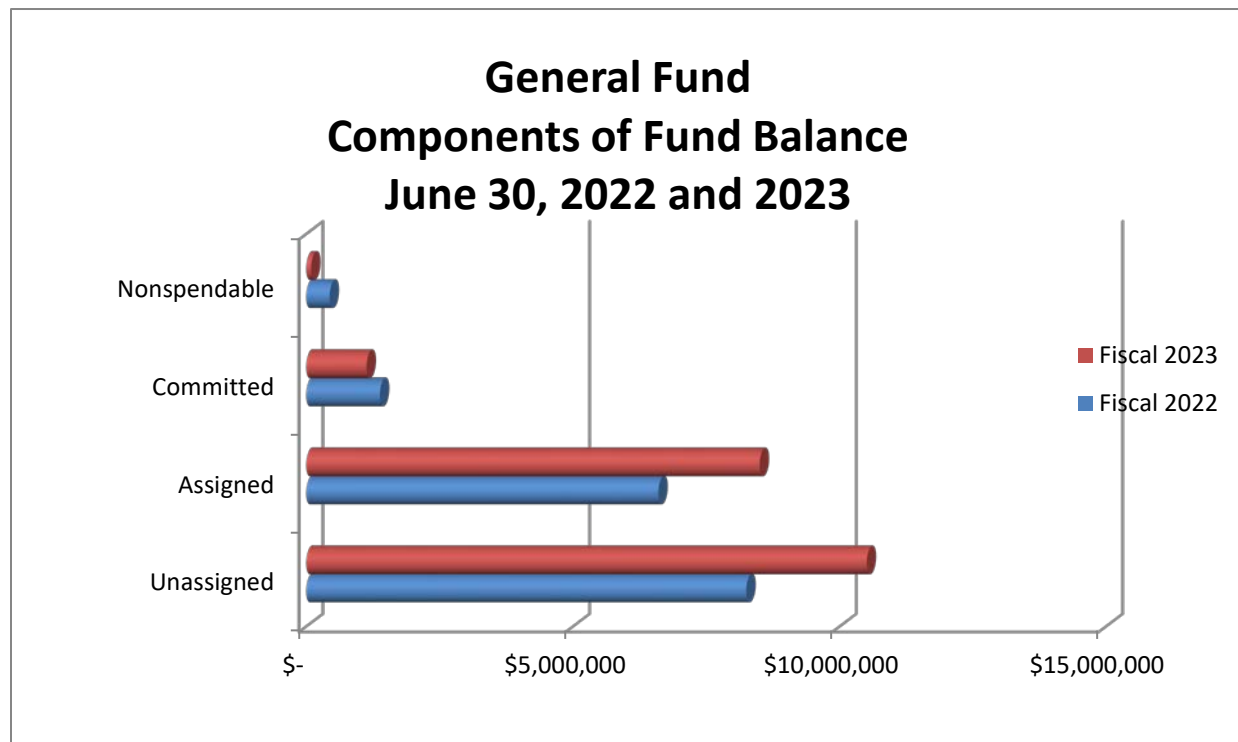
## Financial Analysis of Governmental Funds

As noted earlier, the City of Henderson uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

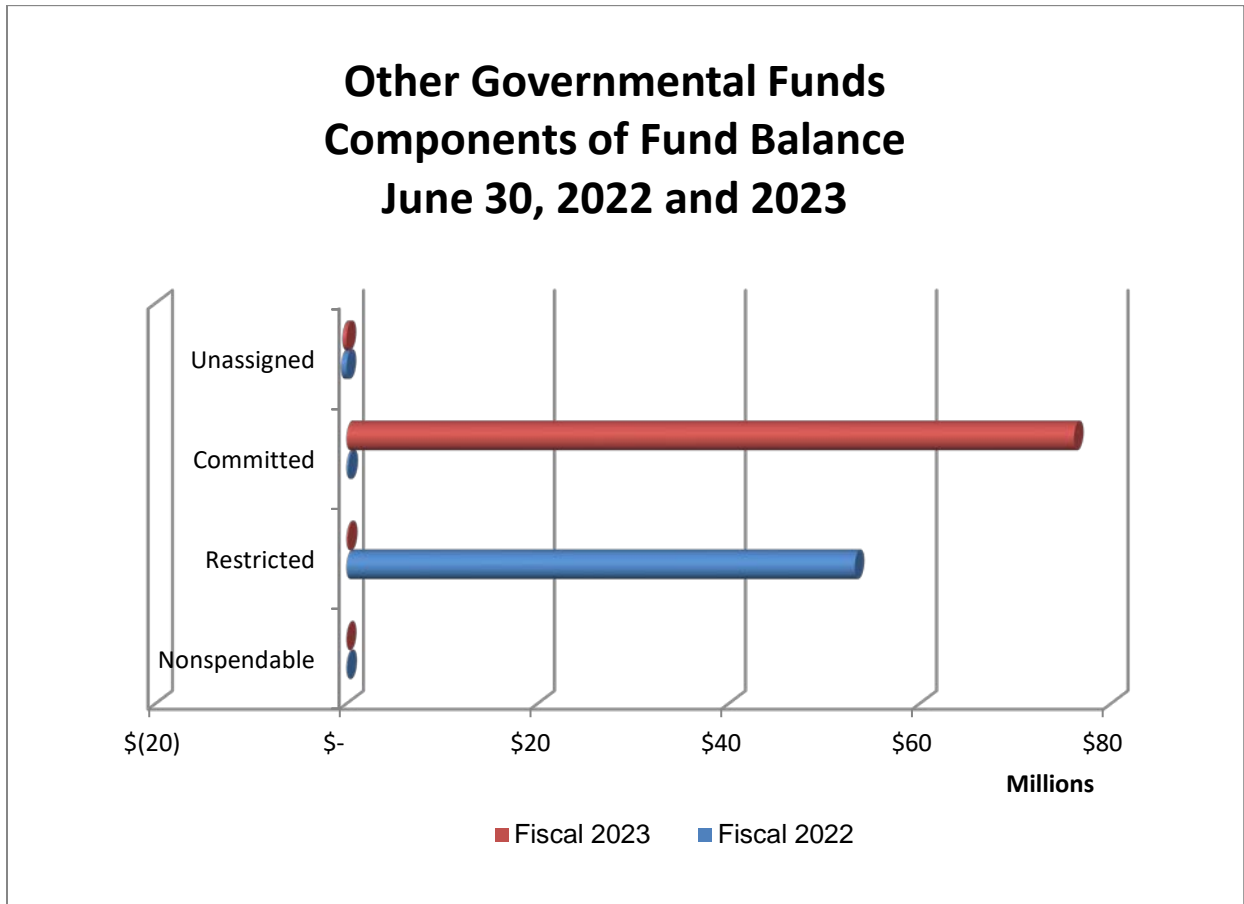
**Governmental Funds.** The focus of the City of Henderson’s *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Henderson’s financing requirements.

Unassigned fund balance may serve as a useful measure of a government’s net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose. The limitation can be set by either an external party, the City of Henderson itself, or a group or individual that has been delegated authority to assign resources for use for purposes by the City of Henderson’s Board of Commissioners.

On June 30, 2023, the City of Henderson’s governmental funds reported a combined fund balance of \$96,088,906, an increase of \$26,522,075 in comparison with the prior fiscal year. Approximately 10.5% of this amount or \$10,081,859 constitutes unassigned fund balance, which is available for spending at the government’s discretion. Over 80% or over \$77.2 million of the fund balance was committed for capital projects and other special purposes. There was also \$113,010 that was classified as “nonspendable” because it is for inventories and prepaid expenditures. A total of \$138,120 was restricted for debt and other purposes. Another \$8.5 million was assigned to fill the fiscal 2024 budget deficit of \$2.3 million, \$5 million to cover possible property/casualty insurance, economic development, and pension obligations, and \$200,000 set aside for the future construction of a Newman Park shelter.



The General Fund is the primary operating fund of the City of Henderson. At the end of the current fiscal year, the General Fund unassigned fund balance was \$10,507,280 which is an increase of \$2,258,645 or 27.4% from the prior year. Total fund balance increased to \$20,226,992. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 27.1 percent of the total amended 2024 fiscal year budgeted general fund expenditures of \$38.8 million while total fund balance represents approximately 52.1 percent of that same budget amount.



During the fiscal year, the fund balance for the City of Henderson's general fund increased by \$3,561,564. The factors contributing to this increase:

- Increase in occupational taxes in the amount of \$1,717,768 or 17.7%. The increase was primarily due to a rate increase from 1.49% to 1.65% effective January 1, 2023. There has also been an increase in contractor activity at the Pratt construction site.
- The insurance premium tax was up \$621,089 or 10.3%. The rate has not changed, and the increase is most likely related to higher insured property/asset values.
- Investment income, that includes market value adjustment, was \$746,049. Last fiscal year, this number was negative \$616,250.
- Even though expenditures increased by \$2.6 million over the prior year, revenues increased \$3.1 million.

The Capital Projects Fund ended the fiscal year with a fund balance of \$75,786,985 which is an increase of \$22,654,264 from the prior year. During fiscal 2023, the City issued additional general obligation bonds in the amount of \$30,105,000 and the Debt Service Fund paid \$4,330,000 of debt.

The Capital Projects Fund received \$4,317,478 in federal and state funding on various grants including \$3,172,867 from ARPA, \$152,987 from the Department of Transportation for the bridge and roadway improvements on Wathen Lane and \$972,034 from the Commonwealth of Kentucky road improvements at the Pratt Paper project. The Wathen Lane project includes the reimbursement of capital expenditures with a small local match. The Capital Projects Fund transferred \$3,377,500 to the Bond Fund to retire debt.

The Debt Service Fund, the remaining major governmental fund, had a small increase in fund balance during the current year of \$360 to bring the year end fund balance to \$537. The increase is essentially the difference between bank interest and transfers from the various funds and the payments of bond principal and interest.

The Nonmajor funds had a net change in fund balance of \$305,887 from fiscal 2022 to fiscal 2023 which included an increase across all seven funds. The largest net changes were the \$91,540 in the Public Way Improvement (PWI) Fund and the \$75,502 in the 911 Emergency Communication Fund. Since the General Fund will cover the losses for the nonmajor funds, any changes in fund balance will usually be very minimal. A nonmajor fund with a negative fund balance is the result of the timing difference between the accrual of a liability and the receipt of a General Fund transfer to cover the payment. The PWI Fund was the only nonmajor fund with a negative balance of \$423,018. There were no significant or unusual transactions during the fiscal year.

**Proprietary Funds.** The City of Henderson's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Natural Gas Fund at the end of the year was \$420,717 and for the Sanitation Fund it was (\$1,150,666). The change in net position for both funds was \$4,721,898 and \$505,363, respectively.

As noted earlier in the discussion of business-type activities, some of the increase for the Natural Gas Fund was attributable to an unusually cold December; however, the winter as a whole was warmer than normal. Gross margins for natural gas increased \$968,162 which with an increase in the PEAK return of \$91,014. Net of the PEAK return, gross margins increased \$877,148. The Gas Fund's income from operations increased \$1,108,434 or 116% from the prior fiscal year. After investment gains, grants, and transfers to the general fund, the change in net position was \$4,721,898. Due to the low unrestricted net position, the Gas Fund does not have the three months' worth of reserves to adequately fund operations. The General Fund provided loans until they are reversed. The Gas fund invested \$3,754,480 in capital assets for the fiscal year compared to \$3,314,133 in the prior year. Another \$70,467 in labor costs were capitalized during fiscal 2023 compared to \$46,788 in fiscal 2022. The total of \$3,824,947 spent on capital assets can be traced to the statement of cash flows on page 44.

The engineer's estimate related to closing and monitoring the landfill increased by \$262,208. Due to increases in commercial traffic at the transfer station and landfill fee increases, operating revenues increased by \$273,826 from the prior year to \$472,312. Excluding the amortization of the landfill closure expenses from both years, operating income would have increased by \$182,198 or 33%. Disposal costs increased \$145,346 or 8.2% and are related to the increased volume at the landfill. Income from operations was \$472,312 while change in net position was \$505,363.

The Sanitation Fund's statement of net position reflects the landfill closure and post closure costs of \$4.9 million. Of this total, approximately \$3.3 million is for landfill closure costs that will include placing a low-permeability cap on the landfill. The City has investments in the amount of approximately \$4.1 million in a trust account that will be used for the landfill closure.

It is also estimated that approximately \$1.6 million will be needed for post closure costs that will involve monitoring, inspecting, and maintaining the landfill and its protective systems for at least 30 years. This includes extensive groundwater monitoring, inspection, and repair of the cap and other protective systems. The City will be able to fund the required monitoring costs on an annual basis through the normal revenue flow.

## General Fund Budgetary Highlights

**Original budget compared to final budget.** As with most years, there was a need for a budget amendment. The original budget was adopted with expenditures and transfers out set at \$36,450,000. The final budget had expenditures and transfers of \$37,862,000.

The largest amendment included \$680,000 in appropriations for a new fire apparatus. There was also an appropriation of an additional \$225,000 in transfers to the 911 Emergency Communications Fund to provide funding for a new CAD system. The final major amendment was \$200,000 for new body camera contract in the Police Department. The remaining \$307,000 in amendments covered several small items related to fire, police, and parks projects.

**Final budget compared to actual results.** The most significant differences between estimated revenues and actual revenues were as follows:

<u>Revenue source</u>	<u>Estimated Revenues</u>	<u>Actual Revenues</u>	<u>Difference</u>
Payroll tax	\$7,826,000	\$9,079,530	\$1,253,530
Net profits tax	\$1,710,000	\$2,348,571	\$ 638,571
Insurance Premium Tax	\$6,515,100	\$6,754,501	\$ 239,401
In Lieu of Tax - Water	\$ 850,000	\$ 550,000	\$ (300,000)
Investment income	\$ 36,400	\$ 746,049	\$ 709,649

As a general practice, the budgets for tax revenue are conservative. Even though prior year numbers are reviewed, and trends are analyzed, management has adopted this approach to avoid budget shortfalls. In most years, actual revenues would easily exceed estimated revenues. Expenditures are budgeted at the maximum and usually will come in below budget.



Effective January 1, 2023, the Board approved an increase in the payroll and net profit taxes from 1.49% to 1.65%; however, the budgets for both were not amended. In addition to rate increase, the local economy seems to have performed better than expected and management believes some of the increase is contributed to the construction activity at Pratt Paper.

Insurance premium taxes were also a conservative estimate with the actual revenue coming in 3.7% over budget. The shortfall in the In Lieu of Tax – Water was based on a budget number that anticipated an increase in the rate; however, the rate was not increased until July 1, 2023. As for the difference in the investment income, the City has several investments that gained value due to market conditions.

As noted above, actual expenditures and transfers came in \$3,371,194 below estimates. Several of the large expense items were below budget. As in all years, the City of Henderson works diligently to control costs in all departments and across all categories.

Vacant positions allowed health insurance to come in under budget or 83% of estimated expenditures. The benefit allocation is tied to filled positions and is paid through the monthly payroll process. Due to favorable loss history, the City received a reduction in rates and a dividend on the workers compensation policy. The General Fund's total personnel expenditures were \$993,983 under budget.

<u>Expenditure</u>	<u>Estimated Exp.</u>	<u>Actual Exp.</u>	<u>Difference</u>
Health Insurance	\$ 4,478,850	\$ 3,734,655	\$ 744,195
Workers Compensation	\$ 295,660	\$ 140,043	\$ 155,617
Pension	\$ 5,110,400	\$ 4,957,537	\$ 152,863
Fuel	\$ 500,590	\$ 290,117	\$ 210,473
Vehicles	\$ 1,968,000	\$ 1,414,798	\$ 553,202
Transfers	\$ 5,084,000	\$ 3,570,000	\$1,514,000

Due to an easing in global energy prices, fuel was \$210,473 under or 58% of budget. The motor vehicles were \$553,202 below the estimated expenditure because an order for a fire truck was delayed until fiscal 2024.

Transfers to the Public Way Improvement Fund were \$313,000 under budget. Several of the paving invoices were not processed until fiscal 2024 so the fund did not need the transfers. Due to a delay in purchasing some equipment for the 911 center, the transfer to the 911 Emergency Communications Fund was \$195,000 under budget. The HART Fund's transfer was \$516,000 under budget estimates due to higher funding from the FTA. Capital Projects Fund transfers were \$414,000 due to delays in some projects like Wathen Lane and Green River Road that required City matching.

## Capital Asset and Debt Administration

**Capital Assets.** The City of Henderson's investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounts to \$51,046,908 (net of accumulated depreciation). This investment in capital assets includes land, buildings, machinery and equipment, gas system improvements, park facilities, vehicles, sculptures, and infrastructure. The total net increase in capital assets for the current fiscal year was approximately 22.7% and was due to several large construction projects.

### City of Henderson's Capital Assets (net of depreciation)

	Governmental Activities		Business-Type Activities		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Land	\$ 10,314,812	\$ 10,314,812	\$ 114,815	\$ 114,815	\$ 10,429,627	\$ 10,429,627
Artwork	196,500	196,500	-	-	196,500	196,500
Buildings	15,563,230	15,695,436	81,912	88,577	15,645,142	15,784,013
Improvements	5,993,142	3,299,299	-	-	5,993,142	3,299,299
Vehicles/Equipment	3,008,684	2,392,448	153,359	167,857	3,162,043	2,560,305
Natural Gas System	-	-	8,753,678	5,342,800	8,753,678	5,342,800
Infrastructure	6,866,776	3,995,269	-	-	6,866,776	3,995,269
Total	<u>\$ 41,943,144</u>	<u>\$ 35,893,764</u>	<u>\$ 9,103,764</u>	<u>\$ 5,714,049</u>	<u>\$ 51,046,908</u>	<u>\$ 41,607,813</u>

Major capital asset events during the current fiscal year included the following:

- \$3,659,541 for natural gas system improvements with \$2,046,047 directly related to Pratt and another \$1,081,093 indirectly related to Pratt.
- Barret Blvd extension \$785,772 that will provide access to the new residential and commercial development at Deer Valley.
- \$1,970,048 for turn lanes on HWY 425 at Pratt Paper.
- New fire apparatus in the amount of \$699,146 and new street sweeper that cost \$302,484.
- \$413,005 for other vehicles across several divisions.
- Sports complex construction of \$3,167,460.
- \$296,979 on Wathen Lane improvements.

Additional information on the City of Henderson's capital assets may be found in Note 4 in the notes to the financial statements on pages 61-63 of this report.

**Long-Term Debt.** At the end of the current fiscal year, the City of Henderson had total bonded debt outstanding of \$87,765,000. All the bonded debt is backed by the full faith and credit of the City.

## City of Henderson's Outstanding Debt

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
General Obligation						
Bonds and contracts	<u>\$ 90,239,287</u>	<u>\$ 63,342,937</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 90,239,287</u>	<u>\$ 63,342,937</u>

### Debt Description

Series 2013A: Combined and Consolidated Municipal Water, Sanitary Sewer and Storm Sewer System - During the year ended June 30, 2013, the City issued \$9,730,000 in non-taxable bonds to pay a portion of the costs of the acquisition, construction and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer and storm sewer system (the "System"), including (1) the renovation and upgrading of a new headworks structure, a third final clarifier, waste and return activated sludge pumping, ultraviolet disinfection, and internal plant piping at the City's North Wastewater Treatment Plant, such additions and improvements to increase the capacity of the Plant from 15 million to 25.5 million gallons per day.

Series 2014: Combined and Consolidated Municipal Water, Sanitary Sewer, and Storm Sewer System - During the year ended June 30, 2015, the City issued \$8,000,000 non-taxable bonds to pay a portion of the costs of the acquisition, construction, installation, and equipping of new municipal water, sanitary sewer, and storm sewer improvements and additions to the City's combined and consolidated municipal water, sanitary sewer, and storm sewer system.

#### Series 2015A: Municipal Service Center and 911 System

During the year ended June 30, 2016, the City issued \$7,790,000 non-taxable bonds to pay costs of issuance, to pay a portion of the costs of the acquisition; construction, renovation, and equipping of new municipal service center and a new 911 computer assisted dispatch (CAD) and radio tower system.

This obligation matures in September 2035. Interest rates range from 2.0% to 3.75%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

#### Series 2015B: Refunding of Prior Debt

During the year ended June 30, 2016, the City issued \$1,870,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding an outstanding assistance agreement dated as of May 1, 1996, between the Kentucky Infrastructure Authority and the City, the proceeds of which were used to finance the costs of the acquisition, construction, installation, and equipping of certain improvements to the City's municipal water, sanitary sewer, and storm sewer system.

This obligation matures in November 2026. Interest rates range from 1.0% to 2.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2015C: Refunding of Prior Debt

During the year ended June 30, 2016, the City issued \$1,700,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding an outstanding Lease Agreement dated as of May 30, 2005, between the Kentucky Area Development District and the City, the proceeds of which were used to finance certain improvements to the City's municipal water, sanitary sewer, and storm sewer system.

This obligation matures in November 2029. Interest rates range from 2.0% to 2.75%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2016A: Municipal Service Center

During the year ended June 30, 2016, the City issued \$1,725,000 non-taxable bonds to pay costs of issuance, to pay a portion of the costs of the acquisition, construction, renovation, and equipping of new municipal service center.

This obligation matures in March 2036. Interest rates range from 1.0% to 3.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2016B: Refunding of Prior Debt

During the year ended June 30, 2016, the City issued \$8,015,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding the City's outstanding General Obligation Bonds, Taxable Series 2010A (Build America Bonds-Direct Payment to Issuer), the proceeds of which were used to finance the costs of the acquisition, construction and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer and storm sewer system, including the installation of new water and sanitary sewer lines and the conversion of existing sanitary sewer lines to storm sewer lines in the downtown area.

This obligation matures in November 2030. Interest rates range from 2.0% to 2.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2017A: Municipal Service Center

During the year ended June 30, 2017, the City issued \$3,155,000 non-taxable bonds to pay costs of issuance, to pay a portion of the costs of the acquisition, construction, renovation, and equipping of new municipal service center.

This obligation matures in March 2037. Interest rates range from 2.0% to 3.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2017B: Refunding of Prior Debt

During the year ended June 30, 2017, the City issued \$2,390,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding the outstanding Henderson Water Utility revenue bonds, Series 2006, the proceeds of which were used to finance the costs of the acquisition, construction and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer, and storm sewer system.

This obligation matures in November 2026. The interest rate was 3.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2017C: Refunding of Prior Debt

During the year ended June 30, 2017, the City issued \$2,250,000 non-taxable bonds to pay costs of issuance and for the purpose of partially refunding the City's General Obligation Bonds, Series 2007, the proceeds of which were used to advance refund the outstanding KADD loan dated March 9, 2000, to pay costs of construction of a new fire station, acquisition, and development of additional riverfront property near downtown, and other allowable expenditures.

This obligation matures in April 2027. The interest rate was 3.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2020A Raw Water Intake, New Fire Station, and Sports Complex

During the year ended June 30, 2021, the City issued \$9,625,000 non-taxable bonds to pay costs of issuance and for the purpose of (a) the acquisition, construction, installation, and equipping of new municipal water, sanitary sewer and storm sewer improvements and additions comprising a new raw water intake, (b) the acquisition, construction, installation, and equipping of a new fire station and related facilities and equipment, (c) the acquisition, construction, installation, and equipping of a new 58-acre sports complex.

This obligation matures in December 2040. The interest rate was 2.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

Series 2021A Refunding of Prior Debt

During the year ended June 30, 2022, the City issued \$5,235,000 non-taxable bonds to pay costs of issuance and currently refunding the City's outstanding General Obligation Bonds, Series 2012A. The proceeds of the Prior Bonds were used for the acquisition, construction and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer, and storm sewer system, including (1) the renovation and upgrading of the City's North Wastewater Treatment Plant and (2) the construction of a new 12 MGD North Fork Pump Station and approximately 2,400 feet of related 42" gravity sewer lines.

This obligation matures in November 2031. Interest rates range from 2.0% to 3.50%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

#### Series 2021B Electric Administration, Transmission, and Distribution Center

During the year ended June 30, 2022, the City issued \$17,265,000 non-taxable bonds to pay costs of issuance and for the purpose of (a) acquisition, construction, equipping, and installation of new administration building and transmission and distribution center to be utilized by the City, acting by and through its electric utility commission doing business as Henderson Municipal Power and Light, to be located on a parcel of approximately eight acres along Barrett Boulevard in Henderson, KY; (b) the acquisition, construction, equipping, and installation of an advanced metering infrastructure system; (c) acquisition, construction, equipping, and installation of the conversion of certain existing above ground electrical facilities to underground electrical facilities; and (d) acquisition, construction, equipping, and installation of the replacement of utility poles.

This obligation matures in September 2046. Interest rates range from 2.0% to 5.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

#### Series 2022A Water Operations Center and other Water System Improvements

During the year ended June 30, 2023, the City issued \$9,540,000 non-taxable bonds to pay costs of issuance and for the purposes of financing the costs of the acquisition, construction, installation, and equipping of (a) new municipal water, sanitary sewer, and storm sewer improvements and additions comprising a new Raw Water Intake and Raw Water Pipeline to be constructed on the Green River, at a point near Sebree, Kentucky, with a capacity of at least eight million gallons per day and (b) improvements to the System to provide enhanced water and wastewater service to industrial areas of the City, and (c) renovations to an existing building purchased by the City and planned for use as a new Systems Operation Center (SOC) for the Henderson Water Utility Commission and the System. The improvements to be financed by the Bonds are to be utilized by the City in connection with the System.

This obligation matures in June 2042. Interest rates are 4.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

#### Series 2023A Fiber-to-Home and Advanced Metering Infrastructure

During the year ended June 30, 2023, the City issued \$20,565,000 non-taxable bonds to pay costs of issuance and for the purposes of financing the costs of (a) the acquisition, construction, installation, and equipping of (1) a Fiber-to-Home infrastructure system to provide fiber internet and voice services to customers of the System and (2) an Advanced Metering Infrastructure system for the System's electrical generation and distribution

facilities and (b) the conversion of certain existing above ground electrical facilities to underground electrical facilities, all for the well-being and benefit of the of the System and the citizens of the City. The improvements to be financed by the Bonds are to be utilized by the City in connection with the System.

This obligation matures in December 2047. Interest rates are 4.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson.

During the fiscal year, the City of Henderson's total debt increased by \$26,896,350 or 42.5%. The reason for the increase was the issuances of the new 2022A and 2023A debt on behalf of the two utility component units minus the scheduled principal payments for all outstanding bonds. The last scheduled payment on the City's outstanding debt is December 1, 2047.

The City of Henderson has maintained an Aa3 rating from Moody's Investors Service for general obligation debt. The Aa3 is considered investment grade. For the long-term, Aa3 is rated as high quality and very low credit risk and for the short-term, it is rated as the best ability to repay short-term debt.

Kentucky statutes limit the amount of general obligation debt a governmental entity may issue to 10% of the value of the taxable property therein, to be estimated by the last assessment before the incurring of the indebtedness, unless in case of emergency, the public health or safety should so require. The current debt limit for the City of Henderson is approximately \$136,351,000, which is significantly more than the current outstanding general obligation debt of \$90,239,287.

Additional information on the City of Henderson's long-term debt may be found in Note 5 on pages 63-78 of this report.

## **Economic Factors and Next Year's Budget and Rates**

The City of Henderson was able to fund the fiscal 2024 Budget by using reserves from the General Fund. The Gas and Sanitation Funds are projected to have surpluses in the next budget cycle. Modest growth in property and occupational tax receipts and holding increases in operating expenses to a minimum will enable the City to continue to meet its needs.

For fiscal 2023, there were 250 construction permits issued with a total value of \$36,524,413. There were 25 single family units and 2 multi-family for a total of 33 units approved. The total value for new housing was \$6,389,735. There were 3 new commercial developments with a total value of \$13,903,700. There were 32 permits issued for demolition of substandard residential structures.

The unemployment rate for the City of Henderson in June 2023 was approximately 4.4% which was slightly higher than the national rate of 3.6% and the Kentucky rate of 3.8%.

On July 29, 2021, Pratt Industries announced a \$700 million corrugated box recycling and manufacturing complex that within two years is expected to employ 321 people at wages averaging nearly \$30 per hour. The complex covers 1 million square feet and sits on a 200-acre site in Henderson. Pratt will become the City's largest water and natural gas customer. The City has another 100 acres that could be developed for other industrial customers that could support Pratt or associatory companies.

Despite the inflation threat and the global supply chain difficulties, fiscal 2023 was another successful year for the City of Henderson. The focus going forward seems to have shifted to historic capital investments that include the new sports complex, HMPL's administration and distribution complex, HWU's operations center, a new fire station #1, and various road projects. Staff is constantly looking at new ways to finance the projects and while keeping the construction costs under control.

Management would like to thank the Board of Commissioners for providing the needed resources to meet the various challenges that surface each year and for making the difficult decisions as far as staffing, revenue, and operations. Despite these challenges the financial health of the City has been truly impressive. The addition of Pratt Industries and the 320 jobs has been a huge boost to Henderson and the surrounding area. We are excited of what the future will hold and are poised to excel.

## **Requests for Information**

This financial report is designed to provide a general financial overview for citizens, taxpayers, and customers of the City of Henderson. Questions or requests for additional financial information may be sent to Robert Gunter, CPA, Finance Director, City of Henderson, 222 First Street, PO Box 716, Henderson, KY 42419-0716, or visit our website at: [www.cityofhendersonky.org](http://www.cityofhendersonky.org).



## **Basic Financial Statements**



City of Henderson, Kentucky  
Statement of Net Position  
June 30, 2023

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Henderson Municipal Power & Light May 31, 2023	Henderson Water Utility
<b>ASSETS</b>					
Cash	\$ 8,802,813	\$ 1,362,392	\$ 10,165,205	\$ 5,729,137	\$ 6,037,131
Investments	13,254,078	2,389,633	15,643,711	20,709,304	65,981
Receivables	1,963,598	3,452,167	5,415,765	38,600,960	3,850,522
Internal balances	(97,808)	97,808	-	-	-
Inventories	76,033	290,814	366,847	2,280,802	1,551,337
Prepaid expenses	36,977	4,301	41,278	256,390	166,960
Land held for resale	3,123,472	-	3,123,472	-	-
Restricted assets:					
Cash	17,890,234	-	17,890,234	-	598,909
Investments	11,973,092	4,083,972	16,057,064	5,000	-
Receivable from HWU and HMPL:					
Due in one year	4,672,500	-	4,672,500	-	-
Due after one year	43,228,978	-	43,228,978	-	-
Land and other nondepreciable capital assets	10,314,812	114,815	10,429,627	1,781,499	1,673,935
Capital assets, net of accumulated depreciation	31,628,332	8,988,949	40,617,281	28,539,116	104,593,143
Other assets	-	-	-	-	1,620,996
<b>Total assets</b>	<b>146,867,111</b>	<b>20,784,851</b>	<b>167,651,962</b>	<b>97,902,208</b>	<b>120,158,914</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred outflows of resources	11,712,047	576,847	12,288,894	7,730,576	2,320,626
<b>Total assets and deferred outflows of resources</b>	<b>\$ 158,579,158</b>	<b>\$ 21,361,698</b>	<b>\$ 179,940,856</b>	<b>\$ 105,632,784</b>	<b>\$ 122,479,540</b>
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	\$ 5,788,856	\$ 1,351,547	\$ 7,140,403	\$ 4,118,688	\$ 4,135,569
Deposits payable	897,993	315,369	1,213,362	783,482	224,197
Due to component units	1,942,571	-	1,942,571	-	-
Gas storage liability	-	658,600	658,600	-	-
Bonds and leases payable, current portion	5,640,000	-	5,640,000	1,745,000	3,004,340
Compensated absences, current portion	932,000	-	932,000	227,180	338,272
Noncurrent liabilities:					
Bonds and leases payable	84,599,287	-	84,599,287	37,391,854	35,420,845
Compensated absences	749,940	-	749,940	319,095	372,975
Net pension liability	50,112,545	4,213,773	54,326,318	9,878,447	10,225,367
Net other postemployment benefits liability	12,866,208	1,150,000	14,016,208	2,696,333	2,791,456
Landfill closure and post closure	-	4,875,508	4,875,508	-	-
Other	376,382	-	376,382	4,990,771	-
<b>Total liabilities</b>	<b>163,905,782</b>	<b>12,564,797</b>	<b>176,470,579</b>	<b>62,150,850</b>	<b>56,513,021</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred inflows of resources	7,404,827	423,086	7,827,913	3,255,384	2,068,491
<b>NET POSITION</b>					
Net investment in capital assets	27,410,827	9,103,764	36,514,591	18,905,993	68,921,090
Restricted for:					
Capital projects	-	-	-	-	23,956
Debt service	537	-	537	5,000	-
Tourism	32,442	-	32,442	-	-
Law enforcement	105,141	-	105,141	-	-
Unrestricted	(40,280,398)	(729,949)	(41,010,347)	21,315,557	(5,047,018)
<b>Total net position</b>	<b>(12,731,451)</b>	<b>8,373,815</b>	<b>(4,357,636)</b>	<b>40,226,550</b>	<b>63,898,028</b>
<b>Total liabilities, deferred inflows, and net position</b>	<b>\$ 158,579,158</b>	<b>\$ 21,361,698</b>	<b>\$ 179,940,856</b>	<b>\$ 105,632,784</b>	<b>\$ 122,479,540</b>

The accompanying notes are an integral part of the financial statements.

**City of Henderson, Kentucky**  
**Statement of Activities**  
**For the Fiscal Year Ended June 30, 2023**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Component Units		
					Governmental Activities	Business-type Activities	Total	Henderson Municipal Power & Light May 31, 2023	Henderson Water Utility
<b>Primary government</b>									
Governmental activities:									
Administration	\$ 7,364,375	\$ 3,030,741	\$ 1,789,190	\$ -	\$ (2,544,444)	\$ -	\$ (2,544,444)		
Finance	3,309,300	3,887,365	54,295	-	632,360	-	632,360		
Information technology	922,209	-	-	-	(922,209)	-	(922,209)		
Parks and recreation	2,598,795	392,941	-	-	(2,205,854)	-	(2,205,854)		
Police	9,503,519	1,330,853	576,516	-	(7,596,150)	-	(7,596,150)		
Fire	7,900,425	12,671	367,059	15,850	(7,504,845)	-	(7,504,845)		
Public works	5,019,200	239,915	661,431	5,322,493	1,204,639	-	1,204,639		
Nondepartmental	6,030,389	-	-	-	(6,030,389)	-	(6,030,389)		
Interest on long-term debt	2,243,794	-	1,845,399	-	(398,395)	-	(398,395)		
Total governmental activities	44,892,006	8,894,486	5,293,890	5,338,343	(25,365,287)	-	(25,365,287)		
Business-type activities:									
Gas	18,524,066	20,587,747	-	4,190,632	-	6,254,313	6,254,313		
Sanitation	4,483,092	4,835,356	120,048	-	-	472,312	472,312		
Total business-type activities	23,007,158	25,423,103	120,048	4,190,632	-	6,726,625	6,726,625		
<b>Total primary government</b>	<b>\$ 67,899,164</b>	<b>\$ 34,317,589</b>	<b>\$ 5,413,938</b>	<b>\$ 9,528,975</b>	<b>(25,365,287)</b>	<b>6,726,625</b>	<b>(18,638,662)</b>		
<b>Component units</b>									
Henderson Municipal Power & Light	\$ 40,357,900	\$ 43,681,775	\$ -	\$ -				\$ 3,323,875	\$ -
Henderson Water Utility	21,679,883	25,418,635	3,618,942	343,780				-	7,701,474
<b>Total component units</b>	<b>\$ 62,037,783</b>	<b>\$ 69,100,410</b>	<b>\$ 3,618,942</b>	<b>\$ 343,780</b>				<b>3,323,875</b>	<b>7,701,474</b>
<b>General revenues:</b>									
Taxes:									
Property					8,639,294	-	8,639,294	-	-
Payroll and net profits					11,428,101	-	11,428,101	-	-
Insurance					6,754,501	-	6,754,501	-	-
Franchise					663,111	-	663,111	-	-
Bank deposits					213,437	-	213,437	-	-
Transient					261,766	-	261,766	-	-
Distributions from component units					1,794,724	-	1,794,724	-	-
Gain on sale of capital assets					-	7,773	7,773	-	-
Investment income					1,454,515	173,506	1,628,021	(488,267)	50,643
Transfers					1,680,643	(1,680,643)	-	-	-
Total general revenues and transfers					32,890,092	(1,499,364)	31,390,728	(488,267)	50,643
<b>Change in net position</b>					<b>7,524,805</b>	<b>5,227,261</b>	<b>12,752,066</b>	<b>2,835,608</b>	<b>7,752,117</b>
<b>Net position, beginning of year</b>					<b>(20,256,256)</b>	<b>3,146,554</b>	<b>(17,109,702)</b>	<b>37,390,942</b>	<b>56,145,911</b>
<b>Net position, end of year</b>					<b>\$ (12,731,451)</b>	<b>\$ 8,373,815</b>	<b>\$ (4,357,636)</b>	<b>\$ 40,226,550</b>	<b>\$ 63,898,028</b>

The accompanying notes are an integral part of the financial statements.

City of Henderson, Kentucky  
Balance Sheet  
Governmental Funds  
June 30, 2023

	General Fund	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash	\$ 8,240,026	\$ -	\$ -	\$ 10,167	\$ 8,250,193
Investments	13,254,078	-	-	-	13,254,078
Receivables	569,304	-	80,015	516,650	1,165,969
Prepaid Expenditures	32,035	-	-	4,942	36,977
Due from other funds	533,136	-	-	10,156	543,292
Inventories	58,609	-	-	17,424	76,033
Land Held for Resale	3,123,472	-	-	-	3,123,472
Restricted assets:					
Cash	-	537	17,667,898	221,799	17,890,234
Investments	-	-	11,973,092	-	11,973,092
Receivable from HWU and HMPL:					
Due in one year	-	-	4,672,500	-	4,672,500
Due after one year	-	-	43,228,978	-	43,228,978
<b>Total assets</b>	<b>\$ 25,810,660</b>	<b>\$ 537</b>	<b>\$ 77,622,483</b>	<b>\$ 781,138</b>	<b>\$ 104,214,818</b>
<b>LIABILITIES</b>					
Accounts payable	\$ 1,757,137	\$ -	\$ 1,835,498	\$ 651,312	\$ 4,243,947
Deposits payable	897,711	-	-	282	897,993
Accrued wages	352,718	-	-	47,583	400,301
Due to other funds	633,531	-	-	7,569	641,100
Due to component units	1,942,571	-	-	-	1,942,571
<b>Total liabilities</b>	<b>5,583,668</b>	<b>-</b>	<b>1,835,498</b>	<b>706,746</b>	<b>8,125,912</b>
<b>FUND BALANCES</b>					
Nonspendable	90,644	-	-	22,366	113,010
Restricted	-	537	-	137,583	138,120
Committed	1,129,068	-	75,786,985	339,864	77,255,917
Assigned	8,500,000	-	-	-	8,500,000
Unassigned	10,507,280	-	-	(425,421)	10,081,859
<b>Total fund balances</b>	<b>20,226,992</b>	<b>537</b>	<b>75,786,985</b>	<b>74,392</b>	<b>96,088,906</b>
<b>Total liabilities and fund balances</b>	<b>\$ 25,810,660</b>	<b>\$ 537</b>	<b>\$ 77,622,483</b>	<b>\$ 781,138</b>	<b>\$ 104,214,818</b>

The accompanying notes are an integral part of the financial statements.

**City of Henderson, Kentucky**  
**Reconciliation of the Balance Sheet of Governmental Funds**  
**To the Statement of Net Position**  
**June 30, 2023**

Total fund balances of governmental funds per balance sheet	\$ 96,088,906
---	---------------

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.	41,943,144
--	------------

Deferred outflows and inflows of resources shown in governmental activities apply to future periods and, therefore, are not reported in the governmental funds.	
Deferred outflows of resources	11,712,047
Deferred inflows of resources	(7,404,827)

The Health Insurance Fund, an internal service fund, is used to charge health insurance costs to individual funds and other entities. The assets and liabilities of this internal service fund are included in governmental activities in the statement of net position.	205,641
--	---------

Long-term debt and other liabilities were not currently due and payable in the fiscal year ended June 30, 2021, and, therefore, were not reported in the governmental funds.	
Long-term debt payable	\$ (87,765,000)
Unamortized premium on bonds	(2,474,287)
Net Pension & OPEB liability	(62,978,753)
Accrued compensated absences	(1,681,940)
HRA Fund unfunded obligation	(376,382)
	(155,276,362)

Total net position of governmental activities per statement of net position	\$ (12,731,451)
---	-----------------

The accompanying notes are an integral part of the financial statements.

City of Henderson, Kentucky  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Fiscal Year Ended June 30, 2023

	General Fund	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
Taxes:					
Property	\$ 8,639,294	\$ -	\$ -	\$ -	\$ 8,639,294
Payroll and net profits	11,428,101	-	-	-	11,428,101
Insurance	6,754,501	-	-	-	6,754,501
Franchise	663,111	-	-	-	663,111
Bank deposits	213,437	-	-	-	213,437
Transient	-	-	-	261,766	261,766
Intergovernmental	4,507,075	1,845,399	5,317,478	2,397,750	14,067,702
Distributions from component units	1,794,724	-	-	-	1,794,724
Service charges and fees	784,741	-	-	1,434,214	2,218,955
Rents, concessions, and other services	163,975	-	-	-	163,975
Licenses and permits	140,743	-	-	-	140,743
Investment income	746,049	4,612	679,777	6,639	1,437,077
Miscellaneous	229,391	-	-	872	230,263
Total revenues	<u>36,065,142</u>	<u>1,850,011</u>	<u>5,997,255</u>	<u>4,101,241</u>	<u>48,013,649</u>
<b>EXPENDITURES</b>					
Current:					
Administration	2,900,931	-	-	1,707,697	4,608,628
Finance	2,947,565	-	-	-	2,947,565
Information technology	922,209	-	-	-	922,209
Parks and recreation	1,594,600	-	-	496,606	2,091,206
Police	8,071,807	-	-	1,630,862	9,702,669
Fire	8,114,439	-	-	-	8,114,439
Public works	2,688,662	-	-	1,801,615	4,490,277
Nondepartmental	1,894,953	-	4,135,436	-	6,030,389
Debt service:					
Principal	-	4,330,000	-	-	4,330,000
Interest	-	2,243,794	-	-	2,243,794
Bond issuance costs	-	-	531,664	-	531,664
Capital outlays	1,785,640	-	6,575,140	133,574	8,494,354
Total expenditures	<u>30,920,806</u>	<u>6,573,794</u>	<u>11,242,240</u>	<u>5,770,354</u>	<u>54,507,194</u>
Excess (deficiency) of revenues over expenditures	<u>5,144,336</u>	<u>(4,723,783)</u>	<u>(5,244,985)</u>	<u>(1,669,113)</u>	<u>(6,493,545)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	1,987,228	4,724,143	529,000	1,975,000	9,215,371
Transfers out	(3,570,000)	-	(3,964,728)	-	(7,534,728)
Bond premium	-	-	1,229,977	-	1,229,977
Bond issuance	-	-	30,105,000	-	30,105,000
Total other financing sources (uses)	<u>(1,582,772)</u>	<u>4,724,143</u>	<u>27,899,249</u>	<u>1,975,000</u>	<u>33,015,620</u>
Net change in fund balances	3,561,564	360	22,654,264	305,887	26,522,075
Fund balances, beginning of year	<u>16,665,428</u>	<u>177</u>	<u>53,132,721</u>	<u>(231,495)</u>	<u>69,566,831</u>
Fund balances, end of year	<u>\$ 20,226,992</u>	<u>\$ 537</u>	<u>\$ 75,786,985</u>	<u>\$ 74,392</u>	<u>\$ 96,088,906</u>

The accompanying notes are an integral part of the financial statements.

**City of Henderson, Kentucky**  
**Reconciliation of the Statement of Revenues,**  
**Expenditures, and Changes in Fund Balances of Governmental Funds**  
**To the Statement of Activities**  
**For the Fiscal Year Ended June 30, 2023**

Net change in fund balances of governmental funds \$ 26,522,075

Amounts reported for governmental activities in the statement of activities  
are different because:

Governmental funds report capital outlays as expenditures. However,  
in the statement of activities, the cost of capital assets is allocated  
over their estimated useful lives and reported as depreciation expense:

Capital outlays	8,494,354
Depreciation expense	(2,444,975)

Governmental funds report the repayment of the principal on long-term debt  
as an expenditure, while the statement of activities does not report such  
repayment as an expense:

Principal paid on long-term debt	4,330,000
----------------------------------	-----------

Governmental funds report the issuance of long-term debt as other  
financing sources, while the statement of activities does not report  
such issuance as revenues:

Bond issuance	(30,105,000)
Premium on bonds	(1,229,977)

Expenses or revenues in the statement of activities that do not affect current  
financial resources are not reported as expenditures or revenues in the  
governmental funds:

CERS Pension expense adjustment	1,800,208
CERS OPEB expense adjustment	(191,989)
Decrease in CSPP and PFPP pension expense adjustment	415,228
Increase in accrued compensated absences	(160,410)
Decrease in HRA Fund unfunded obligation	212,683
Amortization of bond premium	108,627

The Health Insurance Fund, an internal service fund, is used to charge  
health insurance costs to individual funds and other entities. The  
statement of activities includes the net loss of this fund.

Net loss of Health Insurance Fund	(226,019)
-----------------------------------	-----------

Change in net position of governmental activities	\$ 7,524,805
---	--------------

The accompanying notes are an integral part of the financial statements.



**City of Henderson, Kentucky**  
**Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**General Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>REVENUES</b>				
Taxes:				
Property	\$ 8,035,700	\$ 8,035,700	\$ 8,639,294	\$ 603,594
Payroll and net profits	9,536,000	9,536,000	11,428,101	1,892,101
Insurance	6,515,100	6,515,100	6,754,501	239,401
Franchise	656,000	656,000	663,111	7,111
Bank deposits	210,000	210,000	213,437	3,437
Intergovernmental	3,890,200	3,890,200	4,507,075	616,875
Distributions from component units	2,094,700	2,094,700	1,794,724	(299,976)
Service charges and fees	565,300	565,300	784,741	219,441
Rents, concessions, and other services	86,800	86,800	163,975	77,175
Licenses and permits	87,300	87,300	140,743	53,443
Investment income	36,400	36,400	746,049	709,649
Miscellaneous	426,500	426,500	229,391	(197,109)
Total revenues	<u>32,140,000</u>	<u>32,140,000</u>	<u>36,065,142</u>	<u>3,925,142</u>
<b>EXPENDITURES</b>				
Current:				
Administration	3,114,250	3,114,250	2,900,931	213,319
Finance	2,804,070	2,804,070	2,947,565	(143,495)
Information Technology	938,650	938,650	922,209	16,441
Parks and recreation	1,760,020	1,790,020	1,594,600	195,420
Police	8,905,930	9,164,930	8,071,807	1,093,123
Fire	7,511,850	7,570,850	8,114,439	(543,589)
Public works	2,902,780	2,902,780	2,688,662	214,118
Nondepartmental	2,182,660	2,182,660	1,894,953	287,707
Capital outlays	1,470,790	2,309,790	1,785,640	524,150
Total expenditures	<u>31,591,000</u>	<u>32,778,000</u>	<u>30,920,806</u>	<u>1,857,194</u>
Excess (deficiency) of revenues over expenditures	<u>549,000</u>	<u>(638,000)</u>	<u>5,144,336</u>	<u>5,782,336</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,410,000	1,410,000	1,987,228	577,228
Transfers out	(4,859,000)	(5,084,000)	(3,570,000)	1,514,000
Total other financing sources (uses)	<u>(3,449,000)</u>	<u>(3,674,000)</u>	<u>(1,582,772)</u>	<u>2,091,228</u>
Net change in fund balance	(2,900,000)	(4,312,000)	3,561,564	7,873,564
Fund balance, beginning of year	<u>16,665,428</u>	<u>16,665,428</u>	<u>16,665,428</u>	<u>-</u>
Fund balance, end of year	<u>\$ 13,765,428</u>	<u>\$ 12,353,428</u>	<u>\$ 20,226,992</u>	<u>\$ 7,873,564</u>

The accompanying notes are an integral part of the financial statements.

City of Henderson, Kentucky  
Statement of Net Position  
Proprietary Funds  
June 30, 2023

	Business-type Activities Enterprise Funds			Governmental Activities- Internal Service Fund
	Gas Fund	Sanitation Fund	Total Enterprise Funds	Health Insurance Fund
<b>ASSETS</b>				
Current assets:				
Cash	\$ 22,132	\$ 1,340,260	\$ 1,362,392	\$ 552,620
Investments	2,389,633	-	2,389,633	-
Receivables	3,253,763	198,404	3,452,167	797,629
Due from other funds	451,459	171,916	623,375	-
Prepaid Expenditures	1,536	2,765	4,301	-
Inventories	290,814	-	290,814	-
Total current assets	<u>6,409,337</u>	<u>1,713,345</u>	<u>8,122,682</u>	<u>1,350,249</u>
Noncurrent assets:				
Investments, designated for landfill closure costs	-	4,083,972	4,083,972	-
Land	-	114,815	114,815	-
Capital assets, net of accumulated depreciation	8,753,678	235,271	8,988,949	-
Total noncurrent assets	<u>8,753,678</u>	<u>4,434,058</u>	<u>13,187,736</u>	<u>-</u>
<b>Total assets</b>	<u>15,163,015</u>	<u>6,147,403</u>	<u>21,310,418</u>	<u>1,350,249</u>
Deferred outflows of resources:				
Deferred outflows of resources- pension obligation	308,719	268,128	576,847	-
Total Deferred outflows of resources	<u>308,719</u>	<u>268,128</u>	<u>576,847</u>	<u>-</u>
<b>Total assets and deferred outflows of resources</b>	<u>\$ 15,471,734</u>	<u>\$ 6,415,531</u>	<u>\$ 21,887,265</u>	<u>\$ 1,350,249</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	\$ 1,036,991	\$ 271,263	\$ 1,308,254	\$ 1,144,608
Deposits payable	312,180	3,189	315,369	-
Accrued wages	30,040	13,253	43,293	-
Due to general fund	515,556	10,011	525,567	-
Gas storage liability	658,600	-	658,600	-
Total current liabilities	<u>2,553,367</u>	<u>297,716</u>	<u>2,851,083</u>	<u>1,144,608</u>
Noncurrent liabilities:				
Net pension liability	2,739,231	1,474,542	4,213,773	-
Accrued OPEB liability	749,269	400,731	1,150,000	-
Estimated landfill closure costs	-	4,875,508	4,875,508	-
Total noncurrent liabilities	<u>3,488,500</u>	<u>6,750,781</u>	<u>10,239,281</u>	<u>-</u>
<b>Total liabilities</b>	<u>6,041,867</u>	<u>7,048,497</u>	<u>13,090,364</u>	<u>1,144,608</u>
Deferred inflows of resources:				
Deferred inflows of resources- Pension obligation	255,472	167,614	423,086	-
Total Deferred inflows of resources	<u>255,472</u>	<u>167,614</u>	<u>423,086</u>	<u>-</u>
<b>NET POSITION</b>				
Net investment in capital assets	8,753,678	350,086	9,103,764	-
Unrestricted	420,717	(1,150,666)	(729,949)	205,641
<b>Total net position</b>	<u>9,174,395</u>	<u>(800,580)</u>	<u>8,373,815</u>	<u>205,641</u>
<b>Total liabilities, deferred inflows of resources, and net position-</b>	<u>\$ 15,471,734</u>	<u>\$ 6,415,531</u>	<u>\$ 21,887,265</u>	<u>\$ 1,350,249</u>

The accompanying notes are an integral part of the financial statements.

City of Henderson, Kentucky  
Statement of Revenues, Expenses, and Changes in Net Position  
Proprietary Funds  
For the Fiscal Year Ended June 30, 2023

	Business-type Activities Enterprise Funds			Governmental Activities- Internal Service Fund
	Gas Fund	Sanitation Fund	Total Enterprise Funds	Health Insurance Fund
<b>OPERATING REVENUES</b>				
Gas sales	\$ 20,331,565	\$ -	\$ 20,331,565	\$ -
Sanitation fees	-	4,936,835	4,936,835	-
Other income	256,182	18,569	274,751	-
Health insurance premiums:				
City of Henderson	-	-	-	5,040,244
Henderson Municipal Power & Light	-	-	-	849,130
Henderson Water Utility	-	-	-	1,334,055
Other	-	-	-	521,894
Total operating revenues	<u>20,587,747</u>	<u>4,955,404</u>	<u>25,543,151</u>	<u>7,745,323</u>
<b>OPERATING EXPENSES</b>				
Gas administration	1,775,296	-	1,775,296	-
Gas distribution	16,334,702	-	16,334,702	-
Sanitation expenses	-	4,161,945	4,161,945	-
Landfill closure cost	-	262,208	262,208	-
Depreciation	414,068	58,939	473,007	-
HRA Fund contributions	-	-	-	200,000
Health insurance administration	-	-	-	961,394
Health insurance claims	-	-	-	6,827,386
Total operating expenses	<u>18,524,066</u>	<u>4,483,092</u>	<u>23,007,158</u>	<u>7,988,780</u>
 Income (loss) from operations	 2,063,681	 472,312	 2,535,993	 (243,457)
<b>NONOPERATING REVENUES</b>				
Gain on sale of capital assets	7,773	-	7,773	-
Capital grant revenue	4,190,632	-	4,190,632	-
Investment income	41,582	131,924	173,506	17,438
Total nonoperating revenues	<u>4,239,987</u>	<u>131,924</u>	<u>4,371,911</u>	<u>17,438</u>
 Income before transfers	 6,303,668	 604,236	 6,907,904	 (226,019)
Transfers out to Debt Service Fund	(181,770)	(98,873)	(280,643)	-
Transfers out to General Fund	<u>(1,400,000)</u>	<u>-</u>	<u>(1,400,000)</u>	<u>-</u>
 Change in net position	 4,721,898	 505,363	 5,227,261	 (226,019)
 Net position, beginning of year	 <u>4,452,497</u>	 <u>(1,305,943)</u>	 <u>3,146,554</u>	 <u>431,660</u>
Net position, end of year	<u>\$ 9,174,395</u>	<u>\$ (800,580)</u>	<u>\$ 8,373,815</u>	<u>\$ 205,641</u>

The accompanying notes are an integral part of the financial statements.

City of Henderson, Kentucky  
Statement of Cash Flows  
Proprietary Funds  
For the Fiscal Year Ended June 30, 2023

	Business-type Activities Enterprise Funds			Governmental Activities- Internal Service Fund
	Gas Fund	Sanitation Fund	Total Enterprise Funds	Health Insurance Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 19,487,012	\$ 4,924,315	\$ 24,411,327	\$ 6,466,574
Payments for goods and services	(17,543,614)	(3,221,424)	(20,765,038)	(961,394)
Payments for employees	(1,955,725)	(895,445)	(2,851,170)	-
Payments for HRA Fund contributions	-	-	-	(200,000)
Payments for health insurance claims	-	-	-	(6,283,799)
Net cash provided (used) by operating activities	(12,327)	807,446	795,119	(978,619)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers to Debt Service Fund	(181,770)	(98,873)	(280,643)	-
Transfers to General Fund	(1,400,000)	-	(1,400,000)	-
Net cash provided (used) by noncapital financing activities	(1,581,770)	(98,873)	(1,680,643)	-
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Purchases of capital assets	(3,824,947)	(37,779)	(3,862,726)	-
Proceeds from sale of asset	7,773	-	7,773	-
Proceeds from capital grants	4,190,632	-	4,190,632	-
Net cash provided (used) by capital and related financing activities	373,458	(37,779)	335,679	-
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Sale (Purchase) of investments	382,441	(500,000)	(117,559)	-
Interest received	14,424	27,045	41,469	17,438
Net cash provided (used) by investing activities	396,865	(472,955)	(76,090)	17,438
<b>Net increase (decrease) in cash</b>	<b>(823,774)</b>	<b>197,839</b>	<b>(625,935)</b>	<b>(961,181)</b>
<b>Cash, beginning of year</b>	<b>845,906</b>	<b>1,142,421</b>	<b>1,988,327</b>	<b>1,513,801</b>
<b>Cash, end of year</b>	<b>\$ 22,132</b>	<b>\$ 1,340,260</b>	<b>\$ 1,362,392</b>	<b>\$ 552,620</b>
<b>Reconciliation of income from operations to net cash provided (used) by operating activities</b>				
Income (loss) from operations	\$ 2,063,681	\$ 472,312	\$ 2,535,993	\$ (243,457)
Reconciling items:				
Depreciation expense	414,068	58,939	473,007	-
Landfill closure cost	-	262,208	262,208	-
Receivables (increase) decrease	(1,205,070)	46,112	(1,158,958)	(626,523)
Due from other funds (increase) decrease	104,335	(77,201)	27,134	-
Prepaid Expenditures (increase) decrease	36,582	20,612	57,194	-
Inventories (increase) decrease	(32,305)	-	(32,305)	-
Accounts and deposits payable increase (decrease)	(1,122,147)	38,679	(1,083,468)	543,587
Accrued wages increase (decrease)	5,006	3,026	8,032	-
Deferred outflows (increase) decrease	526,885	196,884	723,769	-
Deferred inflows increase (decrease)	(758,493)	(283,433)	(1,041,926)	(560,465)
Accrued pension liability increase (decrease)	199,882	74,693	274,575	-
Accrued OPEB liability increase (decrease)	(18,066)	(6,750)	(24,816)	-
Due to other funds increase (decrease)	(489,060)	1,365	(487,695)	(91,761)
Gas storage liability increase (decrease)	262,375	-	262,375	-
Net cash provided (used) by operating activities	\$ (12,327)	\$ 807,446	\$ 795,119	\$ (978,619)
<b>Noncash investing activities:</b>				
(Increase) decrease in fair value of investments	\$ 18,487	\$ (38,754)	\$ (20,267)	\$ -

The accompanying notes are an integral part of the financial statements.

**City of Henderson, Kentucky**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2023**

	<b>Pension Trust Funds</b>
	<hr/>
<b>ASSETS</b>	
Cash	<u>\$ 27,415</u>
<b>Total assets</b>	<u>27,415</u>
<b>LIABILITIES</b>	
Accounts payable	<u>4,308</u>
<b>Total liabilities</b>	<u>4,308</u>
<b>NET POSITION</b>	
Net position restricted for pensions	<u><u>\$ 23,107</u></u>

The accompanying notes are an integral part of the financial statements.

**City of Henderson, Kentucky**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**For the Fiscal Year Ended June 30, 2023**

	<b>Pension Trust Funds</b>
	<hr/>
<b>ADDITIONS</b>	
<b>Contributions:</b>	
Employer	\$ 579,670
Employee	2,670
<b>Total contributions</b>	<hr/> 582,340
<b>Interest income</b>	<hr/> 701
<b>Total additions</b>	<hr/> 583,041
<b>DEDUCTIONS</b>	
Benefits paid	573,813
Professional services	7,209
	<hr/>
<b>Total deductions</b>	<hr/> 581,022
<b>Net increase in net position</b>	2,019
<b>Net position, beginning of year</b>	<hr/> 21,088
<b>Net position, end of year</b>	<hr/> <hr/> \$ 23,107

The accompanying notes are an integral part of the financial statements.

# **CITY OF HENDERSON, KENTUCKY**

## **NOTES TO FINANCIAL STATEMENTS**

---

### **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **A. Reporting Entity**

The City of Henderson, Kentucky (City) is a municipal corporation governed by a five-member board of commissioners and operates under a city manager form of government. The accompanying financial statements represent the City and its component units, entities for which the City is financially accountable. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

The discretely presented component units consist of Henderson Municipal Power & Light (HMPL) that provides electric utility services and Henderson Water Utility (HWU) that provides water and sewer services. Both HMPL and HWU have separate governing commissions the members of which are appointed by the Mayor and approved by the Board of Commissioners of the City. The Board of Commissioners must approve all rates and bond issues of HMPL and HWU. The City is contingently liable for the debt of the component units. HMPL has a fiscal year end of May 31<sup>st</sup>, and HWU has a fiscal year end of June 30<sup>th</sup>. The City's financial statements include certain financial information obtained from the audited financial statements of the component units. Complete audited financial statements may be obtained from HMPL and HWU.

Henderson Municipal Power & Light  
100 Fifth Street  
Henderson, Kentucky 42420

Henderson Water Utility  
111 Fifth Street  
Henderson, Kentucky 42420

#### **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental funds financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.



# **CITY OF HENDERSON, KENTUCKY**

## **NOTES TO FINANCIAL STATEMENTS**

---

### **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

Certain receipts from government agencies, utility service charges, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the government receives cash.

#### **D. Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: 1) Governmental, 2) Proprietary, and 3) Fiduciary.

##### **1) Governmental Funds**

Governmental funds are those through which most governmental functions are typically financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds.

##### **General Fund**

The General Fund is the general operating fund of the City. It is used to account for all general tax revenues and other revenues not allocated by law, ordinance, or other agreement to another fund. From this fund are paid the general operating expenditures, the fixed charges, and the capital improvement costs, not paid by other funds.

##### **Debt Service Fund**

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

# **CITY OF HENDERSON, KENTUCKY**

## **NOTES TO FINANCIAL STATEMENTS**

---

### **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

#### **Capital Projects Fund**

The Capital Projects Fund accounts for the acquisition and construction of major capital facilities and other capital projects of the City.

In addition, the City has seven other governmental funds that collectively are called nonmajor governmental funds because, individually, these seven funds are not financially significant enough to be classified as major governmental funds. The nonmajor governmental funds are collectively included together in one column of the financial statements of the governmental funds. Detailed financial information about each of these nonmajor governmental funds can be found in a separate section of this report.

### **2) Proprietary Funds**

Proprietary fund reporting focuses on the changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

#### **Enterprise Funds**

Enterprise funds are used to account for the operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that costs (expenses, including depreciation) of providing goods and or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the governing body has decided that periodic determinations of revenues earned, expenses incurred, and net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The major enterprise funds of the City of Henderson are as follows:

- **Gas Fund**

The Gas Fund is used to account for gas department utility operations.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

**2) Proprietary Funds, Continued**

• **Sanitation Fund**

This fund is used to account for the City's sanitation collection and disposal operations, and for the operation of the City's commercial demolition and debris landfill.

**Internal Service Fund**

The Health Insurance Fund accounts for the financing of services of the self-insured accident and health care plan maintained for the benefit of City employees and others, on a cost reimbursement basis.

**3) Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The City's fiduciary funds consist of two pension trust funds and one health care benefits trust fund. These funds are as follows:

**Civil Service Pension Fund**

The City of Henderson Civil Service Pension Fund (a contributory defined benefit plan) was created by ordinance. It covers City employees, other than those in the police and fire departments, who elected not to transfer into the County Employees Retirement System (CERS) plan.

**Police and Fire Pension Fund**

The City of Henderson Police and Fire Pension Fund (a contributory defined benefit plan) was created by state statute. It covers all of the employees of the police and fire departments who elected not to transfer to the CERS plan.

**Health Reimbursement Arrangement (HRA) Plan Fund**

The City of Henderson HRA Plan Fund was created by ordinance. It covers all employees enrolled in the City's health insurance plan.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

**3) Fiduciary Funds, Continued,**

The plan covers employees that were hired prior to December 31, 2021. The HRA Fund reimburses participants for health insurance plan deductible and co-insurance expenses up to the amount in an individual participant's account balance.

**E. Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles. All annual appropriations lapse at fiscal year-end. The appropriated budget is prepared by fund, department, and division. Transfers of appropriations between departments require the approval of the Board of Commissioners. The legal level of budgetary control is the department level. Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are allowed to lapse and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

**F. Deposits and Investments**

Cash consists of demand deposit accounts with commercial banks. Cash and cash equivalents are considered by the City to be all highly liquid accounts with a maturity of less than 90 days.

City ordinance requires that all City bank deposit accounts be secured by bonds or other securities of the United States Government or its agencies, or by other certificates of indebtedness of cities or corporations, which shall have a fair value equal to or greater than the amount on deposit.

Investments are reflected at fair value based on quoted market prices in all funds. The market quotations are obtained from national security exchanges or other published sources.

Kentucky Revised Statutes Chapter 66.480 permits the City to invest in U. S. Treasury obligations, U. S. Agency obligations, certain federal instruments, repurchase agreements, commercial banks' certificates of deposit, and savings and loan deposits, shares of mutual funds, individual equity securities, individual high-quality corporate bonds, among other investments.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

**G. Restricted Assets**

Restricted assets consist of cash of the Debt Service and Capital Projects funds, which is restricted to the uses mandated by bond indentures; a receivable of the Capital Projects Fund, which funds came from the issuance of general obligation bonds of the City, which were loaned to Henderson Water Utility and Henderson Municipal Power & Light for capital projects; cash held in the General Fund for Utility overpayments, and cash of a nonmajor governmental fund subject to legal restrictions.

**H. Short-term Interfund Balances**

On the fund financial statements, short-term interfund advances are classified as "due to/from other funds" on the balance sheet. These amounts are eliminated in the governmental and business-type activities columns of the statement of net position. The outstanding balances between funds result mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

**I. Interfund Activity**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues. Exchange transactions between funds are reported as revenues in the seller's funds and as expenditures/expenses in the purchaser funds and are not eliminated in the process of consolidation. Flows of goods from one fund to the other without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary funds. Activity between like funds is eliminated for the governmental-wide statements but are not eliminated in the process of consolidation.

**J. Inventories**

Inventories in the Gas Fund are valued at cost, using the average cost method. Inventories in the Governmental Funds are valued at cost, using the first-in/first-out (FIFO) method. Inventories of Governmental Funds are recorded as expenditures when consumed rather than when purchased.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

**K. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both Government-wide and fund financial statements.

**L. Capital Assets**

All capital assets are capitalized at cost, or estimated historical cost, and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of bridges, roads, culverts, curbs, sidewalks, and streets. Improvements are capitalized; the cost of normal maintenance and repairs that do not add value to the asset, or materially extend the useful life of the asset, are not. Interest costs incurred during the construction of capital assets of business-type activities are also capitalized.

All reported capital assets are depreciated, with the exception of land and artwork. Depreciation is computed using the straight-line method over the following useful lives:

<u>Item</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>
Improvements	20 years	20 years
Machinery and equipment	5-10 years	5-10 years
Buildings	25-50 years	25-50 years
Gas system	N/A	33 years
Vehicles	5 years	5 years
Infrastructure	40 years	N/A

**M. Compensated Absences**

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are recorded as long-term debt and an expense in the government-wide financial statements.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

**M. Compensated Absences, Continued,**

In the fund financial statements, the governmental funds report the liability for compensated absences only if it has matured, for example, as a result of employee resignations and retirements. Proprietary funds report the liability as incurred since it is immaterial. In accordance with accounting standards, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as terminal leave upon retirement.

**N. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities, once incurred, are paid in a timely manner and in full from current financial obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Leases and long-term debt are recognized as a liability in the fund financial statements when due.

**O. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

# **CITY OF HENDERSON, KENTUCKY**

## **NOTES TO FINANCIAL STATEMENTS**

---

### **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

#### **P. Net Position**

Net position represents the difference between assets, deferred outflows, deferred inflows, and liabilities. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the balance of any borrowings related to the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. When both restricted and unrestricted funds are available for expenditure, restricted funds are spent first unless legal requirements disallow it.

#### **Q Fund Balance Flow Assumptions**

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **R. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance). The committed fund balance classification includes amounts that can be used only for the specific purpose determined by a formal action of the City's highest level of decision-making authority. The City Commission is the highest level of decision-making authority for the City that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance.



**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,**

**R. Fund Balance Policies, Continued,**

Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City Commission has authorized the City Manager or his designate to assign fund balance. The City Commission may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The General Fund is the only fund that reports a positive unassigned fund balance amount. In governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

**S. Property Taxes**

Property taxes are levied as of the beginning of the fiscal year on property values assessed as of the preceding January 1<sup>st</sup>. Property tax bills are mailed in the Fall of the year. The property tax bills are considered past due at the end of the second business day following the New Year, at which time the applicable property is subject to lien, and penalties and interest are assessed.

**T. Operating Revenues and Expenses**

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and services. It also includes all revenue and expenses not related to capital and related financing, non-capital financing, or investing activities. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The governmental and proprietary funds do not offer discounts and do not utilize accounts receivable allowances.

# CITY OF HENDERSON, KENTUCKY

## NOTES TO FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued,

#### U. Pensions and Post-employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net pension and OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about fiduciary net position, and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the various pension plans of the City. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments, if any, are reported at fair value.

#### V. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### 2. INVESTMENTS

As of June 30, 2023, the City had the following investments:

Investments by Funds	Fair Value	Investment Maturities (in Years)		
		Less Than 1	1-5	6-10
General Fund	\$ 13,254,078	\$ 10,312,848	\$ 2,941,230	
Capital Projects Fund	11,973,092	4,162,422	7,810,670	
Gas Fund	2,389,633	722,318	1,667,315	
Sanitation Fund	4,083,972	2,651,964	1,432,008	-
Total	<u>\$ 31,700,775</u>	<u>\$ 17,849,552</u>	<u>\$ 13,851,223</u>	<u>\$ -</u>

Investment Type	
U.S. Government Agencies	\$ 24,540,895
U.S. Government Money Market	6,100
Corporate Equity Funds	3,925,455
Corporate Bond Funds	1,401,905
Bank Certificates of Deposit	1,826,420
Total per Statement of Net Position	<u>\$ 31,700,775</u>

## CITY OF HENDERSON, KENTUCKY

### NOTES TO FINANCIAL STATEMENTS

## 2. INVESTMENTS, Continued,

The City categorizes its fair value measurements within the fair value hierarchy by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The inputs or methodology for valuing securities are not an indication of risk associated with those securities.

The City has the following recurring fair value measurements as of June 30, 2023:

		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Debt Securities	June 30, 2023			
Short-term US Treasuries	\$ 24,540,895	\$ 24,540,895	\$ -	\$ -
US Agency Securities	6,100	6,100	-	-
Corporate Equity Funds	3,925,455	3,925,455	-	-
Corporate Bond Funds	1,401,905	1,401,905	-	-
Certificates of Deposits	1,826,420	-	1,826,420	-
Total	<u>\$ 31,700,775</u>	<u>\$ 29,874,355</u>	<u>\$ 1,826,420</u>	<u>\$ -</u>

**Interest rate risk.** The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit risk.** State law limits the types of investments in which the City may invest its funds. The City believes it is in compliance with the law in this matter and has no investment policy that would further limit its investment choices. The City's investments in the bonds of U.S. Government Agencies are all rated Aaa by Moody's.

**Concentration of credit risk.** The City places a limit of 20% of total local government investments on uncollateralized certificate of deposits by any Kentucky bank, bankers' acceptances, commercial paper, equity securities, or high-quality corporate bonds. Of the type of limited investments listed above, the City has 12.4% in corporate equity and 4.4% in corporate bonds. The corporate equity and corporate bonds are managed by a professional investment manager. The City has placed 5.8% of its total investments in certificate of deposits, and 77.4% in short-term U.S. treasuries.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**2. INVESTMENTS, Continued,**

**Custodial credit risk.** Custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All investments of the City, with the exception of certificates of deposit, consist of unregistered and uninsured securities held by the City's fiscal agent in their trust department, not in the name of the City.

**3. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

As of June 30, 2023, interfund receivables and payables and the composition of internal balances shown on the statement of net position consist of the following:

	Due From Other Funds	Due To Other Funds	Internal Balances
<u>Governmental Activities:</u>			
General Fund	\$ 533,136	\$ (633,531)	\$ (100,395)
Nonmajor Funds	10,156	(7,569)	2,587
Total Governmental Activities	<u>\$ 543,292</u>	<u>\$ (641,100)</u>	<u>\$ (97,808)</u>
<u>Business-type Activities:</u>			
Gas Fund	\$ 451,459	\$ (515,556)	\$ (64,097)
Sanitation Fund	171,916	(10,011)	161,905
Total Business-type Activities	<u>\$ 623,375</u>	<u>\$ (525,567)</u>	<u>\$ 97,808</u>

These internal balances are for vehicle repairs, fuel, supplies, utility collections, and various other minor items.

As of June 30, 2023, interfund transfers consist of the following:

	Transfers In	Transfers Out		
		General Fund	Capital Projects Fund	Enterprise Funds
General Fund	\$ 1,987,228	\$ -	\$ (587,228)	\$ (1,400,000)
Debt Service Fund	4,724,143	-1,066,000	-3,377,500	-280,643
Capital Projects Fund	529,000	-529,000	-	-
Nonmajor Funds	1,975,000	-1,975,000	-	-
Total all funds	9,215,371	-3,570,000	-3,964,728	-1,680,643
Eliminated	<u>-7,534,728</u>	<u>3,570,000</u>	<u>3,964,728</u>	
Net interfund transfers	<u>\$ 1,680,643</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,680,643)</u>

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**3. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS, Continued,**

The City's share of debt service comes from the General Fund's tax receipts. Since the Capital Projects Fund does not have a dedicated revenue source, the City will use the General's Fund tax receipts to provide funding. To keep service charges and fee increases to a minimum, the City will use General Fund tax receipts to cover the deficits in the nonmajor governmental funds.

**4. CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2023 was as follows:

Primary Government	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
<u>Capital assets not being depreciated:</u>				
Land	\$ 10,314,812	\$ -	\$ -	\$ 10,314,812
Artwork	196,500	-	-	196,500
Total	10,511,312	-	-	10,511,312
<u>Capital assets being depreciated:</u>				
Buildings	22,172,828	337,855	-	22,510,683
Improvements	9,131,133	3,197,459	-	12,328,592
Vehicles, machinery, and equipment	17,994,794	1,889,215	(233,165)	19,650,844
Infrastructure	69,243,271	3,069,826	-	72,313,097
Total	118,542,026	8,494,355	(233,165)	126,803,216
<u>Less accumulated depreciation for:</u>				
Buildings	(6,477,392)	(470,061)	-	(6,947,453)
Improvements	(5,831,834)	(503,616)	-	(6,335,450)
Vehicles, machinery, and equipment	(15,602,346)	(1,272,978)	233,165	(16,642,159)
Infrastructure	(65,248,002)	(198,320)	-	(65,446,322)
Total	(93,159,574)	(2,444,975)	233,165	(95,371,384)
Total governmental activities, net	\$ 35,893,764	\$ 6,049,380	\$ -	\$ 41,943,144

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**4. CAPITAL ASSETS, Continued,**

Primary Government	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities:				
Capital assets not being depreciated:				
Land	\$ 114,815	\$ -	\$ -	\$ 114,815
Capital assets being depreciated:				
Buildings	677,177	-	-	677,177
Vehicles, machinery, and equipment	1,841,379	44,435	(22,185)	1,863,629
Gas system, vehicles, and equipment	13,284,034	3,824,947	(71,653)	17,037,328
Total	15,802,590	3,869,382	(93,838)	19,578,134
Less accumulated depreciation for:				
Buildings	(588,600)	(6,665)	-	(595,265)
Vehicles, machinery, and equipment	(1,673,522)	(52,274)	15,526	(1,710,270)
Gas system, vehicles, and equipment	(7,941,235)	(414,068)	71,653	(8,283,650)
Total	(10,203,357)	(473,007)	87,179	(10,589,185)
Total business-type activities, net	\$ 5,714,048	\$ 3,396,375	\$ (6,659)	\$ 9,103,764

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
Administration	\$ 138,392
Finance	39,585
Parks and recreation	559,701
Police	510,043
Fire	561,307
Public works	635,948
Total depreciation expense, governmental activities	<u>\$ 2,444,976</u>
Business-type activities	
Gas	\$ 414,068
Sanitation	58,939
Total depreciation expense, business-type activities	<u>\$ 473,007</u>

# CITY OF HENDERSON, KENTUCKY

## NOTES TO FINANCIAL STATEMENTS

### 4. CAPITAL ASSETS, Continued,

Component units' capital asset activity was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<u>Henderson Municipal Power &amp; Light</u>				
Utility plant and equipment	\$ 56,032,648	\$ 14,528,663	\$ (678,234)	\$ 69,883,077
Less accumulated depreciation	(38,257,480)	(1,492,424)	187,442	(39,562,462)
Capital assets, net	<u>\$ 17,775,168</u>	<u>\$ 13,036,239</u>	<u>\$ (490,792)</u>	<u>\$ 30,320,615</u>
<u>Henderson Water Utility</u>				
Right to use asset	\$ -	1,673,935	-	\$ 1,673,935
Utility plant and equipment	160,532,330	24,914,594	(146,904)	185,300,020
Less accumulated depreciation	(74,164,510)	(3,965,796)	(2,576,571)	(80,706,877)
Capital assets, net	<u>\$ 86,367,820</u>	<u>\$ 22,622,733</u>	<u>\$ (2,723,475)</u>	<u>\$ 106,267,078</u>

### 5. LONG-TERM DEBT

The following is a summary of long-term debt activity for the City for the fiscal year ended June 30, 2023:

	Balance June 30, 2022	Additions	Reductions	Balance June 30, 2023	Amounts Due in One Year
<u>Governmental Activities:</u>					
G. O. Bonds Series 2013A	\$ 5,850,000	\$ -	\$ (475,000)	\$ 5,375,000	\$ 485,000
G. O. Bonds Series 2014	5,630,000	-	(365,000)	5,265,000	375,000
G. O. Bonds Series 2015A	5,840,000	-	(350,000)	5,490,000	355,000
G. O. Bonds Series 2015B	760,000	-	(165,000)	595,000	170,000
G. O. Bonds Series 2015C	1,035,000	-	(120,000)	915,000	125,000
G. O. Bonds Series 2016A	1,275,000	-	(80,000)	1,195,000	80,000
G. O. Bonds Series 2016B	5,055,000	-	(520,000)	4,535,000	530,000
G. O. Bonds Series 2017A	2,535,000	-	(135,000)	2,400,000	140,000
G. O. Bonds Series 2017B	1,300,000	-	(240,000)	1,060,000	250,000
G. O. Bonds Series 2017C	985,000	-	(190,000)	795,000	190,000
G. O. Bonds Series 2020A	9,240,000	-	(395,000)	8,845,000	405,000
G. O. Bonds Series 2021A	5,220,000	-	(445,000)	4,775,000	460,000
G. O. Bonds Series 2021B	17,265,000	-	(425,000)	16,840,000	445,000
G. O. Bonds Series 2022A	-	9,540,000	(425,000)	9,115,000	330,000
G. O. Bonds Series 2023A	-	20,565,000	-	20,565,000	1,300,000
Total bonds payable	61,990,000	30,105,000	(4,330,000)	87,765,000	5,640,000
Deferred amounts: premiums	1,352,937	1,229,977	(108,627)	2,474,287	-
	<u>\$ 63,342,937</u>	<u>\$ 31,334,977</u>	<u>\$ (4,438,627)</u>	<u>\$ 90,239,287</u>	<u>\$ 5,640,000</u>
Compensated Absences	\$ 1,521,530	\$ 1,091,654	\$ (931,244)	\$ 1,681,940	\$ 932,000
Total governmental activities	<u>\$ 64,864,467</u>	<u>\$ 32,426,631</u>	<u>\$ (5,369,871)</u>	<u>\$ 91,921,227</u>	<u>\$ 6,572,000</u>

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

The following is an aggregate summary of debt service requirements for the City of Henderson as of June 30, 2023:

June 30th:	Governmental Activities Bonds		Total		Total
	Principal	Interest	Principal	Interest	
2024	\$ 5,640,000	\$ 2,688,632	\$ 5,640,000	\$ 2,688,632	\$ 8,328,632
2025	5,840,000	2,508,536	5,840,000	2,508,536	8,348,536
2026	6,005,000	2,320,307	6,005,000	2,320,307	8,325,307
2027	6,100,000	2,124,134	6,100,000	2,124,134	8,224,134
2028	5,740,000	1,923,326	5,740,000	1,923,326	7,663,326
2029 to 2033	25,260,000	6,929,522	25,260,000	6,929,522	32,189,522
2034 to 2038	14,855,000	3,971,797	14,855,000	3,971,797	18,826,797
2039 to 2043	11,125,000	2,053,297	11,125,000	2,053,297	13,178,297
2044 to 2048	7,200,000	555,650	7,200,000	555,650	7,755,650
Totals	<u>\$ 87,765,000</u>	<u>\$ 25,075,201</u>	<u>\$ 87,765,000</u>	<u>\$ 25,075,201</u>	<u>\$ 112,840,201</u>

As of June 30, 2023, governmental long-term debt of the City consisted of the following:

**General Obligation Bonds – Series 2013A**

During the year ended June 30, 2013, the City issued \$9,730,000 non-taxable bonds to pay a portion of the costs of the acquisition, construction, and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer and storm sewer system, including (1) the renovation and upgrading of a new headworks structure, a third final clarifier, waste and return activated sludge pumping, ultraviolet disinfection, and internal plant piping at the City's North Wastewater Treatment Plant, such additions and improvements to increase the capacity of the Plant from 15 million to 25.5 million gallons per day.

This obligation matures in November 2032. Interest rates range from .30% to 2.75%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:



**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2013A, Continued,**

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 485,000	\$ 126,575	\$ 611,575	2.00%
2025	495,000	116,775	611,775	2.00%
2026	505,000	106,459	611,459	2.13%
2027	515,000	95,622	610,622	2.13%
2028	525,000	83,588	608,588	2.50%
2029 to 2033	2,850,000	199,387	3,049,387	2.50% to 2.75%
Totals	<u>\$ 5,375,000</u>	<u>\$ 728,406</u>	<u>\$ 6,103,406</u>	

**General Obligation Bonds – Series 2014**

During the year ended June 30, 2014, the City issued \$8,000,000 non-taxable bonds to pay a portion of the costs of the acquisition, construction, installation, and equipping of new municipal water, sanitary sewer, and storm sewer improvements and additions to the City's combined and consolidated municipal water, sanitary sewer, and storm sewer system.

This obligation matures in November 2034. Interest rates range from 2.00% to 3.50%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 375,000	\$ 157,006	\$ 532,006	2.25%
2025	385,000	147,975	532,975	2.50%
2026	390,000	138,288	528,288	2.50%
2027	400,000	127,912	527,912	2.75%
2028	415,000	116,188	531,188	3.00%
2029 to 2033	2,275,000	374,019	2,649,019	3.00% to 3.50%
2034 to 2035	1,025,000	36,137	1,061,137	3.50%
Totals	<u>\$ 5,265,000</u>	<u>\$ 1,097,525</u>	<u>\$ 6,362,525</u>	

**General Obligation Bonds – Series 2015A**

During the year ended June 30, 2016, the City issued \$7,790,000 non-taxable bonds to pay costs of issuance, to pay a portion of the costs of the acquisition; construction, renovation, and equipping of new municipal service center and a new 911 computer assisted dispatch (CAD) and radio tower system.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2015A, Continued,**

This obligation matures in September 2035. Interest rates range from 2.0% to 3.75%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 355,000	\$ 164,032	\$ 519,032	2.00%
2025	365,000	156,833	521,833	2.00%
2026	370,000	149,297	519,297	2.10%
2027	380,000	140,187	520,187	2.75%
2028	390,000	129,113	519,113	3.00%
2029 to 2033	2,155,000	453,381	2,608,381	3.00% to 3.50%
2034 to 2036	1,475,000	83,688	1,558,688	3.50% to 3.75%
Totals	<u>\$ 5,490,000</u>	<u>\$ 1,276,531</u>	<u>\$ 6,766,531</u>	

**General Obligation Bonds – Series 2015B**

During the year ended June 30, 2016, the City issued \$1,870,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding an outstanding assistance agreement dated as of May 1, 1996 between the Kentucky Infrastructure Authority and the City, the proceeds of which were used to finance the costs of the acquisition, construction, installation, and equipping of certain improvements to the City's municipal water, sanitary sewer, and storm sewer system.

This obligation matures in November 2026. Interest rates range from 1.0% to 2.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 170,000	\$ 11,669	\$ 181,669	2.00%
2025	175,000	8,109	183,109	2.13%
2026	180,000	4,000	184,000	2.50%
2027	70,000	875	70,875	2.50%
Totals	<u>\$ 595,000</u>	<u>\$ 24,653</u>	<u>\$ 619,653</u>	

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2015C**

During the year ended June 30, 2016, the City issued \$1,700,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding an outstanding Lease Agreement dated as of May 30, 2005 between the Kentucky Area Development District and the City, the proceeds of which were used to finance certain improvements to the City's municipal water, sanitary sewer, and storm sewer system.

This obligation matures in November 2029. Interest rates range from 2.0% to 2.75%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 125,000	\$ 21,025	\$ 146,025	2.00%
2025	125,000	18,369	143,369	2.25%
2026	130,000	15,500	145,500	2.25%
2027	135,000	12,350	147,350	2.50%
2028	135,000	8,975	143,975	2.50%
2029 to 2030	265,000	7,081	272,081	2.75% to 2.75%
Totals	<u>\$ 915,000</u>	<u>\$ 83,300</u>	<u>\$ 998,300</u>	

**General Obligation Bonds – Series 2016A**

During the year ended June 30, 2016, the City issued \$1,725,000 non-taxable bonds to pay costs of issuance, to pay a portion of the costs of the acquisition; construction, renovation, and equipping of new municipal service center.

This obligation matures in March 2036. Interest rates range from 1.0% to 3.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2016A, Continued,**

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 80,000	\$ 34,125	\$ 114,125	2.00%
2025	80,000	32,525	112,525	2.00%
2026	80,000	30,925	110,925	2.50%
2027	85,000	28,925	113,925	2.50%
2028	85,000	26,800	111,800	2.50%
2029 to 2033	470,000	97,725	567,725	2.50% to 3.00%
2034 to 2036	315,000	22,400	337,400	3.50% to 3.50%
Totals	<u>\$ 1,195,000</u>	<u>\$ 273,425</u>	<u>\$ 1,468,425</u>	

**General Obligation Bonds – Series 2016B**

During the year ended June 30, 2016, the City issued \$8,015,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding the City's outstanding General Obligation Bonds, Taxable Series 2010A (Build America Bonds-Direct Payment to Issuer), the proceeds of which were used to finance the costs of the acquisition, construction and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer and storm sewer system, including the installation of new water and sanitary sewer lines and the conversion of existing sanitary sewer lines to storm sewer lines in the downtown area.

This obligation matures in November 2030. Interest rates range from 2.0% to 2.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 530,000	\$ 89,900	\$ 619,900	2.00%
2025	540,000	79,200	619,200	2.00%
2026	550,000	68,300	618,300	2.00%
2027	560,000	57,200	617,200	2.00%
2028	575,000	45,850	620,850	2.00%
2029 to 2031	1,780,000	63,575	1,843,575	2.00% to 2.50%
Totals	<u>\$ 4,535,000</u>	<u>\$ 404,025</u>	<u>\$ 4,939,025</u>	

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2017A**

During the year ended June 30, 2017, the City issued \$3,155,000 non-taxable bonds to pay costs of issuance, to pay a portion of the costs of the acquisition; construction, renovation, and equipping of new municipal service center.

This obligation matures in March 2037. Interest rates range from 2.0% to 3.5%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 140,000	\$ 72,000	\$ 212,000	3.00%
2025	145,000	67,800	212,800	3.00%
2026	150,000	63,450	213,450	3.00%
2027	155,000	58,950	213,950	3.00%
2028	160,000	54,300	214,300	3.00%
2029 to 2033	860,000	197,400	1,057,400	3.00% to 3.00%
2034 to 2037	790,000	60,000	850,000	3.00% to 3.00%
Totals	<u>\$ 2,400,000</u>	<u>\$ 573,900</u>	<u>\$ 2,973,900</u>	

**General Obligation Bonds – Series 2017B**

During the year ended June 30, 2017, the City issued \$2,390,000 non-taxable bonds to pay costs of issuance and for the purpose of currently refunding the outstanding Henderson Water Utility revenue bonds, Series 2006, the proceeds of which were used to finance the costs of the acquisition, construction and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer and storm sewer system.

This obligation matures in November 2026. The interest rate was 3.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2017B, Continued**

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 250,000	\$ 28,050	\$ 278,050	3.00%
2025	260,000	20,400	280,400	3.00%
2026	270,000	12,450	282,450	3.00%
2027	280,000	4,200	284,200	3.00%
Totals	<u>\$ 1,060,000</u>	<u>\$ 65,100</u>	<u>\$ 1,125,100</u>	

**General Obligation Bonds – Series 2017C**

During the year ended June 30, 2017, the City issued \$2,250,000 non-taxable bonds to pay costs of issuance and for the purpose of partially refunding the City's General Obligation Bonds, Series 2007, the proceeds of which were used to advance refund the outstanding KADD loan dated March 9, 2000, to pay costs of construction of a new fire station, acquisition and development of additional riverfront property near downtown, and other allowable expenditures.

This obligation matures in April 2027. The interest rate was 3.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 190,000	\$ 23,850	\$ 213,850	3.00%
2025	200,000	18,150	218,150	3.00%
2026	200,000	12,150	212,150	3.00%
2027	205,000	6,150	211,150	3.00%
Totals	<u>\$ 795,000</u>	<u>\$ 60,300</u>	<u>\$ 855,300</u>	

**General Obligation Bonds – Series 2020A**

During the year ended June 30, 2021, the City issued \$9,625,000 non-taxable bonds to pay costs of issuance and for the purpose of acquisition, construction, equipping, and installation of (1) new municipal water, sanitary water, and storm sewer improvements and additions, (2) a new municipal fire station and related facilities and equipment, (3) a new approximately 58-acre sports complex, and (4) a stormwater system in Countryview subdivision.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2020A, Continued**

This obligation matures in December 2040. Interest rates range from 2.0% to 5.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 405,000	\$ 159,975	\$ 564,975	5.00%
2025	420,000	147,600	567,600	5.00%
2026	430,000	134,850	564,850	5.00%
2027	445,000	121,725	566,725	5.00%
2028	460,000	108,150	568,150	5.00%
2029 to 2033	2,440,000	402,354	2,842,354	5.00% to 2.00%
2034 to 2038	2,595,000	244,966	2,839,966	2.00% to 2.00%
2039 to 2041	1,650,000	45,340	1,695,340	2.00% to 2.00%
Totals	<u>\$ 8,845,000</u>	<u>\$ 1,364,960</u>	<u>\$ 10,209,960</u>	

**General Obligation Bonds – Series 2021A**

During the year ended June 30, 2022, the City issued \$5,235,000 non-taxable bonds to pay costs of issuance and currently refunding the City's outstanding General Obligation Bonds, Series 2012A. The proceeds of the Prior Bonds were used for the acquisition, construction and installation of additions and improvements to the City's combined and consolidated municipal water, sanitary sewer, and storm sewer system, including (1) the renovation and upgrading of the City's North Wastewater Treatment Plant and (2) the construction of a new 12 MGD North Fork Pump Station and approximately 2,400 feet of related 42" gravity sewer lines.

This obligation matures in November 2031. Interest rates range from 2.0% to 3.50%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2021A, Continued**

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 460,000	\$ 132,975	\$ 592,975	3.50%
2025	480,000	116,525	596,525	3.50%
2026	495,000	99,463	594,463	3.50%
2027	515,000	81,788	596,788	3.50%
2028	535,000	63,412	598,412	3.50%
2029 to 2032	2,290,000	97,025	2,387,025	2.00% to 3.50%
Totals	<u>\$ 4,775,000</u>	<u>\$ 591,188</u>	<u>\$ 5,366,188</u>	

**General Obligation Bonds – Series 2021B**

During the year ended June 30, 2022, the City issued \$17,265,000 non-taxable bonds to pay costs of issuance and for the purpose of (a) acquisition, construction, equipping, and installation of new administration building and transmission and distribution center to be utilized by the City, acting by and through its electric utility commission doing business as Henderson Municipal Power and Light, to be located on a parcel of approximately eight acres along Barrett Boulevard in Henderson, KY; (b) the acquisition, construction, equipping, and installation of an advanced metering infrastructure system; (c) acquisition, construction, equipping, and installation of the conversion of certain existing above ground electrical facilities to underground electrical facilities; and (d) acquisition, construction, equipping, and installation of the replacement of utility poles.

This obligation matures in September 2046. Interest rates range from 2.0% to 5.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:



**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2021B, Continued**

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 445,000	\$ 506,250	\$ 951,250	5.00%
2025	470,000	483,375	953,375	5.00%
2026	490,000	459,375	949,375	5.00%
2027	515,000	434,250	949,250	5.00%
2028	545,000	407,750	952,750	5.00%
2029 to 2033	3,120,000	1,635,075	4,755,075	3.00% to 5.00%
2034 to 2038	3,610,000	1,145,006	4,755,006	2.00% to 3.00%
2039 to 2043	4,025,000	732,857	4,757,857	2.13% to 3.00%
2044 to 2047	3,620,000	186,050	3,806,050	2.50% to 3.00%
Totals	<u>\$ 16,840,000</u>	<u>\$ 5,989,988</u>	<u>\$ 22,829,988</u>	

**General Obligation Bonds – Series 2022A**

During the year ended June 30, 2023, the City issued \$9,540,000 non-taxable bonds to pay costs of issuance and for the purposes of financing the costs of the acquisition, construction, installation, and equipping of (a) new municipal water, sanitary sewer, and storm sewer improvements and additions comprising a new Raw Water Intake and Raw Water Pipeline to be constructed on the Green River, at a point near Sebree, Kentucky, with a capacity of at least eight million gallons per day and (b) improvements to the System to provide enhanced water and wastewater service to industrial areas of the City, and (c) renovations to an existing building purchased by the City and planned for use as a new Systems Operation Center (SOC) for the Henderson Water Utility Commission and the System. The improvements to be financed by the Bonds are to be utilized by the City in connection with the System.

This obligation matures in June 2042. Interest rates are 4.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2022A, Continued**

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 330,000	\$ 364,600	\$ 694,600	4.00%
2025	345,000	351,400	696,400	4.00%
2026	355,000	337,600	692,600	4.00%
2027	370,000	323,400	693,400	4.00%
2028	385,000	308,600	693,600	4.00%
2029 to 2033	2,170,000	1,299,400	3,469,400	4.00% to 4.00%
2034 to 2038	2,645,000	828,600	3,473,600	4.00% to 4.00%
2039 to 2043	2,515,000	256,200	2,771,200	4.00% to 4.00%
Totals	<u>\$ 9,115,000</u>	<u>\$ 4,069,800</u>	<u>\$ 13,184,800</u>	

**General Obligation Bonds – Series 2023A**

During the year ended June 30, 2023, the City issued \$20,565,000 non-taxable bonds to pay costs of issuance and for the purposes of financing the costs of (a) the acquisition, construction, installation, and equipping of (1) a “Fiber to Home” infrastructure system to provide fiber internet and voice services to customers of the System and (2) an Advanced Metering Infrastructure system for the System’s electrical generation and distribution facilities, and (b) the conversion of certain existing above ground electrical facilities to underground electrical facilities, all for the well-being and benefit of the of the System and the citizens of the City. The improvements to be financed by the Bonds are to be utilized by the City in connection with the System.

This obligation matures in December 2047. Interest rates are 4.0%. Interest is due in semi-annual installments. The obligation is secured by the full taxing authority of the City of Henderson. The following is a summary of scheduled payments as of June 30, 2023:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**5. LONG-TERM DEBT, Continued,**

**General Obligation Bonds – Series 2023A, Continued**

June 30th:	Principal	Interest	Total	Interest Rates
2024	\$ 1,300,000	\$ 796,600	\$ 2,096,600	4.00%
2025	1,355,000	743,500	2,098,500	4.00%
2026	1,410,000	688,200	2,098,200	4.00%
2027	1,470,000	630,600	2,100,600	4.00%
2028	1,530,000	570,600	2,100,600	4.00%
2029 to 2033	4,585,000	2,103,100	6,688,100	4.00% to 4.00%
2034 to 2038	2,400,000	1,551,000	3,951,000	4.00% to 4.00%
2039 to 2043	2,935,000	1,018,900	3,953,900	4.00% to 4.00%
2044 to 2048	3,580,000	369,600	3,949,600	4.00% to 4.00%
Totals	<u>\$ 20,565,000</u>	<u>\$ 8,472,100</u>	<u>\$ 29,037,100</u>	

**Henderson Municipal Power & Light (HMPL)**

The City is contingently liable for the long-term debt of its component unit, Henderson Municipal Power & Light. The long-term debt of Henderson Municipal Power & Light consists of the following for its fiscal year ended May 31, 2023:

	Balance May 31, 2022	Additions	Reductions/A mortization	Balance May 31, 2023	Amounts due in One Year
Series 2021B	\$ 17,265,000	\$ -	\$ (425,000)	\$ 16,840,000	\$ 445,000
Series 2021B Premium	1,013,139	-	(41,494)	971,645	-
Series 2023A	-	20,565,000	-	20,565,000	1,300,000
Series 2023A Premium	-	773,094	(12,885)	760,209	-
Total bonds payable	<u>\$ 18,278,139</u>	<u>\$ 21,338,094</u>	<u>\$ (479,379)</u>	<u>\$ 39,136,854</u>	<u>\$ 1,745,000</u>
Compensated Absences	<u>573,334</u>	<u>105,510</u>	<u>(132,569)</u>	<u>546,275</u>	<u>227,180</u>
	<u>\$ 18,851,473</u>	<u>\$ 21,443,604</u>	<u>\$ (611,948)</u>	<u>\$ 39,683,129</u>	<u>\$ 1,972,180</u>

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**Henderson Municipal Power & Light (HMPL), Continued**

During HMPL's fiscal year ended May 31, 2023, the City on behalf of HMPL issued general obligation bonds for the purpose of financing electric system capital improvements. The general obligation bonds were Series 2023A in the amount of \$20,565,000 with a premium of \$773,094. The bonds have a final maturity date of December 1, 2047, with an interest rate of 4.0%, and secured by the full taxing authority of the City of Henderson

The following is a summary of the debt service requirements for Henderson Municipal Power & Light for its fiscal year ended May 31, 2023:

<u>May 31st:</u>	<u>Principal</u>	<u>Interest</u>	<u>Totals</u>
2024	\$ 1,745,000	\$ 1,253,445	\$ 2,998,445
2025	1,825,000	1,253,975	3,078,975
2026	1,900,000	1,175,775	3,075,775
2027	1,985,000	1,094,250	3,079,250
2028	2,075,000	1,008,950	3,083,950
2029 to 2033	7,705,000	3,829,875	11,534,875
2034 to 2038	6,010,000	2,744,006	8,754,006
2039 to 2043	6,960,000	1,810,456	8,770,456
2044 to 2048	<u>7,200,000</u>	<u>627,250</u>	<u>7,827,250</u>
Totals	<u>\$ 37,405,000</u>	<u>\$ 14,797,982</u>	<u>\$ 52,202,982</u>

**Henderson Water Utility (HWU)**

The City is contingently liable for the long-term debt of its component unit, Henderson Water Utility. The long-term debt of Henderson Water Utility consists of the following as of June 30, 2023:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**5. LONG-TERM DEBT, Continued,**

**Henderson Water Utility (HWU), Continued:**

	Balance June 30, 2021	Additions	Reductions	Balance June 30, 2022	Amounts due in One Year
Due to City of Henderson-2013A	\$ 5,850,000	\$ -	\$ (475,000)	\$ 5,375,000	\$ 485,000
Due to City of Henderson-2014	5,630,000	-	(365,000)	5,265,000	375,000
Due to City of Henderson-2015B	760,000	-	(165,000)	595,000	170,000
Due to City of Henderson-2015C	1,035,000	-	(120,000)	915,000	125,000
Due to City of Henderson-2016B	5,055,000	-	(520,000)	4,535,000	530,000
Due to City of Henderson-2017B	1,300,000	-	(240,000)	1,060,000	250,000
Due to City of Henderson-2020A	4,620,000	-	(197,500)	4,422,500	202,500
Due to City of Henderson-2021A	5,220,000	-	(445,000)	4,775,000	460,000
Due to City of Henderson-2022A	-	9,540,000	(425,000)	9,115,000	330,000
Note Payable	97,534	-	(64,420)	33,114	33,114
	<u>29,567,534</u>	<u>9,540,000</u>	<u>(3,016,920)</u>	<u>36,090,614</u>	<u>2,960,614</u>
Add unamortized debt premium	773,034	350,283	(156,647)	966,670	
Total	<u>\$ 30,340,568</u>	<u>\$ 9,890,283</u>	<u>\$ (3,173,567)</u>	<u>\$ 37,057,284</u>	<u>\$ 2,960,614</u>

In 2023, HWU entered into a solar energy service contract (lease) for the installation and service of a solar energy system. The lease has a term of 20 years. At completion of the lease the Utility has an option to extend or revise the existing lease or to purchase the system for its fair market value.

May 31st:	Principal	Interest	Totals
2024	\$ 43,726	\$ 60,662	\$ 104,388
2025	45,735	58,653	104,388
2026	47,836	56,552	104,388
2027	50,034	54,354	104,388
2028	52,332	52,056	104,388
2029 to 2033	300,011	221,929	521,940
2034 to 2038	375,552	146,388	521,940
2039 to 2043	452,675	51,867	504,542
Totals	<u>\$ 1,367,901</u>	<u>\$ 702,461</u>	<u>\$ 2,070,362</u>

Principal and interest requirements to retire Henderson Water Utility's long-term obligations as of June 30, 2023 were as follows:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**5. LONG-TERM DEBT, Continued,**

**Henderson Water Utility (HWU), Continued:**

<u>Fiscal year ended June 30th:</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 2,960,614	\$ 1,012,145	\$ 3,972,759
2025	3,015,000	932,553	3,947,553
2026	3,090,000	849,484	3,939,484
2027	3,067,500	764,209	3,831,709
2028	2,800,000	680,688	3,480,688
2029 to 2033	12,850,000	2,241,664	15,091,664
2034 to 2038	4,967,500	987,221	5,954,721
2039 to 2043	3,340,000	278,870	3,618,870
Totals	<u>\$ 36,090,614</u>	<u>\$ 7,746,834</u>	<u>\$ 43,837,448</u>

Other information on Henderson Water Utility's long-term indebtedness is summarized below:

	<u>Interest Rate</u>	<u>Final Maturity</u>	<u>Principal Balance</u>	<u>Security</u>
Due to City of Henderson-2013A	2.00% - 2.75%	11/1/2032	\$ 5,375,000	Unsecured
Due to City of Henderson-2014	2.00% - 2.50%	11/1/2034	5,265,000	Unsecured
Due to City of Henderson-2015B	1.00% - 2.50%	11/1/2026	595,000	Unsecured
Due to City of Henderson-2015C	2.00% - 2.75%	11/1/2029	915,000	Unsecured
Due to City of Henderson-2016B	2.00% - 2.50%	11/1/2030	4,535,000	Unsecured
Due to City of Henderson-2017B	3.00%	11/1/2026	1,060,000	Unsecured
Due to City of Henderson-2020A	2.00% - 5.00%	12/1/2040	4,422,500	Unsecured
Due to City of Henderson-2021A	2.00%	11/1/2031	4,775,000	Unsecured
Due to City of Henderson-2022A	4.00%	6/1/2042	9,115,000	Unsecured
Note Payable	3.70%	1/1/2024	33,114	Unsecured
			<u>\$ 36,090,614</u>	

**Restricted Assets Applicable To HWU and HMPL**

In the Capital Projects Fund of the City are restricted assets applicable to HWU and HMPL. The City issued certain General Obligation Bonds and loaned the proceeds to HWU and HMPL for various purposes as previously described. HWU and HMPL will repay the loans from the City by paying the City the underlying G.O. Bonds debt service payments until the bonds are retired.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**5. LONG-TERM DEBT, Continued,**

**Restricted Assets Applicable To HWU and HMPL, Continued:**

The following is a summary of restricted assets applicable to HWU and HMPL for the fiscal year ended June 30, 2023, as recorded in the Capital Projects Fund:

<u>G.O. Bonds Series</u>		<u>Due In One Year</u>	<u>Due After One Year</u>	<u>Receivable from HWU and HMPL</u>
2013A	HWU	\$ 485,000	\$ 4,890,000	\$ 5,375,000
2014	HWU	375,000	4,890,000	5,265,000
2015B	HWU	170,000	425,000	595,000
2015C	HWU	125,000	790,000	915,000
2016B	HWU	530,000	4,005,000	4,535,000
2017B	HWU	250,000	810,000	1,060,000
2020A	HWU	202,500	4,220,000	4,422,500
2021A	HWU	460,000	4,315,000	4,775,000
2021B	HMPL	445,000	11,352,025	11,797,025
2022A	HWU	330,000	8,436,671	8,766,671
2023A	HMPL	1,300,000	(904,718)	395,282
Total		<u>\$ 4,672,500</u>	<u>\$ 43,228,978</u>	<u>\$ 47,901,478</u>

**6. CONDUIT DEBT**

From time to time the City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The Bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the City of Henderson, nor any of its political subdivisions are obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2023, there was one Industrial Revenue Bonds outstanding in the amount of \$320,000,000 for Pratt Paper (KY), LLC.

**7. COMPENSATED ABSENCES**

**Vacation Leave**

City employees, other than police department employees and fire department shift employees, generally earn vacation leave at the rate of 10/12 of a working day per month for the first four years of employment.

## **CITY OF HENDERSON, KENTUCKY NOTES TO FINANCIAL STATEMENTS**

---

### **7. COMPENSATED ABSENCES, Continued,**

Police department employees get 15 working days per year vacation after one year's service. Fire department shift employees get 5 24-hour shifts of vacation after one year's service.

At the end of four years an additional working day per year is accumulated up to a maximum vacation leave of 40 working days; fire department shift employees accumulate an additional half shift per year up to a maximum vacation leave of 10 24-hour shifts. One hundred percent of unused vacation leave is paid at retirement, formal resignation, or death.

#### **Sick Leave**

City employees accumulate sick leave at the rate of one day per month up to a maximum of two hundred forty days. Unused sick leave is forfeited upon termination. At retirement, individuals are paid one day's pay for each four days of unused sick leave.

Accumulated unpaid vacation pay and sick pay are not accrued in the proprietary funds (accrual basis) since they are not significant at year-end.

Such compensated absences are not accrued in governmental funds (unless they have matured), which use the modified accrual basis of accounting, but instead are recorded in the (accrual basis) government-wide Statement of Net Position. At June 30, 2023 these governmental activities liabilities included \$1,681,940 of vacation and sick pay and are included in the Statement of Net Position as noncurrent liabilities. Compensated absences are liquidated primarily by the General Fund.

### **8. PUBLIC ENERGY AUTHORITY OF KENTUCKY (PEAK)**

PEAK is a Natural Gas Acquisition Authority created under the laws of the Commonwealth of Kentucky. It was created for the purpose of providing natural gas acquisition, delivery, and other related services for its members, which includes the City. PEAK is not a component unit of the City because 1) it is a separate legal entity, 2) PEAK is fiscally independent from the City, and 3) the board of directors of PEAK is structured in a manner that the City cannot exercise majority control over the organization.



## **CITY OF HENDERSON, KENTUCKY NOTES TO FINANCIAL STATEMENTS**

---

### **8. PUBLIC ENERGY AUTHORITY OF KENTUCKY (PEAK), Continued,**

PEAK has issued gas revenue bonds to finance the cost of acquisition by PEAK of prepaid supplies of natural gas. PEAK is solely responsible for repayment of the gas revenue bonds. The City entered long term natural gas supply contracts with PEAK whereby the City is obligated to purchase specified quantities of natural gas from PEAK. The City purchases all its natural gas supplies from PEAK. The City received refunds from PEAK of \$828,496 in fiscal year 2023.

PEAK issues audited financial statements, which are available through its administrative offices at the following address:

Public Energy Authority of Kentucky  
PO Box 299  
Carrollton, Kentucky 41008

Summarized totals for PEAK for its fiscal year ended June 30, 2022, from its last audited financial statements made available to the City are:

Assets	\$ 6,134,694,165
Liabilities	\$ 6,129,147,608
Net position	\$ 5,546,557

### **9. GAS STORAGE LIABILITY**

The City has the right to withdraw 270,000 MMBtu's of natural gas from the gas storage reserves belonging to the City's gas transmission pipeline company. Any gas so withdrawn by the City must be replaced by November 1<sup>st</sup>, the beginning of the operating year of the Gas Fund. As of June 30, 2023, the estimated amount of this gas storage liability was \$658,600.

### **10. CONCENTRATION OF SALES**

#### **Henderson Municipal Gas**

For the fiscal year ended June 30, 2023, five industrial customers accounted for \$10,312,768 in gas sales, which represents 50.1% of the operating revenues of the Gas Fund.

#### **Henderson Municipal Power and Light**

Three industrial customers of the Existing System accounted for sales in the amount of \$12.6 million (30.4% of sales) for the fiscal year ended May 31, 2023.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**10. CONCENTRATION OF SALES, Continued,**

**Henderson Water Utility**

For the fiscal year ended June 30, 2023, three industrial customers accounted for \$11,150,827 in sales and surcharges for approximately 44.1% of HWU's total operating revenues.

**11. LANDFILL CLOSURE AND POST CLOSURE COSTS**

On July 1, 1998, the City Commission transferred the primary responsibility for operations of the City's solid waste landfill from the General Fund to the Sanitation Fund, and the related liability for landfill closure and post closure costs. As of June 30, 2023, the Sanitation Fund was in a deficit position because its assets were inadequate to cover estimated landfill closure costs. The deficit will be recovered from future revenues.

The City temporarily terminated its landfill operations on June 30, 1995 due to the increased costs mandated by federal regulations. During the year ended June 30, 1997, the City was awarded a permit to accept commercial construction debris only. In January 2018, the City contracted with Daviess County, Kentucky to accept its construction and demolition debris; however, the City can accept construction debris in its own landfill until the space allotted for this operation is used up in its entirety.

State and federal laws and regulations require that the City of Henderson place a final cover on its landfill site and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Post closure care costs will be incurred from the point in time that the landfill ceases to accept any further waste.

The liability reported in the statement of net position of the Sanitation Fund of \$4,875,508 at June 30, 2023, consists of \$3,268,437 in closure costs and \$1,607,071 for post closure costs. The amounts are based on engineering estimates and actual costs may be higher due to inflation and technological changes, or changes in state and federal regulations. The cost of landfill closure and postclosure care is allocated based on landfill capacity used to date. The percentage of the landfill's total capacity that has been used to date is 79.7%. The estimated remaining life of the landfill is 5.3 years. No costs were incurred towards the related liability; however, a revision was needed for the closure costs estimate as determined by the City's consulting engineers.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**11. LANDFILL CLOSURE AND POST CLOSURE COSTS, Continued,**

The estimated liability consists of the following at June 30, 2023:

	Estimated Closure Liability	Estimated Post-Closure Liability	Total
June 30, 2022	\$ 3,143,768	\$ 1,469,532	\$ 4,613,300
Costs applied	-	-	-
Revision to estimate	124,669	137,539	262,208
June 30, 2023	<u>\$ 3,268,437</u>	<u>\$ 1,607,071</u>	<u>\$ 4,875,508</u>

**12. CONTINGENCIES**

The City is a defendant or plaintiff in lawsuits, which have arisen in the normal course of operations. While certain lawsuits involve substantial amounts, it is the opinion of management, based on the advice of legal counsel, that the ultimate resolution of such litigation will not have a material adverse effect on the financial position of the City.

Under the terms of certain Federal and State grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under terms of the grants. Such audits may lead to reimbursement of the grant monies to the respective grantor agency. Management of the City believes that any disallowance would be immaterial.

**13. RISK MANAGEMENT**

The City of Henderson is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for these types of risks of loss, including workers' compensation. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**14. RELATED PARTY TRANSACTIONS**

The following are related party transactions by the City with its two discretely presented component units, HMPL and HWU, which are not disclosed elsewhere in the notes to the financial statements.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**14. RELATED PARTY TRANSACTIONS, Continued,**

The City provides utility billing and cash collection services for HMPL and HWU. All utility cash collections are remitted to HMPL and HWU on a weekly basis. In addition, the City provides HWU accounts payable, payroll, and general accounting services and administers the Human Resources function.

Included in General Fund intergovernmental revenues are \$817,000 and \$797,000, respectively, from HMPL and HWU for such services for the fiscal year ended June 30, 2023. The City, as sole owner of both utilities, received distributions of \$1,244,724 and \$550,000, respectively, from HMPL and HWU for the fiscal year ended June 30, 2023.

The City owns certain real estate used by HMPL. At no cost, HMPL provided at an estimated value \$690,784 in power and \$132,120 in communications services to the City.

**15. HEALTH INSURANCE PLAN**

Effective July 1, 1986, the City began its own health insurance plan which covers all employees of the City. HMPL and HWU also participate in the City's health plan. Under the terms of this Plan, maximum amounts of coverage vary depending on the type of claim. The City has a stop loss insurance policy that limits the amount of loss the City may incur. The City remits payments to the administrator on a weekly basis. A management fee is paid on a monthly basis.

All departments or other entities, which have employees participating in this Plan, bear a portion of the cost of the Plan based on the number of employees in that department or entity.

Amounts payable for claims are based on estimates as calculated by the City's third-party administrator. The Plan established liabilities based on the estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported, based on historical experience.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**15. HEALTH INSURANCE PLAN, Continued**

The following represents a summary of changes in the liability for the last ten fiscal years including the year ended June 30, 2023:

	Beginning of Fiscal Year Liability	Current Year Claims & Changes In Estimates	Claim Payments	End of Fiscal Year Liability
2013 - 2014	\$ 637,816	\$ 5,015,586	\$ (5,144,380)	\$ 509,022
2014 - 2015	509,022	4,554,711	(4,529,985)	533,748
2015 - 2016	533,748	5,714,522	(5,669,435)	578,835
2016 - 2017	578,835	5,363,649	(5,318,143)	624,341
2017 - 2018	624,341	6,143,177	(6,169,178)	598,340
2018 - 2019	598,340	7,244,236	(6,343,985)	1,498,591
2019 - 2020	1,498,591	5,470,830	(6,228,886)	740,535
2020 - 2021	740,535	6,885,119	(6,559,368)	1,066,286
2021 - 2022	1,066,286	5,224,294	(5,597,798)	692,782
2022 - 2023	692,782	6,827,386	(6,375,560)	1,144,608

The financial transactions of the Plan are recorded in the Health Insurance Fund, which is an internal service fund of the City.

**16. HEALTH REIMBURSEMENT ARRANGEMENT (HRA) PLAN**

To control increasing health care costs the City made changes to its health insurance plan, which resulted in employees paying an increased share of their health care expenses. To help their employees pay for these increased health care expenses, the City established a Health Reimbursement Arrangement (HRA) Plan and Trust, effective January 1, 2006, that reimburses employees for health insurance plan expenses up to the amount in an individual participant's account balance. At the end of a plan year, any unused benefits in an HRA Plan account will be carried forward for use in the subsequent year. Fiscal 2022 was the last year that new benefits were added to the plan. As of June 30, 2023, the HRA Plan has an unfunded obligation of \$547,465, of which \$376,382 pertains to the City, and which will be funded in future fiscal periods.

**17. CITY FUNDED RETIREMENT PLANS**

The City of Henderson maintains two pension plans which are funded and administered by the City: the Civil Service Pension Plan (CSPP) and the Police and Fire Pension Plan (PFPP). The City also participates in the state-wide County Employees' Retirement System (CERS).

## **CITY OF HENDERSON, KENTUCKY**

### **NOTES TO FINANCIAL STATEMENTS**

---

#### **17. CITY FUNDED RETIREMENT PLANS, Continued**

##### **Plan Descriptions:**

###### Civil Service Pension Plan (CSPP)

CSPP is a single-employer, defined benefit plan covering all City employees, other than police and fire employees, who elected to forego participation in CERS. This plan is authorized by City Ordinance. As of June 30, 1987, the plan was closed to new entrants. Management of CSPP is vested in the Board of Trustees, which consists of seven members – the mayor, two commissioners, three classified city employees, and one retired member of the pension plan. The city clerk and city finance director serve as ex-officio members of the Board of Trustees, in their respective capacities. CSPP does not provide separately issued financial statements; however, financial information is provided at the end of this note.

###### Police and Fire Pension Plan (PFPP)

PFPP is a single-employer, defined benefit plan covering all City employees of the police and fire departments who elected to forego participation in CERS. This plan is authorized by State statute. As of June 30, 1987, the plan was closed to new entrants. Management of PFPP is vested in the Board of Trustees, which consists of four members – the mayor, the city finance director, one retired member of the police department, and one retired member of the fire department. PFPP does not provide separately issued financial statements; however, financial information is provided at the end of this note.

##### **Benefits Provided:**

CSPP provides retirement, disability, and death benefits to plan members. Post-retirement benefit increases must be approved by the Board of Trustees. Plan members receive a benefit of 50% of 7-year average pay. Retirement age is 62 with a minimum of 20 years of service. As of June 30, 2023, the plan had three members, one of whom is an active City employee, with the other two being inactive participants receiving benefits.

PFPP provides retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. Post-retirement benefit increases must be approved by the Board of Trustees. Plan members receive a benefit of 50% of final monthly salary for completion of 20 years of service with increases for service greater than 20 years. Retirement is allowed upon completion of 20 years of service. As of June 30, 2023, the plan had eleven members, all of whom are inactive participants receiving benefits.

## **CITY OF HENDERSON, KENTUCKY**

### **NOTES TO FINANCIAL STATEMENTS**

---

#### **17. CITY FUNDED RETIREMENT PLANS, Continued**

##### **Contributions:**

CSPP contributions by the City are based on the cost calculated by an independent actuary. Such actuarially determined cost is the estimated amount necessary to finance the costs of benefits earned by participants during the year with an additional amount to finance any unfunded accrued liability. The one active employee contributes 5% of his covered payroll, which the City matches. City contributions to CSPP were \$71,670 for the fiscal year ended June 30, 2023.

PFPP contributions by the City are based on the cost calculated by an independent actuary. Such actuarially determined cost is the estimated amount necessary to finance the costs of benefits earned by the participants during the year with an additional amount to finance any unfunded accrued liability. The plan has no active employees. City contributions to PFPP were \$308,000 for the fiscal year ended June 30, 2023.

Per Kentucky Revised Statutes (KRS) 65.156 and based on the number of active and inactive employees, the CSPP and the PFPP are required to have an actuarial valuation at least once every three (3) years. The last evaluation for both plans was conducted for the period ended June 30, 2022.

The CSPP had a net pension liability of \$802,485 as of June 30, 2023, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of June 30, 2022.

The PFPP had a net pension liability was \$2,865,416 as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2022.

##### **Actuarial Assumptions:**

The total pension liabilities were determined by actuarial valuations performed as of June 30, 2022, using the following actuarial assumptions for both plans, applied to all periods included in the measurement:

Inflation rate	None
Cost of Living (COLA)	2.00%
Mortality	RP-2021 Base Mortality Table with MP-2018 improvement rate

The General Fund typically has been used in prior years to liquidate pension liabilities.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**17. CITY FUNDED RETIREMENT PLANS, Continued**

**Discount Rate:**

The discount rate used to measure the total pension liability was 4.00% for CSPP, which was a change in assumption from the prior 5.00% rate. Under GASB 67m when benefits are projected to not be paid by plan assets, a yield or index rate for 20-year, tax-exempt municipal bonds with an average rating of AA/Aa or higher must be used as the discount rate. Since the S&P 20-year Municipal Bond high grade index was slightly higher than 4%, a discount rate of 4.00% was used to determine the pension liabilities.

The discount rate used to measure the total pension liability was 4.00% for the PFPP. Under GASB 67m when benefits are projected to not be paid by plan assets, a yield or index rate for 20-year, tax-exempt municipal bonds with an average rating of AA/Aa or higher must be used as the discount rate. Since the S&P 20-year Municipal Bond high grade index was slightly higher than 4%, a discount rate of 4.00% was used to determine the pension liabilities.

**Changes in Net Pension Liability:**

	<b>CSPP</b>	<b>PFPP</b>
Total Pension Liability		
Service cost	\$ -	\$ -
Interest	-	-
Changes in benefit terms	-	-
Difference between expected and actual experience	(13,213)	(8,569)
Changes in assumptions	-	-
Benefit payments	(68,790)	(302,874)
Net change in total pension liability (asset)	(82,003)	(311,443)
Total Pension Liability - Beginning	884,962	3,173,541
Total Pension Liability - Ending (a)	<u>\$ 802,959</u>	<u>\$ 2,862,098</u>
Plan Fiduciary Net Pension		
Contributions - employer	\$ 71,670	\$ 308,000
Contributions - employee	2,670	-
Net investment income	-	-
Benefit payments	(68,790)	(302,874)
Administrative expense	(3,393)	(3,816)
Other	26	33
Net change in plan fiduciary net position	2,183	1,343
Plan Fiduciary Net Position - Beginning	(1,709)	(4,661)
Plan Fiduciary Net Position - Ending (b)	<u>\$ 474</u>	<u>\$ (3,318)</u>
Net Pension Liability (Asset) (a) - (b)	<u>\$ 802,485</u>	<u>\$ 2,865,416</u>



**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**17. CITY FUNDED RETIREMENT PLANS, Continued**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate:**

Sensitivity of the net pension liability was calculated using 4.00% for the CSPP, and 4.00% for the PFRPP. The following represents the net pension liability of the plans using the discount rates as well as what the City's position would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (3.00%)	Current Discount Rate (4.00%)	1% Increase (5.00%)
City of Henderson Civil Service Pension Plan net pension liability as of June 30, 2022	<u>\$ 892,651</u>	<u>\$ 802,485</u>	<u>\$ 735,343</u>
	1% Decrease (3.00%)	Current Discount Rate (4.00%)	1% Increase (5.00%)
City of Henderson Police and Fire Pension Plan net pension liability as of June 30, 2022	<u>\$ 3,183,724</u>	<u>\$ 2,865,416</u>	<u>\$ 2,619,505</u>

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:**

For the year ended June 30, 2023, the City recognized pension expense of \$21,782, which consisted of \$13,213 for CSPP and \$8,569 for PFRF. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience		
CSPP	\$ 53,181	\$ 127,209
PFRPP	<u>352,681</u>	<u>287,351</u>
Total	<u>\$ 405,862</u>	<u>\$ 414,560</u>

# CITY OF HENDERSON, KENTUCKY

## NOTES TO FINANCIAL STATEMENTS

### 17. CITY FUNDED RETIREMENT PLANS, Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30:	CSP	PFPP
2024	\$ (13,213)	\$ (8,569)
2025	(12,871)	(8,569)
2026	34	(8,569)
2027	30	(8,569)
2028	(12,002)	(8,569)
Thereafter	(36,006)	108,175

Financial information for the City of Henderson's two pension trust funds and the HRA trust fund is reported below for the fiscal year ended June 30, 2023.

#### Combining Statement of Fiduciary Net Position - Pension Trust Funds For the Fiscal Year Ended June 30, 2023

	Civil Service Pension Fund	Police & Fire Pension Fund	HRA Fund	Total
<b>ASSETS</b>				
Cash	\$ 474	\$ 990	\$ 25,951	\$ 27,415
Total assets	474	990	25,951	27,415
<b>LIABILITIES</b>				
Accounts payable	-	4,308	-	4,308
Total liabilities	-	4,308	-	4,308
<b>NET POSITION</b>				
Net position restricted for pensions	\$ 474	\$ (3,318)	\$ 25,951	\$ 23,107

# CITY OF HENDERSON, KENTUCKY

## NOTES TO FINANCIAL STATEMENTS

### 17. CITY FUNDED RETIREMENT PLANS, Continued

Combining Statement of Changes in Fiduciary Net Position - Pension Trust Funds  
For the Fiscal Year Ended June 30, 2023

	Civil Service Pension Fund	Police & Fire Pension Fund	HRA Fund	Total
<b>ADDITIONS</b>				
Contributions:				
Employer	\$ 71,670	\$ 308,000	\$ 200,000	\$ 579,670
Employee	2,670	-	-	2,670
Total contributions	74,340	308,000	200,000	582,340
Interest income	26	33	642	701
Total additions	74,366	308,033	200,642	583,041
<b>DEDUCTIONS</b>				
Benefits paid	68,790	302,874	202,149	573,813
Professional services	3,393	3,816	-	7,209
Total deductions	72,183	306,690	202,149	581,022
Net increase (decrease) in net position	2,183	1,343	(1,507)	2,019
Net position, begin. of year	(1,709)	(4,661)	27,458	21,088
Net position, end of year	\$ 474	\$ (3,318)	\$ 25,951	\$ 23,107

### 18. CERS RETIREMENT PLANS

#### General Information about the Pension Plans

*Plan description:* Substantially all of the City's full-time employees, as well as employees of Henderson Municipal Power & Light and Henderson Water Utility, participate in the County Employees' Retirement System (CERS), a cost sharing, multiple-employer defined benefit plan administered by the CERS Board of Trustees. CERS consists of two plans – Non-Hazardous and Hazardous. Kentucky Public Pensions Authority issues a publicly available financial report that includes financial statements and supplementary information for CERS. That report can be obtained at <https://kyret.ky.gov>.

*Benefits provided:* CERS provides retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. Kentucky Revised Statute 61.645 assigns the authority to establish and amend benefit provisions to the Kentucky Retirement Systems Board of Trustees.

## **CITY OF HENDERSON, KENTUCKY NOTES TO FINANCIAL STATEMENTS**

---

### **18. CERS RETIREMENT PLANS, Continued**

#### **General Information about the Pension Plans, Continued**

*Cost of Living Adjustment (COLA):* Prior to July 1, 2009, COLAs were provided annually equal to the percentage increase in the annual average of the consumer price index for all urban consumers for the most recent calendar year, not to exceed 5% in any plan year. After July 1, 2009, the COLAs were limited to 1.50%. No COLA has been granted since July 1, 2011

*Contributions:* Tier 1 plan members, who began participating prior to September 1, 2008, are required to contribute 5% (non-hazardous) and 8% (hazardous) of their annual creditable compensation. Interest is paid each June 30 on members' accounts at a rate of 2.5%. If a member terminates employment and applies to take a refund, the member is entitled to a full refund of contributions and interest.

Tier 2 plan members, who began participating on, or after, September 1, 2008, and before January 1, 2014, are required to contribute 6% (non-hazardous) and 9% (hazardous) of their annual creditable compensation, while 1% of these contributions are deposited to an account created for the payment of health insurance benefits under 25 USC Section 401(h) in the Pension Fund. Interest is paid each June 30 on members' accounts at a rate of 2.5%. If a member terminates employment and applies to take a refund, the member is entitled to a full refund of contributions and interest; however, the 1% contribution to the 401(h) account is non-refundable and is forfeited.

Tier 3 plan members, who began participating on, or after, January 1, 2014, are required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute 5% (non-hazardous) and 8% (hazardous) of their annual creditable compensation, and an additional 1% to the health insurance fund (401(h) account) which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Kentucky Retirement System Board of Trustees based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4% (non-hazardous) and 7.5% (hazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

## **CITY OF HENDERSON, KENTUCKY**

### **NOTES TO FINANCIAL STATEMENTS**

---

#### **18. CERS RETIREMENT PLANS, Continued**

##### **General Information about the Pension Plans, Continued**

Interest is paid into the Tier 3 member's account. The account currently earns 4% interest credit on the member's account balance as of June 30 of the previous year. The member's account may be credited with additional interest if the system's five-year Geometric Average Net Investment Return (GANIR) exceeded 4%. If the member was actively employed and participating in the fiscal year, and if the system's GANIR for the previous five years exceeds 4%, then the member's account will be credited with 75% of the amount of the returns over 4% on the account balance as of June 30 of the previous year (Upside Sharing Interest). The Upside Sharing Interest is credited to both the member contribution balance and Employer Pay Credit Balance.

The City is required to contribute at an actuarially determined rate. As of June 30, 2023, the City's required contribution rate was 26.79% (non-hazardous) and 49.59% (hazardous) of annual covered payroll. The contribution requirements of plan members and the City are established and may be amended by the CERS Board of Trustees. Contributions to CERS from the City were \$1,962,762 for non-hazardous employees and \$3,111,578 for hazardous employees, for total contributions of \$5,074,340 for the year ended June 30, 2023.

##### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2023, the City reported a liability of \$50,661,261 for its proportionate share of the collective net pension liabilities, with \$19,798,822 for non-hazardous pensions and \$30,862,439 for hazardous pensions. The collective net pension liabilities were measured as of June 30, 2022, and the total pension liabilities used to calculate the collective net pension liabilities were determined by actuarial valuations as of June 30, 2021 and rolled-forward using generally accepted actuarial principles. The City's proportion of the collective net pension liabilities was based on projections of the City's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2022, the City's proportion was 0.273880% for non-hazardous pensions, a decrease of 0.015025% from its proportion measured as of June 30, 2021, and 1.011400% for hazardous pensions, a decrease of 0.055009% from its proportion measured as of June 30, 2021.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**18. CERS RETIREMENT PLANS, Continued**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued,**

The following is a summary of the City's CERS collective net pension liability:

	<u><b>Net Pension Liability</b></u>
<b>City of Henderson:</b>	
Non-Hazardous	\$ 19,798,822
Hazardous	<u>30,862,439</u>
Total City of Henderson	<u><u>\$ 50,661,261</u></u>
 <b>Component Units:</b>	
Henderson Municipal Power & Light	<u>\$ 9,878,447</u>
Henderson Water Utility	<u><u>\$ 10,225,367</u></u>

The General Fund typically has been used in prior years to liquidate pension liabilities.

For the year ended June 30, 2023, the City recognized pension expense of \$3,077,678, which consists of \$976,225 for non-hazardous pensions and \$2,101,453 for hazardous pensions. The net pension expense in aggregate for all plans was \$3,099,460 for the year ended June 30, 2023.

At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 906,048	\$ 176,317
Changes of assumptions	-	-
Net difference between projected and actual investment earnings on pension plan investments	1,220,407	-
Changes in proportion and differences between City contributions and proportional share of contributions	33,550	2,276,012
Implicit subsidy	-	N/A
City contributions subsequent to the measurement date	<u>5,074,340</u>	<u>N/A</u>
Total	<u><u>\$ 7,234,345</u></u>	<u><u>\$ 2,452,329</u></u>

# CITY OF HENDERSON, KENTUCKY

## NOTES TO FINANCIAL STATEMENTS

---

### 18. CERS RETIREMENT PLANS, Continued

#### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued,**

Of the total amount reported as deferred outflows of resources related to pension, the implicit subsidy and City contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net pension liabilities in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the City's pension expense as follows:

<u>Year Ending June 30:</u>		
2024	\$	(526,167)
2025		(437,135)
2026		(556,291)
2027		1,227,270
2028		-
Thereafter		-

*Actuarial assumptions:* The Kentucky Retirement Systems Board of Trustees adopted new actuarial assumptions since June 30, 2018. These assumptions are documented in the report titled "Kentucky Retirement Systems 2018 Actuarial Experience Study for the Period Ending June 30, 2018".

The total pension liability as of June 30, 2022, was determined using the following updated assumptions:

Inflation	2.30%
Payroll Growth Rate	2.00%
Salary Increases	3.30% to 10.30%, varies by service for non-hazardous
	3.55% to 19.05%, varies by service for hazardous
Investment Rate of Return	6.25%

The mortality table used for active members was a PUB-2010 General Mortality table, for the Non-Hazardous System, and PUB-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2019.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**18. CERS RETIREMENT PLANS, Continued**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued,**

The mortality table used for the disabled members was PUB-2010 Disable Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rates of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the table below. The current long-term inflation assumption is 2.30% per annum.

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
<b>Equity</b>	<b>60.00%</b>	
Public Equity	50.00%	4.45%
Private Equity	10.00%	10.15%
<b>Fixed Income</b>	<b>20.00%</b>	
Core Bonds	10.00%	0.28%
Specialty Credit/High Yield	10.00%	2.28%
Cash	0.00%	(0.91)%
<b>Inflation Protected</b>	<b>20.00%</b>	
Real Estate	7.00%	3.67%
Real Return	13.00%	4.07%
<b>Expected Real Return</b>	<b>100.00%</b>	<b>4.28%</b>
<b>Long Term Inflation Assumption</b>		<b>2.30%</b>
<b>Expected Nominal Return for Portfolio</b>		<b>6.58%</b>



**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**18. CERS RETIREMENT PLANS, Continued**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued,**

*Discount rate:* The projection of cash flows used to determine the discount rate of 6.25% assumes that the funds receive the required employer contributions each future year, as determined by the current funding policy established in statute as last amended by House Bill 362 (passed in 2018). The discount rate determination does not use a municipal bond rate.

*Sensitivity of the City's proportionate share of the collective net pension liabilities to changes in the discount rate:* The following presents the City's proportionate share of the collective net pension liabilities calculated using the discount rate of 6.25%, as well as what the City's proportionate share of the collective net pension liabilities would be if they were calculated using a discount rate that is one percentage point lower (5.25%) or one percentage point higher (7.25%) than the current rate:

	1% Decrease (5.25%)	Current Discount Rate (6.25%)	1% Increase (7.25%)
City's proportionate share of the collective net pension liability as of June 30, 2022			
Non-Hazardous	<u>\$ 24,746,071</u>	<u>\$ 19,798,822</u>	<u>\$ 15,707,037</u>
Hazardous	<u>\$ 38,444,219</u>	<u>\$ 30,862,439</u>	<u>\$ 24,687,548</u>

*Pension plan fiduciary net position:* Detailed information about the pension plans' fiduciary net position is available in the separately issued Kentucky Retirement Systems financial report.

**General Information about the Other Postemployment Benefits (OPEB) Plan**

*Plan description:* In addition to the pension benefits described above, Kentucky Public Pensions Authority provides postemployment healthcare benefits through the Kentucky Retirement Systems Insurance Trust Fund (Insurance Fund), a cost sharing, multiple-employer defined benefit plan administered by the Board of Trustees of Kentucky Retirement Systems. The Insurance Fund was established by KRS 61.701 to provide hospital and medical insurance for those receiving benefits from the Kentucky Employees' Retirement System (KERS), the County Employees' Retirement System (CERS), and the State Police Retirement System (SPRS). The responsibility for the general administration and operation of the Insurance Fund is vested with the KRS and CERS Boards of Trustees.

## CITY OF HENDERSON, KENTUCKY

### NOTES TO FINANCIAL STATEMENTS

---

#### 18. CERS RETIREMENT PLANS, Continued

##### General Information about the Other Postemployment Benefits (OPEB) Plan, Continued,

*Benefits Provided:* The Insurance Fund pays a prescribed contribution for whole or partial payment of required premiums to purchase hospital and medical insurance. For the fiscal year ended June 30, 2022 (the date of the latest available information), insurance premiums withheld from benefit payments for members of CERS were \$24.0 million and \$3.7 million for non-hazardous and hazardous employees, respectively. For the fiscal year ended June 30, 2021, insurance premiums withheld from benefit payments for members of CERS were \$24.3 million and \$3.3 million for non-hazardous and hazardous employees, respectively. The Insurance Fund pays the same proportion of hospital and medical insurance premiums for the spouse and dependents of retired hazardous employees killed in the line of duty.

The amount of contributions paid by the Insurance Fund is based on years of service. For employees participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are shown below:

<u>Years of Service</u>	<u>% Paid by Insurance Fund</u>
20 or more	100%
15 - 19	75%
10 - 14	50%
4 - 9	25%
Less than 4	0%

As a result of House Bill 290 (2004 Kentucky General Assembly), medical insurance benefits are calculated differently for those who began participating on or after July 1, 2003. Once employees reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003 earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Hazardous employees whose participation began on or after July 1, 2003 earn \$15 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon death of a hazardous employee, the employee's spouse receives \$10 per month for insurance benefits for each year of the deceased employee's earned hazardous service. This dollar amount is subject to adjustment annually, which is currently 1.5%, based upon Kentucky Revised Statutes. This benefit is not protected under the inviolable contract provisions of Kentucky Revised Statute 16.652, 61.692, and 78.852. The Kentucky General Assembly reserves the right to suspend or reduce this benefit if, in its judgment, the welfare of the Commonwealth so demands.

## CITY OF HENDERSON, KENTUCKY

### NOTES TO FINANCIAL STATEMENTS

---

#### 18. CERS RETIREMENT PLANS, Continued

##### **General Information about the Other Postemployment Benefits (OPEB) Plan, Continued,**

*Contributions:* The City is required to contribute at an actuarially determined rate. As of June 30, 2023, the City's required contribution rate was 3.39% and 8.73% of annual covered payroll for non-hazardous and hazardous employees, respectively. The contribution requirements of plan members and the City are established and may be amended by the CERS Board of Trustees. Contributions to the Insurance Fund from the City were \$284,349 (not including implicit subsidies reported in the amount of \$194,872) for non-hazardous employees and \$492,794 (not including implicit subsidies reported in the amount of \$93,942) for hazardous employees, for total contributions of \$777,143 (not including implicit subsidies reported in the amount of \$288,814) for the year ended June 30, 2023. As described in above, Tier 2 and Tier 3 employees contribute 1% of their annual creditable compensation to the Insurance Fund; Tier 1 employees are not required to contribute.

At June 30, 2023, the City reported a liability of \$14,016,208 for its proportionate share of the collective net OPEB liabilities, with \$5,405,020 for non-hazardous OPEB and \$8,611,188 for hazardous OPEB.

The collective net OPEB liabilities were measured as of June 30, 2022, and the total OPEB liabilities used to calculate the collective net OPEB liabilities was determined by an actuarial valuation as of June 30, 2021 and rolled-forward using generally accepted actuarial principles. The City's proportion of the collective net OPEB liabilities was based on projections of the City's long-term share of contributions to the OPEB plans relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2022, the City's proportion was 0.273878% for non-hazardous pensions, a decrease of 0.014959% from its proportion measured as of June 30, 2021, and 1.010957% for hazardous pensions, a decrease of 0.055449% from its proportion measured as of June 30, 2021.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**18. CERS RETIREMENT PLANS, Continued**

**General Information about the Other Postemployment Benefits (OPEB) Plan, Continued,**

The following is a summary of the City's CERS net OPEB liability:

	<u><b>Net OPEB Liability</b></u>
<b>City of Henderson:</b>	
Non-Hazardous	\$ 5,405,020
Hazardous	<u>8,611,188</u>
Total City of Henderson	<u><u>\$ 14,016,208</u></u>
<b>Component Units:</b>	
Henderson Municipal Power & Light	<u>\$ 2,696,333</u>
Henderson Water Utility	<u><u>\$ 2,791,456</u></u>

The General Fund typically has been used in prior years to liquidate OPEB liabilities.

For the year ended June 30, 2023, the City recognized OPEB expense of \$1,340,104, which consists of \$489,189 for non-hazardous OPEB and \$850,915 for hazardous OPEB.

At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 734,330	\$ 1,749,499
Changes of assumptions	2,292,300	2,186,061
Net difference between projected and actual investment earnings on pension plan investments	533,679	-
Changes in proportion and differences between City contributions and proportional share of contributions	22,421	1,025,464
Implicit subsidy	288,814	N/A
City contributions subsequent to the measurement date	<u>777,143</u>	<u>N/A</u>
Total	<u><u>\$ 4,648,687</u></u>	<u><u>\$ 4,961,024</u></u>

# CITY OF HENDERSON, KENTUCKY

## NOTES TO FINANCIAL STATEMENTS

---

### 18. CERS RETIREMENT PLANS, Continued

#### General Information about the Other Postemployment Benefits (OPEB) Plan, Continued,

Of the total amount reported as deferred outflows of resources related to OPEB, the implicit subsidy and City contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liabilities in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the City's OPEB expense as follows:

<u>Year Ending June 30:</u>		
2024	\$	(204,560)
2025		(252,377)
2026		(673,852)
2027		84,059
2028		(331,565)
Thereafter		-

*Actuarial assumptions:* The Kentucky Retirement Systems Board of Trustees adopted new actuarial assumptions since June 30, 2018. These assumptions are documented in the report titled "Kentucky Retirement Systems 2018 Actuarial Experience Study for the Period Ending June 30, 2018".

The total OPEB liability as of June 30, 2022, was determined using the following updated assumptions:

Inflation	2.30%
Payroll Growth Rate	2.00%
Salary Increases	3.30% to 10.30%, varies by service for non-hazardous 3.55% to 19.05%, varies by service for hazardous
Investment Rate of Return	6.25%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 6.40% at January 1, 2022, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years. The 2021 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Post-65	Initial trend starting at 6.30% at January 1, 2023, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2021 premiums were known at the time of the valuation and were incorporated into the liability measurement.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

---

**18. CERS RETIREMENT PLANS, Continued**

**General Information about the Other Postemployment Benefits (OPEB) Plan, Continued,**

Additionally, Humana provided "Not to Exceed" 2022 Medicare premiums, where were incorporated and resulted in an assumed 2.9% increase in Medicare premiums at January 1, 2022.

The single discount rates used to calculate the total OPEB liability within each plan changed since the prior year. The assumed increase in future healthcare costs, or trend assumption, was reviewed during the June 30, 2021, valuation process and was updated to better reflect the plan's anticipated long-term healthcare costs. There were no other material assumption changes.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates or arithmetic real rate of return for each major asset class are summarized in the table below. The current long-term inflation assumption is 2.30% per annum.

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
<b>Equity</b>	<b>60.00%</b>	
Public Equity	50.00%	4.45%
Private Equity	10.00%	10.15%
<b>Fixed Income</b>	<b>20.00%</b>	
Core Bonds	10.00%	0.28%
Specialty Credit/High Yield	10.00%	2.28%
Cash	0.00%	(0.91)%
<b>Inflation Protected</b>	<b>20.00%</b>	
Real Estate	7.00%	3.67%
Real Return	13.00%	4.07%
<b>Expected Real Return</b>	<b>100.00%</b>	<b>4.28%</b>
<b>Long Term Inflation Assumption</b>		<b>2.30%</b>
<b>Expected Nominal Return for Portfolio</b>		<b>6.58%</b>

## CITY OF HENDERSON, KENTUCKY

### NOTES TO FINANCIAL STATEMENTS

---

#### 18. CERS RETIREMENT PLANS, Continued

##### **General Information about the Other Postemployment Benefits (OPEB) Plan, Continued,**

The fully-insured premiums Kentucky Retirement Systems pays for the CERS Health Insurance Plans are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. GASB 75 requires that the liability associated with this implicit subsidy be included in the calculation of the total OPEB liability.

*Discount rate:* Single discount rates of 5.70% for non-hazardous and 5.61% for hazardous were used to measure the total OPEB liabilities as of June 30, 2022. The single discount rate determination used an expected rate of return of 6.25%, and a municipal bond rate of 3.69%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2022. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, the plan's fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan.

However, the cost associated with the implicit employer subsidy is not currently being included in the calculation of the system's actuarially determined contributions, and any cost associated with the implicit subsidy will not be paid out of the system's trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

*Sensitivity of the City's proportionate share of the collective net OPEB liabilities to changes in the discount rate:* The following presents the City's proportionate share of the collective net OPEB liabilities calculated using discount rates of 5.70% (non-hazardous) and 5.61% (hazardous), as well as what the City's proportionate share of the collective net OPEB liabilities would be if they were calculated using discount rates that are one percentage point lower (4.70% and 4.61%, respectively) or one percentage point higher (6.70% and 6.61%, respectively) than the current rates:

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**18. CERS RETIREMENT PLANS, Continued**

**General Information about the Other Postemployment Benefits (OPEB) Plan, Continued,**

<u>City's proportionate share of the collective net OPEB liability as of June 30, 2022</u>	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Non-Hazardous	<u>\$ 7,225,649</u>	<u>\$ 5,405,020</u>	<u>\$ 3,899,965</u>
Hazardous	<u>\$ 11,964,988</u>	<u>\$ 8,611,188</u>	<u>\$ 5,887,275</u>

*Sensitivity of the City's proportionate share of the collective net OPEB liabilities to changes in the healthcare cost trend rates:* The following presents the City's proportionate share of the collective net OPEB liabilities, as well as what the City's proportionate share of the collective net OPEB liabilities would be if they were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

<u>City's proportionate share of the collective net OPEB liability as of June 30, 2022</u>	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rate</u>	<u>1% Increase</u>
Non-Hazardous	<u>\$ 4,018,512</u>	<u>\$ 5,405,020</u>	<u>\$ 7,069,954</u>
Hazardous	<u>\$ 6,013,084</u>	<u>\$ 8,611,188</u>	<u>\$ 11,778,136</u>

*OPEB plan fiduciary net position:* Detailed information about the OPEB plans' fiduciary net position is available in the separately issued Kentucky Retirement Systems financial report.

**19. RECONCILIATION OF NET INVESTMENT IN CAPITAL ASSETS**

Net Capital assets	\$ 41,943,144
Debt related to capital assets	(90,239,287)
Capital Projects accounts payable	(1,835,498)
Debt to be paid by HWU and HMPL	47,901,478
Unspent Bond Proceeds	29,640,990
	<u>\$ 27,410,827</u>



## **CITY OF HENDERSON, KENTUCKY NOTES TO FINANCIAL STATEMENTS**

---

### **20. FUND BALANCE**

For governmental funds, fund balance is classified in five categories that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The five categories are as follows:

#### **Nonspendable Fund Balance**

The nonspendable fund balance classification includes amounts that cannot be spent because they are either 1) not in spendable form, or 2) legally or contractually required to be maintained intact. The nonspendable fund balance of the City consists of amounts not in spendable form such as inventories and prepaids.

#### **Restricted Fund Balance**

The restricted fund balance classification is used when constraints placed on the use of resources are externally imposed by creditors (such as debt covenants), grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation.

#### **Committed Fund Balance**

The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority, which would be ordinances passed by the Board of Commissioners of the City. Those committed amounts cannot be used for any other purpose unless the Board of Commissioners changes the commitments by ordinance.

#### **Assigned Fund Balance**

The assigned fund balance classification includes amounts constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by either the Board of Commissioners or the City Manager or any other body or official which they have delegated the authority to assign amounts to be used for a specific purpose.

#### **Unassigned Fund Balance**

The unassigned fund balance classification is the residual classification for the General Fund. This classification represents spendable fund balance that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund is the only governmental fund that reports a positive unassigned fund balance.

**CITY OF HENDERSON, KENTUCKY**  
**NOTES TO FINANCIAL STATEMENTS**

**20. FUND BALANCE, Continued**

For expenditure purposes, restricted fund balances are considered to be spent first, followed in order by committed, assigned, and unassigned fund balances, respectively.

Governmental fund balances consist of the following classifications as of June 30, 2023:

<b>Fund Balances</b>	<b>General Fund</b>	<b>Debt Service Fund</b>	<b>Capital Projects Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Nonspendable</b>					
Inventories	\$ 58,609	\$ -	\$ -	\$ 17,424	\$ 76,033
Prepaid Expenditures	32,035	-	-	4,942	36,977
	<u>90,644</u>	<u>-</u>	<u>-</u>	<u>22,366</u>	<u>113,010</u>
<b>Restricted</b>					
Debt service	-	537	-	-	537
Capital projects	-	-	-	-	-
Tourism	-	-	-	32,442	32,442
Law enforcement	-	-	-	105,141	105,141
	<u>-</u>	<u>537</u>	<u>-</u>	<u>137,583</u>	<u>138,120</u>
<b>Committed</b>					
Major capital projects	607,420	-	75,786,985	-	76,394,405
Administration	-	-	-	339,864	339,864
Opioid Settlement	221,648	-	-	-	221,648
East End Projects	300,000	-	-	-	300,000
	<u>1,129,068</u>	<u>-</u>	<u>75,786,985</u>	<u>339,864</u>	<u>77,255,917</u>
<b>Assigned</b>					
2024 Budget deficit	2,300,000	-	-	-	2,300,000
Casualty Insurance	2,000,000	-	-	-	2,000,000
Newman Park shelter	200,000	-	-	-	200,000
Economic Development	1,000,000	-	-	-	1,000,000
Pension reserve	3,000,000	-	-	-	3,000,000
	<u>8,500,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>8,500,000</u>
<b>Unassigned</b>	<u>10,507,280</u>	<u>-</u>	<u>-</u>	<u>(425,421)</u>	<u>10,081,859</u>
<b>Total fund balances</b>	<u>\$ 20,226,992</u>	<u>\$ 537</u>	<u>\$ 75,786,985</u>	<u>\$ 74,392</u>	<u>\$ 96,088,906</u>

## **CITY OF HENDERSON, KENTUCKY**

### **NOTES TO FINANCIAL STATEMENTS**

---

#### **21. DEFICIT NET POSITION/FUND BALANCE**

The Public Ways Improvement (PWI) had a deficit unassigned fund balance of \$(423,018). This deficit is the result of the timing of reimbursements from the General Fund. The deficit was eliminated during the first month of fiscal year 2024.

#### **22. LAND HELD FOR RESALE**

In August 2022, the City purchased for \$1,548,472 approximately 130 acres of land for development. The asset is reflected in the General Fund as land held for resale and will be sold to developers. In September 2023, the City sold to a developer 47.308 acres of the 130 acres and recognized a small gain on the sale in the amount of \$35,918. The City expects to sell the remaining acreage over the next four years. In May 2023, the City purchased 3.4248 acres from HMPL that has its former administrative and maintenance facilities at 100 Fifth St. for \$1.625 million. The City plans to sell the various buildings and acreage over the course of the next several years for development.

#### **23. SUBSEQUENT EVENTS**

In November 2023, the City sold \$13,655,000 in General Obligation Bonds, Series 2023B with the proceeds used for (i) financing all or a portion of (a) the additional costs of the construction of the Henderson Sports Complex, (b) the costs of the acquisition, construction, installation, and equipping of a new fire station for the Henderson Fire Department, and (c) the costs of the acquisition, construction, installation, and equipping of the extension of Barret Boulevard; (ii) paying the costs of credit enhancement for the Bonds, if any; and (iii) paying the costs of issuance of the Bonds.

Also in November 2023, the City issued \$15,085,000 in Revenue Bonds on behalf of Henderson Water Utility. The Bonds were being issued for the purposes of (i) financing a portion of the costs of the acquisition, construction, installation, and equipping of (a) new elevated water storage tanks, water mains, and water booster and sewage pump stations to service a new industrial area, (b) upgrades to an existing wastewater treatment basin, (c) improvements to the high service water pump structure at the North Water Treatment Plant, (d) a new water intake and water main at the South Water Treatment Plant, (e) improvements relating to sludge processing at the North Wastewater Treatment Plant, and (f) a new consolidated administration and operations center; (ii) paying the costs of credit enhancement for the Bonds; and (iii) paying the costs of issuance of the Bonds.

## **CITY OF HENDERSON, KENTUCKY**

### **NOTES TO FINANCIAL STATEMENTS**

---

#### **24. NEW FINANCIAL REPORTING STANDARDS**

The GASB has issued the following statements:

Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements." The requirements of this Statement will take effect for financial statements starting with the fiscal year that ends June 30, 2023.

Statement No. 96, "Subscription-Based Information Technology Arrangements." The requirements of this Statement will take effect for financial statements starting with the fiscal year that ends June 30, 2023.

Statement No. 99, "Omnibus 2022." The requirements related to leases, PPPs, and SBITAs will take effect for financial statements starting with the fiscal year that ends June 30, 2023.

Management has evaluated these pronouncements and has determined that they have no material impact on the financial statements.

Statement No. 100, "Accounting Changes and Error Corrections" The requirements related to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or accessing accountability. This will take effect for financial statements with the fiscal years beginning after June 15, 2023.

Statement No. 101, "Compensated Absences" The requirement of this statement is to better meet the information needs of financial statements users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previous required disclosures. This will take effect for financial statements with the fiscal years beginning after December 15, 2023.

Management is evaluating these new pronouncements and will determine any potential effect that they may have on the financial statements.

**Required Supplementary Information  
(other than Management's Discussion and Analysis)**



**CITY OF HENDERSON, KENTUCKY**  
**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY**  
**County Employees' Retirement System Pension Plan**  
As of the Measurement Date for the Last Ten Years\*

	<b>Non-Hazardous Employees</b>								
	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
City's proportion of the collective net pension liability	0.273880%	0.288905%	0.288385%	0.303302%	0.301681%	0.294516%	0.294810%	0.294070%	0.301655%
City's proportionate share of the collective net pension liability	\$ 19,798,822	\$ 18,419,960	\$ 22,118,891	\$ 21,331,365	\$ 18,373,292	\$ 17,238,927	\$ 15,115,467	\$ 12,643,513	\$ 9,786,816
City's covered payroll	\$ 8,022,763	\$ 7,723,098	\$ 7,618,352	\$ 7,870,617	\$ 7,809,738	\$ 7,423,512	\$ 7,306,385	\$ 7,236,290	\$ 7,038,509
City's proportionate share of the collective net pension liability as a percentage of its covered payroll	246.78%	238.50%	290.34%	271.03%	235.26%	232.22%	203.62%	173.05%	135.25%
Plan fiduciary net position as a percentage of the total pension liability	52.42%	57.33%	47.81%	50.45%	53.54%	53.32%	55.50%	59.97%	66.80%
	<b>Hazardous Employees</b>								
	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
City's proportion of the collective net pension liability	1.011400%	1.066409%	1.079280%	1.122767%	1.120206%	1.112915%	1.101950%	1.113580%	1.056860%
City's proportionate share of the collective net pension liability	\$ 30,862,439	\$ 28,389,506	\$ 32,540,599	\$ 31,014,141	\$ 27,091,700	\$ 24,899,008	\$ 19,691,323	\$ 17,094,694	\$ 12,701,630
City's covered payroll	\$ 6,760,278	\$ 6,554,245	\$ 6,447,033	\$ 6,477,309	\$ 6,617,453	\$ 6,309,740	\$ 5,984,273	\$ 5,854,676	\$ 5,758,780
City's proportionate share of the collective net pension liability as a percentage of its covered payroll	456.53%	433.15%	504.74%	478.81%	409.40%	394.61%	312.08%	285.66%	216.95%
Plan fiduciary net position as a percentage of the total pension liability	47.11%	52.26%	44.11%	46.63%	49.26%	49.78%	53.95%	57.52%	63.46%

\*This table will present ten years of information as it becomes available.

**CITY OF HENDERSON, KENTUCKY**  
**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OPEB LIABILITY**  
**County Employees' Retirement System OPEB Plan**  
As of the Measurement Date for the Last Ten Years\*

**Non-Hazardous Employees**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
City's proportion of the collective net OPEB liability	0.273880%	0.288837%	0.288314%	0.303307%	0.301670%	0.294516%
City's proportionate share of the collective net OPEB liability	\$ 5,405,020	\$ 5,529,640	\$ 6,961,906	\$ 5,101,487	\$ 5,356,091	\$ 5,920,779
City's covered payroll	\$ 8,022,763	\$ 7,723,098	\$ 7,618,352	\$ 7,870,617	\$ 7,809,738	\$ 7,423,512
City's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	67.37%	71.60%	91.38%	64.82%	68.58%	79.76%
Plan fiduciary net position as a percentage of the total OPEB liability	60.95%	62.91%	51.67%	60.44%	57.62%	52.39%

**Hazardous Employees**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
City's proportion of the collective net OPEB liability	1.010957%	1.066406%	1.079049%	1.120269%	1.120269%	1.112915%
City's proportionate share of the collective net OPEB liability	\$ 8,611,188	\$ 8,622,525	\$ 9,971,552	\$ 7,987,064	\$ 7,987,064	\$ 9,200,152
City's covered payroll	\$ 6,760,278	\$ 6,554,243	\$ 6,447,033	\$ 6,477,309	\$ 6,617,453	\$ 6,309,740
City's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	127.38%	131.56%	154.67%	123.31%	120.70%	145.81%
Plan fiduciary net position as a percentage of the total OPEB liability	64.13%	66.81%	58.84%	64.44%	64.24%	58.99%

\*This table will present ten years of information as it becomes available.

There are no assets accumulating in trust for the OPEB plan.



**CITY OF HENDERSON, KENTUCKY**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**Civil Service Pension Fund**  
For the Fiscal Years Ended June 30,

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b><u>Total Pension Liability:</u></b>										
Service cost	\$ -	\$ 40,860	\$ -	\$ -	\$ 7,059	n/a	n/a	\$ 4,596	\$ 5,423	\$ 5,277
Interest	-	126,157	-	-	49,315	n/a	n/a	69,926	69,155	62,596
Changes of benefit terms	-	-	-	-	-	n/a	n/a	-	-	-
Differences between expected and actual experience	(13,213)	(8,090)	(1,211)	(1,211)	(119,656)	n/a	n/a	15,113	116,277	22,478
Changes of assumptions	-	80,355	-	-	-	n/a	n/a	-	-	227,405
Benefit payments	(68,790)	(76,675)	(71,259)	(88,302)	(77,363)	n/a	n/a	(175,554)	(175,297)	(187,307)
Net Change in Total Pension Liability	(82,003)	162,607	(72,470)	(89,513)	(140,645)	n/a	n/a	(85,919)	15,558	130,449
Total Pension Liability (Asset) - Beginning	884,962	722,355	794,825	884,338	1,024,983	n/a	n/a	1,486,307	1,470,749	1,340,300
Total Pension Liability (Asset) - Ending	\$ 802,959	\$ 884,962	\$ 722,355	\$ 794,825	\$ 884,338	n/a	n/a	\$ 1,400,388	\$ 1,486,307	\$ 1,470,749
<b><u>Plan Fiduciary Net Position:</u></b>										
Contributions - employer	\$ 71,670	\$ 71,509	\$ 80,394	\$ 89,836	\$ 73,680	n/a	n/a	\$ 175,316	\$ 170,363	\$ 194,227
Contributions - member	2,670	2,509	2,394	2,836	2,680	n/a	n/a	2,316	2,363	2,227
Net investment income	-	-	-	-	-	n/a	n/a	3	3	4
Miscellaneous income	(68,790)	78	90	12	2,022	n/a	n/a	111	191	258
Benefit payments including refunds	(3,393)	(76,675)	(81,259)	(88,302)	(77,363)	n/a	n/a	(175,554)	(175,297)	(181,852)
Administrative expenses	26	-	-	(3,598)	-	n/a	n/a	(3,410)	(3,410)	(2,441)
Net Change in Plan Fiduciary Net Position	2,183	(2,579)	1,619	784	1,019	n/a	n/a	(1,218)	(5,787)	12,423
Plan Fiduciary Net Position - Beginning	(1,709)	870	(749)	(1,533)	(2,552)	n/a	n/a	(1,334)	4,453	(7,970)
Plan Fiduciary Net Position - Ending	\$ 474	\$ (1,709)	\$ 870	\$ (749)	\$ (1,533)	n/a	n/a	\$ (2,552)	\$ (1,334)	\$ 4,453
City's Net Pension Liability	\$ 802,485	\$ 886,671	\$ 721,485	\$ 795,574	\$ 885,871	n/a	n/a	\$ 1,402,940	\$ 1,487,641	\$ 1,466,296
Plan Fiduciary Net Position as a Percentage of the										
Total Pension Liability	0.059%	-0.193%	0.120%	-0.094%	-0.173%	n/a	n/a	-0.182%	-0.090%	0.303%
Covered Payroll	\$ 52,095	\$ 52,095	\$ 47,938	\$ 54,907	\$ 46,259	n/a	n/a	\$ 46,415	\$ 47,357	\$ 44,550
Net Pension Liability as a Percentage of Covered										
Payroll	1540.43%	1702.03%	1505.04%	1448.95%	1915.02%	n/a	n/a	3022.60%	3141.33%	3291.35%
Actuarial Valuation Date	June 30, 2022	June 30, 2022	June 30, 2019	June 30, 2019	June 30, 2019	n/a	n/a	June 30, 2016	June 30, 2015	June 30, 2014

This table will present ten years of information as it becomes available.

**CITY OF HENDERSON, KENTUCKY**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**Police and Fire Pension Fund**  
For the Fiscal Years Ended June 30,

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b><u>Total Pension Liability:</u></b>										
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -	n/a	n/a	\$ (3,658)	\$ (3,720)	\$ -
Interest	-	179,220	-	-	175,064	n/a	n/a	183,171	187,904	168,112
Changes of benefit terms	-	-	-	-	-	n/a	n/a	-	-	-
Differences between expected and actual experience	(8,569)	(270,894)	(48,571)	(48,571)	(26,054)	n/a	n/a	(38,869)	85,141	(138,211)
Changes of assumptions	-	-	-	-	-	n/a	n/a	-	-	866,643
Benefit payments	(302,874)	(303,933)	(333,413)	(349,805)	(352,211)	n/a	n/a	(382,823)	(392,484)	(411,006)
Net Change in Total Pension Liability	(311,443)	(395,607)	(381,984)	(398,376)	(203,201)	n/a	n/a	(242,179)	(123,159)	485,538
Total Pension Liability (Asset) - Beginning	3,173,541	3,569,148	3,951,132	4,349,508	4,552,709	n/a	n/a	4,770,687	4,893,846	4,408,308
Total Pension Liability (Asset) - Ending	\$ 2,862,098	\$ 3,173,541	\$ 3,569,148	\$ 3,951,132	\$ 4,349,508	n/a	n/a	\$ 4,528,508	\$ 4,770,687	\$ 4,893,846
<b><u>Plan Fiduciary Net Position:</u></b>										
Contributions - employer	\$ 308,000	\$ 304,000	\$ 332,000	\$ 354,000	\$ 352,000	n/a	n/a	\$ 386,000	\$ 399,000	\$ 412,000
Contributions - member	-	-	-	-	-	n/a	n/a	-	-	-
Net investment income	-	-	-	-	-	n/a	n/a	2	2	5
Miscellaneous income	33	38	347	16	16	n/a	n/a	188	370	360
Benefit payments including refunds	(302,874)	(303,933)	(333,413)	(349,805)	(352,211)	n/a	n/a	(382,823)	(392,484)	(416,461)
Administrative expenses	(3,816)	-	-	(4,284)	-	n/a	n/a	(3,658)	(3,720)	(2,782)
Net Change in Plan Fiduciary Net Position	1,343	105	(1,066)	(73)	(195)	n/a	n/a	(291)	3,168	(6,878)
Plan Fiduciary Net Position - Beginning	(4,661)	(4,766)	(3,700)	(3,627)	(3,432)	n/a	n/a	(9,279)	(12,447)	(5,569)
Plan Fiduciary Net Position - Ending	\$ (3,318)	\$ (4,661)	\$ (4,766)	\$ (3,700)	\$ (3,627)	n/a	n/a	\$ (9,570)	\$ (9,279)	\$ (12,447)
City's Net Pension Liability	\$ 2,865,416	\$ 3,178,202	\$ 3,573,914	\$ 3,954,832	\$ 4,353,135	n/a	n/a	\$ 4,538,078	\$ 4,779,966	\$ 4,906,293
Plan Fiduciary Net Position as a Percentage of the										
Total Pension Liability	-0.116%	-0.147%	-0.134%	-0.094%	-0.083%	n/a	n/a	-0.211%	-0.195%	-0.254%
Covered Payroll	\$ -	\$ -	\$ -	\$ -	\$ -	n/a	n/a	\$ -	\$ -	\$ -
Net Pension Liability as a Percentage of Covered										
Payroll	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Actuarial Valuation Date	June 30, 2022	June 30, 2022	June 30, 2019	June 30, 2019	June 30, 2019	n/a	n/a	June 30, 2016	June 30, 2015	June 30, 2014

This table will present ten years of information as it becomes available.

**CITY OF HENDERSON, KENTUCKY**  
**SCHEDULE OF CITY CONTRIBUTIONS**  
**County Employees Retirement System Pension Plan**  
For the Last Ten Fiscal Years\*

**Non-Hazardous Employees**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Statutorily required contribution	\$ 1,962,762	\$ 1,698,419	\$ 1,490,558	\$ 1,470,342	\$ 1,276,614	\$ 1,122,754	\$ 1,035,580	\$ 907,453	\$ 922,627
Contributions in relation to the statutorily required contribution	(1,962,762)	(1,698,419)	(1,490,558)	(1,470,342)	(1,276,614)	(1,122,754)	(1,035,580)	(907,453)	(922,627)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 8,836,673	\$ 8,022,763	\$ 7,723,098	\$ 7,618,352	\$ 7,870,617	\$ 7,809,738	\$ 7,423,512	\$ 7,306,385	\$ 7,236,290
Contributions as a percentage of covered payroll	26.79%	21.17%	19.30%	19.30%	16.22%	14.48%	13.95%	12.42%	12.75%

**Hazardous Employees**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Statutorily required contribution	\$ 3,111,578	\$ 2,289,030	\$ 1,970,206	\$ 1,937,978	\$ 1,610,259	\$ 1,456,663	\$ 1,369,845	\$ 1,212,414	\$ 1,213,674
Contributions in relation to the statutorily required contribution	(3,111,578)	(2,289,030)	(1,970,206)	(1,937,978)	(1,610,259)	(1,456,663)	(1,369,845)	(1,212,414)	(1,213,674)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 7,602,038	\$ 6,760,278	\$ 6,554,245	\$ 6,447,033	\$ 6,477,309	\$ 6,617,453	\$ 6,309,740	\$ 5,984,273	\$ 5,854,676
Contributions as a percentage of covered payroll	49.59%	33.86%	30.06%	30.06%	24.86%	22.20%	21.71%	20.26%	20.73%

\*This table will present ten years of information when it becomes available.

**CITY OF HENDERSON, KENTUCKY**  
**SCHEDULE OF CITY CONTRIBUTIONS**  
**County Employees Retirement System OPEB Plan**  
For the Last Ten Fiscal Years\*

**Non-Hazardous Employees**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily required contribution	\$ 284,349	\$ 463,717	\$ 367,621	\$ 362,635	\$ 413,996	\$ 364,233
Contributions in relation to the statutorily required contribution	<u>(284,349)</u>	<u>(463,717)</u>	<u>(367,621)</u>	<u>(362,635)</u>	<u>(413,996)</u>	<u>(364,233)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 8,836,673	\$ 8,022,763	\$ 7,723,098	\$ 7,618,352	\$ 7,870,617	\$ 7,809,738
Contributions as a percentage of covered payroll	3.39%	5.78%	4.76%	4.76%	5.26%	4.70%

**Hazardous Employees**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily required contribution	\$ 492,794	\$ 707,800	\$ 623,964	\$ 613,758	\$ 678,821	\$ 613,111
Contributions in relation to the statutorily required contribution	<u>(492,794)</u>	<u>(707,800)</u>	<u>(623,964)</u>	<u>(613,758)</u>	<u>(678,821)</u>	<u>(613,111)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 7,602,038	\$ 6,760,278	\$ 6,554,243	\$ 6,447,033	\$ 6,477,309	\$ 6,617,453
Contributions as a percentage of covered payroll	8.73%	10.47%	9.52%	9.52%	10.47%	9.35%

\*This table will present ten years of information when it becomes available.

There are no assets accumulating in trust for the OPEB plan.

**CITY OF HENDERSON, KENTUCY**  
**SCHEDULE OF CITY CONTRIBUTIONS**  
**Civil Service Pension Fund**  
For the Last Ten Fiscal Years

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Actuarially determined contribution	\$ 72,791	\$ 72,791	\$ 76,464	\$ 76,464	\$ 76,464	\$ -	\$ -	\$ 105,328	\$ 107,411	\$ 111,630
Contributions in relation to the statutorily required contribution	<u>(71,670)</u>	<u>(71,509)</u>	<u>(80,394)</u>	<u>(92,672)</u>	<u>(76,360)</u>	<u>-</u>	<u>-</u>	<u>(175,316)</u>	<u>(170,363)</u>	<u>(196,454)</u>
Contribution deficiency (excess)	<u>\$ 1,121</u>	<u>\$ 1,282</u>	<u>\$ (3,930)</u>	<u>\$ (16,208)</u>	<u>\$ 104</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (69,988)</u>	<u>\$ (62,952)</u>	<u>\$ (84,824)</u>
City's covered payroll	\$ 55,441	\$ 52,095	\$ 47,938	\$ 54,907	\$ 46,259	\$ -	\$ -	\$ 46,415	\$ 47,357	\$ 44,550
Contributions as a percentage of covered payroll	129.27%	137.27%	167.70%	168.78%	165.07%	N/A	N/A	377.71%	359.74%	440.97%

**Notes to Schedule:**

Valuation date	June 30, 2022
Actuarial cost method	Entry age
Asset valuation method	Market value
Withdrawal	None
Actuarial assumptions:	
Salary increases	2.00%
Investment rate of return	4.00%
Retirement age	62
Mortality	In the 2022 actuarial valuation, the assumed life expectancies are according to the RP-2014 Base Table projected by Scale MP-2021, sex distinct.
Cost of living adjustment	2.00%

**Change of Assumptions:**

Mortality assumption updated in 2019 and 2014 and a 2% COLA was assumed in 2014.  
Investment rate of return was changed to 4.00% in 2022 down from 5.00% in prior years.

**CITY OF HENDERSON, KENTUCY**  
**SCHEDULE OF CITY CONTRIBUTIONS**  
**Police and Fire Pension Fund**  
For the Last Ten Fiscal Years

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Actuarially determined contribution	\$ 285,851	\$ 285,851	\$ 337,473	\$ 337,473	\$ 337,473	\$ -	\$ -	\$ 355,293	\$ 362,840	\$ 396,671
Contributions in relation to the statutorily required contribution	<u>(308,000)</u>	<u>(304,000)</u>	<u>(332,000)</u>	<u>(354,000)</u>	<u>(352,000)</u>	<u>-</u>	<u>-</u>	<u>(386,000)</u>	<u>(399,000)</u>	<u>(412,000)</u>
Contribution deficiency (excess)	<u>\$ (22,149)</u>	<u>\$ (18,149)</u>	<u>\$ 5,473</u>	<u>\$ (16,527)</u>	<u>\$ (14,527)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (30,707)</u>	<u>\$ (36,160)</u>	<u>\$ (15,329)</u>
City's covered payroll	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Notes to Schedule:**

Valuation date	June 30, 2022
Actuarial cost method	Entry age
Asset valuation method	Market value
Withdrawal	None
Actuarial assumptions:	
Salary increases	N/A
Investment rate of return	4.00%
Retirement age	20 years
Mortality	In the 2022 actuarial valuation, the assumed life expectancies are according to the RP-2014 Base Table projected by Scale MP-2021, sex distinct.
Cost of living adjustment	2.00%

**Change of Assumptions:**

Mortality assumption updated in 2019 and 2014 and a 2% COLA was assumed in 2014.

## Notes to Required Supplementary Information (RSI) on Pension and OPEB Schedules

### County Employees' Retirement System (CERS) Pension Plan and Other Postemployment Benefits (OPEB) Plan

#### Pension Plan

*Changes of benefit terms:* During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member's final pay rate to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of member's final pay to 50% of average pay for one child, 65% over average pay for two children, of 75% of average pay for three children. The Total Pension Liability beginning June 30, 2018 is determined using these updated benefit provisions.

*Changes of assumptions:* In the June 30, 2019, 2017 and 2015 actuarial valuations, the following changes in actuarial assumptions were made:

	<u>June 30,</u> <u>2019</u>	<u>June 30,</u> <u>2017</u>	<u>June 30,</u> <u>2015</u>	<u>June 30,</u> <u>2014</u>
Inflation	2.30%	2.30%	3.25%	3.50%
Payroll Growth	2.00%	0.75%	0.75%	1.00%
Salary Increases		3.05%	4.00%	4.50%
Non-Hazardous	3.30% to 10.30%			
Hazardous	3.55% to 19.05%			
Investment Rate of Return	6.25%	6.25%	7.50%	7.75%

In the June 30, 2019 actuarial valuation, the mortality table used for active members was a PUB-2010 General Mortality table, for the Non-Hazardous System, and PUB-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system- specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2019.

## **Notes to Required Supplementary Information (RSI) on Pension and OPEB Schedules, Continued**

### **County Employees' Retirement System (CERS) Pension Plan and Other Postemployment Benefits (OPEB) Plan, Continued**

#### **Pension Plan, Continued**

The mortality table used for the disabled members was PUB-2010 Disable Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

Beginning with the June 30, 2015 actuarial valuation, the mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back four years for males) is used for the period after disability retirement.

For periods prior to the June 30, 2015 actuarial valuation, the rates of mortality for the period after service retirement are according to the 1983 Group Annuity Mortality Table for all retired members and beneficiaries as of June 30, 2006 and the 1994 Group Annuity Mortality Table for all other members. The Group Annuity Mortality Table set forward five years was used for the period after disability retirement.

#### **Other Postemployment Benefits Plan**

*Changes of benefit terms:* Senate Bill 209 passed during the 2022 legislative session and increased the insurance dollar contributions for members hired on or after July 1, 2023, by \$5 for each year of service a member attains over certain thresholds depending on a member's retirement eligibility requirement. This increase in the insurance dollar contribution does not increase by 1.5% annually and is only payable for non-Medicare retirees. Additionally, it is only payable when the member's applicable insurance fund is at least 90% funded. The increase is first payable January 1, 2023. Senate Bill 209 also allows members receiving the insurance dollar contribution to participate in a medical insurance reimbursement plan that would provide the reimbursement of premiums for health plans other than those administered by the KPPA. The total OPEB liability as of June 30, 2022, is determined using these benefit provisions.



**Notes to Required Supplementary Information (RSI) on Pension and OPEB Schedules, Continued**

**County Employees' Retirement System (CERS) Pension Plan and Other Postemployment Benefits (OPEB) Plan, Continued**

**Other Postemployment Benefits Plan, Continued**

*Changes in Assumptions:* In the June 30, 2019 actuarial valuation, the following changes in actuarial assumptions were made:

	<u>June 30,</u> <u>2019</u>	<u>June 30,</u> <u>2017</u>
Inflation	2.30%	2.30%
Payroll Growth	2.00%	0.75%
Salary Increases		3.05%
Non-Hazardous	3.30% to 10.30%	
Hazardous	3.55% to 19.05%	
Investment Rate of Return	6.25%	6.25%

In the June 30, 2019 actuarial valuation, the mortality table used for active members was a PUB-2010 General Mortality table, for the Non-Hazardous System, and PUB-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system- specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for the disabled members was PUB-2010 Disable Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

Beginning with the June 30, 2017 actuarial valuation, the mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP- 2000 Combined Mortality Table projected with Scale BB to 2013 (set back one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back four years for males) is used for the period after disability retirement.

## Notes to Required Supplementary Information (RSI) on Pension and OPEB Schedules, Continued

### Civil Service Pension Fund (CSPP) and Police and Fire Pension Fund (PFPP)

1. The total pension liabilities are based on full actuarial valuation reports of GASB updates as of the end of each fiscal year. Full actuarial valuation reports and GASB updates have been prepared every third year.

2. Information as of the latest actuarial valuations:

	<u>CSPP</u>	<u>PFPP</u>
Valuation Date	June 30, 2022	June 30, 2022
Actuarial cost method	Entry age	Entry age
Amortization method	Level dollar	Level dollar
Remaining amortization period	20 years	20 Years
Asset valuation method	Market value	Market value
Actuarial assumptions:		
Investment rate of return	4.0%	4.0%
Inflation rate	None	None
Projected salary increases	2.0%	N/A
Cost of living adjustment	2.0%	N/A

3. Changes of assumptions:

CSPP – none

PFPP – none

4. Components of change in total pension liabilities:

- a. CSPP: service cost is \$9,413 for June 30, 2022. PFPP: service cost is zero since there are no active plan members accruing benefits.
- b. Interest component of change in total pension liability reflects interest rate used in developing total pension liability as of beginning of the fiscal year.
- c. Changes in benefit terms reflects impact of cost-of-living increases from the previous year benefit amounts.
- d. Changes in assumptions reflects impact of changes in valuation interest and/or mortality assumptions from the prior year.

## **Nonmajor Governmental Funds**



## **Nonmajor Governmental Funds**

The nonmajor governmental funds of the City consist of seven special revenue funds as described below. This subsection contains combining financial statements whereby the special revenue funds are combined to present total amounts for the nonmajor governmental funds. Also presented are budget and actual schedules for the special revenue funds.

### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are restricted to expenditure for particular purposes.

<b>Cemetery</b>	The Cemetery Fund accounts for the funds used to operate the City's two cemeteries, Fernwood and Fairmont.
<b>PWI</b>	The Public Way Improvement Fund accounts for funds that finance public works projects.
<b>HART</b>	The Henderson Area Rapid Transit Fund accounts for funds that operate the City bus system.
<b>911</b>	The Emergency Communications Fund accounts for funds that operate the 911 emergency communications system.
<b>Tourist Commission</b>	The Tourist Commission Fund accounts for the transient hotel and motel tax that is collected by the City and then sent to the Tourist Commission.
<b>CDBG</b>	The Community Development Block Grant Fund accounts for federal grant money used to rehabilitate low income housing and public facilities.
<b>Police Investigation</b>	The Police Investigation Fund accounts for funds from property sold seized from criminal activities and expended on law enforcement activities.

**Also included at the end of this section are budget and actual schedules for the Debt Service Fund and the Capital Projects Fund.**

City of Henderson, Kentucky  
Combining Balance Sheet  
Special Revenue Funds  
June 30, 2023

	Cemetery	PWI	HART	911	Tourist Commission	CDBG	Police Investigation	Totals
<b>ASSETS</b>								
Cash	\$ 9,099	\$ 169	\$ 470	\$ 420	\$ 9	\$ -	\$ -	\$ 10,167
Receivables	3,795	80,296	295,034	77,642	32,433	27,450	-	516,650
Prepaid Expenditures	417	2,403	2,013	109	-	-	-	4,942
Due from other funds	-	-	-	10,156	-	-	-	10,156
Inventories	-	-	17,424	-	-	-	-	17,424
Restricted assets:								
Cash	-	-	-	-	-	-	221,799	221,799
<b>Total assets</b>	<b>\$ 13,311</b>	<b>\$ 82,868</b>	<b>\$ 314,941</b>	<b>\$ 88,327</b>	<b>\$ 32,442</b>	<b>\$ 27,450</b>	<b>\$ 221,799</b>	<b>\$ 781,138</b>
<b>LIABILITIES</b>								
Accounts payable	\$ 7,491	\$ 487,213	\$ 8,740	\$ 3,760	\$ -	\$ 27,450	\$ 116,658	\$ 651,312
Deposits payable	-	-	-	282	-	-	-	282
Accrued wages	4,168	12,243	13,453	17,719	-	-	-	47,583
Due to other funds	964	6,430	-	175	-	-	-	7,569
<b>Total liabilities</b>	<b>12,623</b>	<b>505,886</b>	<b>22,193</b>	<b>21,936</b>	<b>-</b>	<b>27,450</b>	<b>116,658</b>	<b>706,746</b>
<b>FUND BALANCES</b>								
Nonspendable	417	2,403	19,437	109	-	-	-	22,366
Restricted	-	-	-	-	32,442	-	105,141	137,583
Committed	271	-	273,311	66,282	-	-	-	339,864
Unassigned	-	(425,421)	-	-	-	-	-	(425,421)
<b>Total fund balances</b>	<b>688</b>	<b>(423,018)</b>	<b>292,748</b>	<b>66,391</b>	<b>32,442</b>	<b>-</b>	<b>105,141</b>	<b>74,392</b>
<b>Total liabilities and fund balances</b>	<b>\$ 13,311</b>	<b>\$ 82,868</b>	<b>\$ 314,941</b>	<b>\$ 88,327</b>	<b>\$ 32,442</b>	<b>\$ 27,450</b>	<b>\$ 221,799</b>	<b>\$ 781,138</b>

City of Henderson, Kentucky  
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
Special Revenue Funds  
For the Fiscal Year Ended June 30, 2023

	Cemetery	PWI	HART	911	Tourist Commission	CDBG	Police Investigation	Totals
<b>REVENUES</b>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 261,766	\$ -	\$ -	\$ 261,766
Intergovernmental	-	647,918	1,281,852	193,876	-	217,200	56,904	2,397,750
Service charges and fees	316,638	129,669	20,429	967,478	-	-	-	1,434,214
Investment income	200	568	1,345	772	53	-	3,701	6,639
Miscellaneous	-	-	744	128	-	-	-	872
Total revenues	316,838	778,155	1,304,370	1,162,254	261,819	217,200	60,605	4,101,241
<b>EXPENDITURES</b>								
Administration	-	-	1,261,119	-	229,378	217,200	-	1,707,697
Parks and recreation	496,606	-	-	-	-	-	-	496,606
Police	-	-	-	1,610,178	-	-	20,684	1,630,862
Public works	-	1,801,615	-	-	-	-	-	1,801,615
Capital outlays	-	-	-	133,574	-	-	-	133,574
Total expenditures	496,606	1,801,615	1,261,119	1,743,752	229,378	217,200	20,684	5,770,354
Excess (deficiency) of revenues over expenditures	(179,768)	(1,023,460)	43,251	(581,498)	32,441	-	39,921	(1,669,113)
<b>OTHER FINANCING SOURCES</b>								
Transfers in from General Fund	182,000	1,115,000	21,000	657,000	-	-	-	1,975,000
Total other financing sources	182,000	1,115,000	21,000	657,000	-	-	-	1,975,000
Net change in fund balances	2,232	91,540	64,251	75,502	32,441	-	39,921	305,887
Fund balances, beginning of year	(1,544)	(514,558)	228,497	(9,111)	1	-	65,220	(231,495)
Fund balances, end of year	\$ 688	\$ (423,018)	\$ 292,748	\$ 66,391	\$ 32,442	\$ -	\$ 105,141	\$ 74,392

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Cemetery Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ -	\$ -	\$ -
Service charges and fees	300,000	300,000	316,638	16,638
Investment income	-	-	200	200
Miscellaneous	-	-	-	-
<b>Total revenues</b>	<u>300,000</u>	<u>300,000</u>	<u>316,838</u>	<u>16,838</u>
<b>EXPENDITURES</b>				
Administration	-	-	-	-
Parks and recreation	557,000	557,000	496,606	60,394
Police	-	-	-	-
Public works	-	-	-	-
Capital outlays	-	-	-	-
<b>Total expenditures</b>	<u>557,000</u>	<u>557,000</u>	<u>496,606</u>	<u>60,394</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(257,000)</u>	<u>(257,000)</u>	<u>(179,768)</u>	<u>77,232</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in from General Fund	<u>257,000</u>	<u>257,000</u>	<u>182,000</u>	<u>(75,000)</u>
<b>Total other financing sources</b>	<u>257,000</u>	<u>257,000</u>	<u>182,000</u>	<u>(75,000)</u>
<b>Net change in fund balance</b>	-	-	2,232	2,232
<b>Fund balance, beginning of year</b>	<u>(1,544)</u>	<u>(1,544)</u>	<u>(1,544)</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ (1,544)</u>	<u>\$ (1,544)</u>	<u>\$ 688</u>	<u>\$ 2,232</u>



**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Public Way Improvement (PWI) Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ 631,000	\$ 584,000	\$ 647,918	\$ 63,918
Service charges and fees	100,000	100,000	129,669	29,669
Investment income	-	-	568	568
Miscellaneous	6,000	6,000	-	(6,000)
Total revenues	<u>737,000</u>	<u>690,000</u>	<u>778,155</u>	<u>88,155</u>
<b>EXPENDITURES</b>				
Administration	-	-	-	-
Parks and recreation	-	-	-	-
Police	-	-	-	-
Public works	2,165,000	2,065,000	1,801,615	263,385
Capital outlays	-	-	-	-
Total expenditures	<u>2,165,000</u>	<u>2,065,000</u>	<u>1,801,615</u>	<u>263,385</u>
Excess (deficiency) of revenues over expenditures	<u>(1,428,000)</u>	<u>(1,375,000)</u>	<u>(1,023,460)</u>	<u>351,540</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in from General Fund	<u>1,428,000</u>	<u>1,375,000</u>	<u>1,115,000</u>	<u>(260,000)</u>
Total other financing sources	<u>1,428,000</u>	<u>1,375,000</u>	<u>1,115,000</u>	<u>(260,000)</u>
Net change in fund balance	-	-	91,540	91,540
Fund balance, beginning of year	<u>(514,558)</u>	<u>(514,558)</u>	<u>(514,558)</u>	<u>-</u>
Fund balance, end of year	<u>\$ (514,558)</u>	<u>\$ (514,558)</u>	<u>\$ (423,018)</u>	<u>\$ 91,540</u>

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Henderson Area Rapid Transit (HART) Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ 1,124,000	\$ 1,124,000	\$ 1,281,852	\$ 157,852
Service charges and fees	17,000	17,000	20,429	3,429
Investment income	-	-	1,345	1,345
Miscellaneous	-	-	744	744
<b>Total revenues</b>	<u>1,141,000</u>	<u>1,141,000</u>	<u>1,304,370</u>	<u>163,370</u>
<b>EXPENDITURES</b>				
Administration	1,588,000	1,588,000	1,261,119	326,881
Parks and recreation	-	-	-	-
Police	-	-	-	-
Public works	-	-	-	-
Capital outlays	90,000	90,000	-	90,000
<b>Total expenditures</b>	<u>1,678,000</u>	<u>1,678,000</u>	<u>1,261,119</u>	<u>416,881</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(537,000)</u>	<u>(537,000)</u>	<u>43,251</u>	<u>580,251</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in from General Fund	537,000	537,000	21,000	(516,000)
<b>Total other financing sources</b>	<u>537,000</u>	<u>537,000</u>	<u>21,000</u>	<u>(516,000)</u>
<b>Net change in fund balance</b>	-	-	64,251	64,251
<b>Fund balance, beginning of year</b>	<u>228,497</u>	<u>228,497</u>	<u>228,497</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 228,497</u>	<u>\$ 228,497</u>	<u>\$ 292,748</u>	<u>\$ 64,251</u>

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Emergency Communications (911) Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ 209,000	\$ 209,000	\$ 193,876	\$ (15,124)
Service charges and fees	941,000	941,000	967,478	26,478
Investment income	-	-	772	772
Miscellaneous	-	-	128	128
<b>Total revenues</b>	<u>1,150,000</u>	<u>1,150,000</u>	<u>1,162,254</u>	<u>12,254</u>
<b>EXPENDITURES</b>				
Administration	-	-	-	-
Parks and recreation	-	-	-	-
Police	1,641,460	1,641,460	1,610,178	31,282
Public works	-	-	-	-
Capital outlays	135,540	135,540	133,574	1,966
<b>Total expenditures</b>	<u>1,777,000</u>	<u>1,777,000</u>	<u>1,743,752</u>	<u>33,248</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(627,000)</u>	<u>(627,000)</u>	<u>(581,498)</u>	<u>45,502</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in from General Fund	627,000	627,000	657,000	30,000
<b>Total other financing sources</b>	<u>627,000</u>	<u>627,000</u>	<u>657,000</u>	<u>30,000</u>
<b>Net change in fund balance</b>	-	-	75,502	75,502
<b>Fund balance, beginning of year</b>	<u>(9,111)</u>	<u>(9,111)</u>	<u>(9,111)</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ (9,111)</u>	<u>\$ (9,111)</u>	<u>\$ 66,391</u>	<u>\$ 75,502</u>

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Tourist Commission Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Taxes	\$ 205,000	\$ 205,000	\$ 261,766	\$ 56,766
Intergovernmental	-	-	-	-
Service charges and fees	-	-	-	-
Investment income	-	-	53	53
Miscellaneous	-	-	-	-
Total revenues	<u>205,000</u>	<u>205,000</u>	<u>261,819</u>	<u>56,819</u>
<b>EXPENDITURES</b>				
Administration	205,000	230,000	229,378	622
Parks and recreation	-	-	-	-
Police	-	-	-	-
Public works	-	-	-	-
Capital outlays	-	-	-	-
Total expenditures	<u>205,000</u>	<u>230,000</u>	<u>229,378</u>	<u>622</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>(25,000)</u>	<u>32,441</u>	<u>57,441</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in from General Fund	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	-	(25,000)	32,441	57,441
Fund balance, beginning of year	<u>1</u>	<u>1</u>	<u>1</u>	<u>-</u>
Fund balance, end of year	<u>\$ 1</u>	<u>\$ (24,999)</u>	<u>\$ 32,442</u>	<u>\$ 57,441</u>

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Community Development Block Grant (CDBG) Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ 784,000	\$ 784,000	\$ 217,200	\$ (566,800)
Service charges and fees	-	-	-	-
Investment income	-	-	-	-
Miscellaneous	-	-	-	-
<b>Total revenues</b>	<u>784,000</u>	<u>784,000</u>	<u>217,200</u>	<u>(566,800)</u>
<b>EXPENDITURES</b>				
Administration	784,000	784,000	217,200	566,800
Parks and recreation	-	-	-	-
Police	-	-	-	-
Public works	-	-	-	-
Capital outlays	-	-	-	-
<b>Total expenditures</b>	<u>784,000</u>	<u>784,000</u>	<u>217,200</u>	<u>566,800</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in from General Fund	-	-	-	-
<b>Total other financing sources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	-	-	-	-
<b>Fund balance, beginning of year</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Police Investigation Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ 93,000	\$ 93,000	\$ 56,904	\$ (36,096)
Service charges and fees	-	-	-	-
Investment income	-	-	3,701	3,701
Miscellaneous	-	-	-	-
Total revenues	<u>93,000</u>	<u>93,000</u>	<u>60,605</u>	<u>(32,395)</u>
<b>EXPENDITURES</b>				
Administration	-	-	-	-
Parks and recreation	-	-	-	-
Police	93,000	93,000	20,684	72,316
Public works	-	-	-	-
Capital outlays	-	-	-	-
Total expenditures	<u>93,000</u>	<u>93,000</u>	<u>20,684</u>	<u>72,316</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>-</u>	<u>39,921</u>	<u>39,921</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in from General Fund	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	-	-	39,921	39,921
Fund balance, beginning of year	<u>65,220</u>	<u>65,220</u>	<u>65,220</u>	<u>-</u>
Fund balance, end of year	<u>\$ 65,220</u>	<u>\$ 65,220</u>	<u>\$ 105,141</u>	<u>\$ 39,921</u>

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Debt Service Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ 1,237,500	\$ 1,237,500	\$ 1,845,399	\$ 607,899
Investment income	-	-	4,612	4,612
Miscellaneous	-	-	-	-
<b>Total revenues</b>	<u>1,237,500</u>	<u>1,237,500</u>	<u>1,850,011</u>	<u>612,511</u>
<b>EXPENDITURES</b>				
Debt service:				
Principal	3,905,000	4,330,000	4,330,000	-
Interest	1,637,000	2,245,000	2,243,794	1,206
<b>Total expenditures</b>	<u>5,542,000</u>	<u>6,575,000</u>	<u>6,573,794</u>	<u>1,206</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(4,304,500)</u>	<u>(5,337,500)</u>	<u>(4,723,783)</u>	<u>613,717</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in	4,304,500	4,304,500	4,724,143	419,643
<b>Total other financing sources</b>	<u>4,304,500</u>	<u>4,304,500</u>	<u>4,724,143</u>	<u>419,643</u>
<b>Net change in fund balance</b>	-	(1,033,000)	360	1,033,360
<b>Fund balance, beginning of year</b>	<u>177</u>	<u>177</u>	<u>177</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 177</u>	<u>\$ (1,032,823)</u>	<u>\$ 537</u>	<u>\$ 1,033,360</u>

**City of Henderson, Kentucky**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Capital Projects Fund**  
**For the Fiscal Year Ended June 30, 2023**

	<u>Budget</u>			<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
<b>REVENUES</b>				
Intergovernmental	\$ 3,205,000	\$ 3,205,000	\$ 5,317,478	\$ 2,112,478
Investment income	-	-	679,777	679,777
Miscellaneous	-	-	-	-
Total revenues	<u>3,205,000</u>	<u>3,205,000</u>	<u>5,997,255</u>	<u>2,792,255</u>
<b>EXPENDITURES</b>				
Public works	-	-	-	-
Bond issuance costs	-	750,000	531,665	218,335
Distribution to component unit	-	4,030,000	4,135,436	(105,436)
Capital outlays	9,066,000	16,466,000	6,575,140	9,890,860
Total expenditures	<u>9,066,000</u>	<u>21,246,000</u>	<u>11,242,241</u>	<u>10,003,759</u>
Excess (deficiency) of revenues over expenditures	<u>(5,861,000)</u>	<u>(18,041,000)</u>	<u>(5,244,986)</u>	<u>12,796,014</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	943,000	943,000	529,000	(414,000)
Transfers out	-	-	(3,964,728)	(3,964,728)
Bond premium	-	-	1,229,977	1,229,977
Bond issuance	-	-	30,105,000	30,105,000
Total other financing sources (uses)	<u>943,000</u>	<u>943,000</u>	<u>27,899,249</u>	<u>26,956,249</u>
Net change in fund balance	<u>(4,918,000)</u>	<u>(17,098,000)</u>	<u>22,654,263</u>	<u>39,752,263</u>
Fund balance, beginning of year	<u>37,894,659</u>	<u>37,894,659</u>	<u>53,132,721</u>	<u>-</u>
Fund balance, end of year	<u><u>\$32,976,659</u></u>	<u><u>\$20,796,659</u></u>	<u><u>\$75,786,984</u></u>	<u><u>\$ 39,752,263</u></u>



## **STATISTICAL SECTION**



## Statistical Section

*This part of the City of Henderson's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.*

<b><u>Contents</u></b>	<b><u>Page</u></b>
<b>General Information</b>	134
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	138
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources.	144
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	154
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	158
<b>Operating Information</b> These schedules contain service and infrastructures data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	159
<b>Sources:</b> Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.	



# **City of Henderson, Kentucky**

## **General Information**

### **The City**

Henderson, originally known as “Red Banks” in reference to the soil along the banks of the Ohio River, was first settled in 1797. By the early 1800s the City had grown to 1,000 inhabitants. The City was incorporated as a town in 1810 and as a City in 1867. In 1922 a commission form of government was adopted, and in 1966 it was replaced by a city manager form of government.

The Henderson area has grown steadily and is known for its friendly people and southern hospitality. Henderson ranks as Kentucky’s 15th largest city in terms of population. Henderson was also the home of four governors and two lieutenant governors.

### **Location**



Henderson is the county seat of Henderson County, Kentucky, and lies on the southern banks of the Ohio River, one of the nation’s major waterways, in the western Kentucky coal field region. Henderson is located 10 miles south of Evansville, Indiana, and is 140 miles north of Nashville, Tennessee, 128 miles southwest of Louisville, Kentucky and 196 miles southeast of St. Louis, Missouri. Henderson sits on a bluff; more than 70 feet above the Ohio River’s low water mark, overlooking the river. For years the local slogan has been “On the Ohio, but never in it”. Henderson is nearly 18 square miles and 400 feet above sea level.

### **Industry**

The Henderson area is home to several diverse industries, attracting major manufacturing and processors in aluminum, coal mining, steel, plastics, paper and agriculture. Locally produced commodities include aluminum ingot, automotive parts, truck axles and wheels, and poultry products.

### **Churches**

Henderson has more than 60 churches representing many major religious denominations. The county and parochial school systems provide elementary, middle, and secondary school students with a quality education.

## **Schools**

The school systems also have an excellent student-teacher ratio of approximately 14:1. The school system has eight elementary schools, two middle schools, one high school, one alternative school and one early learning (preschool) center.

Henderson Community College, a part of the Kentucky Community and Technical College System, offers two-year Associate of Arts and Science degrees. The College also offers many adult continuing education programs as well as providing support to area businesses and industry through special educational workshops tailored to meet the respective businesses' needs. One such program of note is the FAME program, which allows participating students to earn an industry-recognized degree while gaining valuable work experience in a manufacturing company. Murray State University and Lindsey Wilson College have regional campuses located on the Henderson Community College campus.

## **Medical Facilities**

Deaconess Henderson Hospital, a 192-bed acute care hospital, is one of Henderson County's largest employers, with 700 employees at both the hospital and ancillary outpatient facilities. The hospital recently received an 'A' safety rating from The Leapfrog Group, placing the hospital in the top 1/3 of hospitals nation-wide. The organization provides general hospitalization care, surgical procedures, obstetrics and delivery, various inpatient and outpatient services, and manages the city/county ambulance service. In 2017, Owensboro Health opened a facility on Barret Boulevard that also offers several types of services and specialties. One nursing home and a growing number of assisted- and independent-living centers are offered as well as a state-maintained county health department. Serving the medical needs of Henderson citizens are approximately 75 physicians and 15 dentists.

## **Culture**

Available to area citizens are a wide range of recreational and cultural activities. The Henderson area is home to some of the finest duck and goose hunting in the United States, as well as many other outdoor activities.

Audubon State Park is home to the John James Audubon Museum. John James Audubon, the world-renowned wildlife artist, lived in Henderson and operated a business. The museum holds an extensive collection of Audubon's works. The facility hosts visitors from all over the world who come to view Audubon's works and study his life. Lodging and camping accommodations can also be found at the park. The Park offers several miles of trails, including a pet-friendly trail. Members of very active Friends of Audubon State Park organization recently acquired and added more than 600 acres to the park that expanded its habitat range from upland forest to wetlands sloughs. The wetlands addition contains an accessible boardwalk trail with plans for trail expansions. A bridge over a finger of Wilderness Lake was rebuilt in 2019 by volunteers with Pittsburgh Tank & Tower Co. in honor of their centennial year in business. A trail of bronze sculptures based on Audubon bird paintings can be found downtown. In November 2019, the Green River National Wildlife Refuge was efficiently established in Henderson County as only the second National Wildlife Refuge in Kentucky. In 2021, the Friends of Green River National Wildlife Refuge was created, and acreage is steadily being added to the refuge.

## Recreation



Municipal parks provide picnicking, golf, tennis, soccer, swimming, disc golf, sand volleyball, softball and baseball. The Parks system also has a canine park. In late 2016, a loop nature trail was added to a much smaller existing trail at Newman Park to accommodate walkers, hikers and mountain bicycles. For fishermen, several lakes in the area are available, and other water sports may be enjoyed on the Ohio River. The Henderson Parks & Recreation Department won an award in 2017 from the Kentucky Recreation & Parks Society for a collaborative event with community partners that created a Halloween Trick-or-Treat Trail in the East End neighborhood. In 2018 the Parks Department was nominated and won a Special Citation Award from Kentucky Recreation and Parks Society for the creation of the City's first "pocket park" in downtown Henderson known as The Perch. In 2019, The Perch also won an award from the Kentucky Chapter of the American Public Works Association. The City of Henderson is in the process of building a Sports Complex in support of youth sports leagues.

Community activities include music, theatre, and visual arts. Cultural activities play a major role in the lives of Hendersonians. The 965-seat Henderson Fine Arts Center located at the Henderson Community College provides quality entertainment with many of the top acts in the United States performing on a regular basis.

The summer is highlighted with the W.C. Handy Blues & Barbecue Festival. The Festival is held to honor the life of W.C. Handy who is known as the "Father of the Blues." Handy lived in Henderson for a period in his life and it was here that he honed his musical skills and received his inspiration to annotate the blues musical form. Many of the top names in jazz and blues perform at the event. The event is ranked as a Top 100 Event in North America and is billed as one of the largest free blues festivals in the United States. The City also hosts four other major summer music festivals: SummerFest in May, PorchFest in June, The Sandy Lee Watkins Songwriters Festival in July and the Bluegrass in the Park Folklife Festival in August. In 2019 and continuing in 2021, the community hosted a Dia de los Muertos Festival to recognize and celebrate Hispanic culture.

Henderson County High School participates in all major team sports offered by the Kentucky High School Athletic Association. The school is continually in contention for state titles in several sports. Just recently, Henderson County High School has risen to excellence in academic competitions, bringing both the top and runner-up award in the Governor's Cup competition. The HCHS Culinary Program won back-to-back state championships in 2021 and 2022, and in 2021 won both U.S. regional and national titles.

The Henderson Public Library is one of the finest libraries in the area with well more than 112,000 volumes. The library was built in the early 1900s by a grant provided by Andrew Carnegie. The library opened a \$6 million expansion in 2021 that has added many amenities to library services as well as community meeting rooms that have already proven to be extremely popular and in demand. Ellis Park offers live horse racing in the summer and simulcasting nearly year-round. Ellis Park was re-acquired by Churchill Downs Incorporated in 2022.

## Government



Henderson operates under a city manager form of government. The Henderson Board of Commissioners consists of a mayor and four commissioners elected by the citizens on a non-partisan ballot. The mayor is elected for a term of four years, while the commissioners are elected for a term of two years. The mayor and commissioners have equal voting power.

The Commission sets policies that govern the City. It appoints advisory groups that assist in the decision-making process. The city manager is appointed by the Commission and is responsible for the day-to-day operations of the City. The department managers responsible for their various departments report to the city manager. The City of Henderson won the 2017 Community of the Year Award from the Green River Area Development District for work on its Vision Plan and again in 2023 for its work on the Inner-City Improvement Plan.

## Demographics

Estimated population 27,697

Percent Male 47%

Percent Female 53%

Race 82.2% White, 10.1% Black or African American, Other 7.7%

Owner-occupied housing unit 52.4%

Median value of owner-occupied housing unit \$122,700

Households 11,894

Population per household 2.26

High school graduate or higher 87%

Bachelor's degree or higher 17.3%

Percentage in civilian labor force 55.8%

Total retail sales (\$1,000s) \$631,009

Medium household income \$43,413

Source: U.S. Census Bureau



**CITY OF HENDERSON**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
(accrual basis of accounting)

	2014	2015 (a)	2016	2017	2018 (b)	2019	2020	2021	2022	2023
Governmental activities										
Net investment in capital assets	\$ 21,513,291	\$ 25,398,204	\$ 23,579,158	\$ 21,576,830	\$ 20,637,291	\$ 20,019,886	\$ 19,124,042	\$ 19,780,166	\$ 27,300,461	\$ 27,410,827
Restricted	113,477	79,117	53,122	45,938	42,777	75,258	95,361	81,561	53,198,119	138,120
Unrestricted	9,193,896	(21,650,658)	(20,955,314)	(24,317,190)	(39,089,460)	(46,716,720)	(45,169,998)	(48,665,786)	(100,754,836)	(40,280,398)
Total governmental activities net position	<u>\$ 30,820,664</u>	<u>\$ 3,826,663</u>	<u>\$ 2,676,966</u>	<u>\$ (2,694,422)</u>	<u>\$ (18,409,392)</u>	<u>\$ (26,621,576)</u>	<u>\$ (25,950,595)</u>	<u>\$ (28,804,059)</u>	<u>\$ (20,256,256)</u>	<u>\$ (12,731,451)</u>
Business-type activities										
Net investment in capital assets	\$ 3,020,759	\$ 2,869,943	\$ 2,745,162	\$ 2,561,895	\$ 2,700,550	\$ 2,602,642	\$ 2,282,023	\$ 2,719,510	\$ 5,714,048	\$ 9,103,764
Unrestricted	3,334,198	4,168,871	4,293,248	5,173,958	5,083,166	5,082,773	752,956	1,151,989	(2,567,494)	(729,949)
Total business-type activities net position	<u>\$ 6,354,957</u>	<u>\$ 7,038,814</u>	<u>\$ 7,038,410</u>	<u>\$ 7,735,853</u>	<u>\$ 7,783,716</u>	<u>\$ 7,685,415</u>	<u>\$ 3,034,979</u>	<u>\$ 3,871,499</u>	<u>\$ 3,146,554</u>	<u>\$ 8,373,815</u>
Primary government										
Net investment in capital assets	\$ 24,534,050	\$ 28,268,147	\$ 26,324,320	\$ 24,138,725	\$ 23,337,841	\$ 22,622,528	\$ 21,406,065	\$ 22,499,676	\$ 33,014,509	\$ 36,514,591
Restricted	113,477	79,117	53,122	45,938	42,777	75,258	95,361	81,561	53,198,119	138,120
Unrestricted	12,528,094	(17,481,787)	(16,662,066)	(19,143,232)	(34,006,294)	(41,633,947)	(44,417,042)	(47,513,797)	(103,322,330)	(41,010,347)
Total primary government net position	<u>\$ 37,175,621</u>	<u>\$ 10,865,477</u>	<u>\$ 9,715,376</u>	<u>\$ 5,041,431</u>	<u>\$ (10,625,676)</u>	<u>\$ (18,936,161)</u>	<u>\$ (22,915,616)</u>	<u>\$ (24,932,560)</u>	<u>\$ (17,109,702)</u>	<u>\$ (4,357,636)</u>

(a) In fiscal year 2015, the City of Henderson fully implemented GASB 68.

(b) In fiscal year 2018, the City of Henderson fully implemented GASB 75.

**CITY OF HENDERSON**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
(accrual basis of accounting)

	2014	2015 (a)	2016 (b)	2017	2018 (c)	2019	2020	2021	2022	2023
<b>Expenses</b>										
Governmental activities:										
Administration	\$ 4,919,330	\$ 4,274,319	\$ 5,284,527	\$ 5,079,404	\$ 5,550,719	\$ 6,297,817	\$ 5,704,804	\$ 7,774,147	\$ 7,429,209	\$ 7,364,375
Finance (b)	2,599,737	2,576,906	2,282,224	2,532,294	2,484,760	2,797,659	2,982,288	3,010,975	2,781,556	3,309,300
Information technology (b)	-	-	770,940	992,304	959,900	1,069,526	820,300	893,873	843,589	922,209
Parks and recreation	2,320,197	2,200,256	2,368,382	2,508,094	2,442,957	2,626,211	2,462,984	2,592,187	3,077,885	2,598,795
Police	6,675,677	6,341,357	7,712,111	9,485,562	10,081,379	10,901,246	11,373,574	11,187,805	9,703,357	9,503,519
Fire	5,434,815	5,410,968	6,120,802	7,660,031	7,559,249	8,623,727	9,129,066	8,855,597	7,589,442	7,900,425
Public works (b)	7,055,802	6,967,925	7,308,765	7,946,176	8,641,172	9,110,923	6,388,445	5,054,649	5,151,567	5,019,200
Nondepartmental	2,295,114	2,759,390	2,758,245	2,344,322	1,628,251	2,742,999	1,886,977	2,132,456	3,559,218	6,030,389
Interest on long-term debt	1,102,740	1,205,808	1,243,936	1,341,150	1,397,534	1,317,605	1,240,456	1,247,539	1,329,557	2,243,794
Total governmental activities expenses	\$ 32,403,412	\$ 31,736,929	\$ 35,849,932	\$ 39,889,337	\$ 40,745,921	\$ 45,487,713	\$ 41,988,894	\$ 42,749,228	\$ 41,465,380	\$ 44,892,006
Business-type activities:										
Gas	\$ 18,635,805	\$ 15,896,878	\$ 11,943,349	\$ 12,716,926	\$ 13,490,485	\$ 13,705,628	\$ 11,007,525	\$ 12,009,925	\$ 19,362,275	\$ 18,524,066
Sanitation	3,450,869	3,256,659	3,530,230	3,155,920	3,327,918	3,472,855	3,777,655	3,799,059	4,338,203	4,483,092
Total business-type activities expenses	\$ 22,086,674	\$ 19,153,537	\$ 15,473,579	\$ 15,872,846	\$ 16,818,403	\$ 17,178,483	\$ 14,785,180	\$ 15,808,984	\$ 23,700,478	\$ 23,007,158
Total primary government expenses	\$ 54,490,086	\$ 50,890,466	\$ 51,323,511	\$ 55,762,183	\$ 57,564,324	\$ 62,666,196	\$ 56,774,074	\$ 58,558,212	\$ 65,165,858	\$ 67,899,164
<b>Program Revenues</b>										
Governmental activities:										
Charges for services										
Administration	\$ 2,258,509	\$ 3,683,009	\$ 2,481,476	\$ 2,360,009	\$ 2,432,930	\$ 3,006,231	\$ 2,831,140	\$ 2,749,335	\$ 2,774,621	\$ 3,030,741
Finance (b)	2,929,809	2,929,770	3,010,323	3,217,470	3,253,519	3,059,589	3,465,424	3,164,847	3,467,560	3,887,365
Parks and recreation	235,609	307,188	337,411	384,802	348,970	293,799	279,915	361,204	392,189	392,941
Public safety	881,418	1,348,379	846,035	860,380	851,850	724,944	936,785	1,309,076	1,268,879	1,343,524
Public works (b)	155,534	689,626	178,372	320,075	237,018	234,674	232,200	196,720	247,736	239,915
Operating grants and contributions	3,248,760	2,426,635	3,068,003	2,765,809	3,647,558	3,666,007	5,006,398	4,873,687	5,439,980	5,293,890
Capital grants and contributions	630,540	969,748	1,468,973	1,115,868	30,680	1,168,087	482,700	320,227	7,796,662	5,338,343
Total governmental activities program revenues	\$ 10,340,179	\$ 12,354,355	\$ 11,390,593	\$ 11,024,413	\$ 10,802,525	\$ 12,153,331	\$ 13,234,562	\$ 12,975,096	\$ 21,387,627	\$ 19,526,719

**CITY OF HENDERSON**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
(accrual basis of accounting)

	2014	2015 (a)	2016 (b)	2017	2018 (c)	2019	2020	2021	2022	2023
Business-type activities:										
Charges for services										
Gas	\$ 20,374,653	\$ 17,832,083	\$ 13,178,911	\$ 14,567,341	\$ 15,234,733	\$ 15,026,345	\$ 11,817,554	\$ 14,099,877	\$ 20,317,522	\$ 20,587,747
Sanitation	3,269,514	3,235,220	3,460,515	3,488,812	3,170,350	3,291,264	3,687,417	4,006,684	4,419,569	4,835,356
Operating grants and contributions	-	-	-	-	-	-	-	-	-	120,048
Capital grants and contributions	96,160	98,560	101,016	103,536	106,116	158,640	111,480	114,264	117,120	4,190,632
Total business-type activities										
program revenues	\$ 23,740,327	\$ 21,165,863	\$ 16,740,442	\$ 18,159,689	\$ 18,511,199	\$ 18,476,249	\$ 15,616,451	\$ 18,220,825	\$ 24,854,211	\$ 29,733,783
Total primary government										
program revenues	\$ 34,080,506	\$ 33,520,218	\$ 28,131,035	\$ 29,184,102	\$ 29,313,724	\$ 30,629,580	\$ 28,851,013	\$ 31,195,921	\$ 46,241,838	\$ 49,260,502
<b>Net (Expense)Revenue</b>										
Governmental activities	\$ (22,063,233)	\$ (19,382,574)	\$ (24,459,339)	\$ (28,864,924)	\$ (29,943,396)	\$ (33,334,382)	\$ (28,754,332)	\$ (29,774,132)	\$ (20,077,753)	\$ (25,365,287)
Business-type activities	1,653,653	2,012,326	1,266,863	2,286,843	1,692,796	1,297,766	831,271	2,411,841	1,153,733	6,726,625
Total primary government net expense	\$ (20,409,580)	\$ (17,370,248)	\$ (23,192,476)	\$ (26,578,081)	\$ (28,250,600)	\$ (32,036,616)	\$ (27,923,061)	\$ (27,362,291)	\$ (18,924,020)	\$ (18,638,662)
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes:										
Property	\$ 7,838,056	\$ 8,137,120	\$ 8,469,519	\$ 8,756,457	\$ 7,528,554	\$ 7,283,786	\$ 7,671,135	\$ 7,899,127	\$ 8,249,561	\$ 8,639,294
Payroll and net profits	5,159,531	5,345,370	5,714,865	5,703,639	7,209,671	7,701,986	7,305,503	8,367,740	9,710,333	11,428,101
Insurance	4,580,176	4,741,126	4,932,647	4,961,940	5,216,046	5,383,164	5,520,883	6,038,724	6,659,813	6,754,501
Other	821,493	828,934	810,732	772,546	984,873	965,270	958,683	1,036,473	1,022,608	1,138,314
Distributions from component units	1,644,724	1,644,724	1,644,724	1,644,724	1,644,724	1,644,724	1,694,724	1,744,724	1,794,724	1,794,724
Investment earnings	127,507	200,201	337,155	50,222	102,067	463,726	445,642	150,410	(489,236)	1,454,515
Transfers	1,400,000	1,400,000	1,400,000	1,604,008	1,684,000	1,679,542	1,680,642	1,683,470	1,677,753	1,680,643
Total governmental activities	\$ 21,571,487	\$ 22,297,475	\$ 23,309,642	\$ 23,493,536	\$ 24,369,935	\$ 25,122,198	\$ 25,277,212	\$ 26,920,668	\$ 28,625,556	\$ 32,890,092

**CITY OF HENDERSON**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
(accrual basis of accounting)

	2014	2015 (a)	2016 (b)	2017	2018 (c)	2019	2020	2021	2022	2023
Business-type activities:										
Investment earnings	\$ 65,720	\$ 71,531	\$ 132,733	\$ 14,608	\$ 39,067	\$ 283,475	\$ 298,386	\$ 103,149	\$ (213,197)	\$ 173,506
Gain on sale of capital assets	-	-	-	-	-	-	48,650	5,000	12,272	7,773
Transfers	(1,400,000)	(1,400,000)	(1,400,000)	(1,604,008)	(1,684,000)	(1,679,542)	(1,680,642)	(1,683,470)	(1,677,753)	(1,680,643)
Total business-type activities	\$ (1,334,280)	\$ (1,328,469)	\$ (1,267,267)	\$ (1,589,400)	\$ (1,644,933)	\$ (1,396,067)	\$ (1,333,606)	\$ (1,575,321)	\$ (1,878,678)	\$ (1,499,364)
Total primary government	\$ 20,237,207	\$ 20,969,006	\$ 22,042,375	\$ 21,904,136	\$ 22,725,002	\$ 23,726,131	\$ 23,943,606	\$ 25,345,347	\$ 26,746,878	\$ 31,390,728
<b>Change in Net Position</b>										
Governmental activities:	\$ (491,746)	\$ 2,914,901	\$ (1,149,697)	\$ (5,371,388)	\$ (5,573,461)	\$ (8,212,184)	\$ (3,477,120)	\$ (2,853,464)	\$ 8,547,803	\$ 7,524,805
Business-type activities:	319,373	683,857	(404)	697,443	47,863	(98,301)	(502,335)	836,520	(724,945)	5,227,261
Total primary government	\$ (172,373)	\$ 3,598,758	\$ (1,150,101)	\$ (4,673,945)	\$ (5,525,598)	\$ (8,310,485)	\$ (3,979,455)	\$ (2,016,944)	\$ 7,822,858	\$ 12,752,066

(a) In fiscal year 2015, the City of Henderson fully implemented GASB 68.

(b) In fiscal year 2016, the City of Henderson created the Information technology department by splitting it from Finance and moved the Mass transit department into Public Works.

(c) In fiscal year 2018, the City of Henderson fully implemented GASB 75.

**CITY OF HENDERSON**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**

(modified accrual basis of accounting)

	2014	2015 (a)	2016	2017	2018 (b)	2019	2020	2021	2022	2023
General Fund										
Nonspendable	\$ 30,340	\$ 22,694	\$ 26,845	\$ 59,912	\$ 38,787	\$ 88,774	\$ 336,180	\$ 334,342	\$ 437,298	\$ 90,644
Committed	2,767,296	2,199,379	2,393,464	1,613,986	250,597	-	1,246,488	1,068,603	1,379,495	1,129,068
Assigned	2,760,400	4,000,000	5,570,000	3,940,000	4,475,740	1,788,536	1,779,536	4,842,536	6,600,000	8,500,000
Unassigned	5,268,321	4,559,662	3,536,794	5,291,247	5,437,612	7,098,072	7,716,237	7,379,750	8,248,635	10,507,280
Total general fund	<u>\$ 10,826,357</u>	<u>\$ 10,781,735</u>	<u>\$ 11,527,103</u>	<u>\$ 10,905,145</u>	<u>\$ 10,202,736</u>	<u>\$ 8,975,382</u>	<u>\$ 11,078,441</u>	<u>\$ 13,625,231</u>	<u>\$ 16,665,428</u>	<u>\$ 20,226,992</u>
All Other Governmental Funds										
Nonspendable										
Special revenue funds	\$ 26,023	\$ 21,851	\$ 16,500	\$ 17,200	\$ 32,000	\$ 26,393	\$ 77,359	\$ 85,800	\$ 80,735	\$ 22,366
Restricted										
Debt service fund	68,456	66,045	472	988	871	467	1,000	982	177	537
Capital projects fund	28,596,200	35,230,730	42,266,354	38,496,544	35,923,789	33,229,671	30,509,070	37,894,659	53,132,721	-
Special revenue funds	45,021	13,072	52,650	44,950	41,906	74,791	94,361	80,579	65,221	137,583
Committed										
Special revenue funds	166,710	119,669	125,332	393,182	250,016	217,051	615,628	615,484	190,460	339,864
Capital projects fund	-	-	-	-	-	-	-	-	-	75,786,985
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned										
Capital projects fund	(44,023)	(2,252,592)	(995,659)	(185,457)	(75,369)	93,482	-	-	-	-
Special revenue funds	(13,884)	(5,977)	(287,758)	(5,275)	(166,068)	(380,430)	-	(302,523)	(567,911)	(425,421)
Total all other governmental funds	<u>\$ 28,844,503</u>	<u>\$ 33,192,798</u>	<u>\$ 41,177,891</u>	<u>\$ 38,762,132</u>	<u>\$ 36,007,145</u>	<u>\$ 33,261,425</u>	<u>\$ 31,297,418</u>	<u>\$ 38,374,981</u>	<u>\$ 52,901,403</u>	<u>\$ 75,861,914</u>

(a) In fiscal year 2015, the City of Henderson fully implemented GASB 68.

(b) In fiscal year 2018, the City of Henderson fully implemented GASB 75.

**CITY OF HENDERSON**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
(modified accrual basis of accounting)

	2014	2015 (a)	2016 (b)	2017	2018 (c)	2019	2020	2021	2022 (d)	2023
<b>Revenues</b>										
Taxes	\$ 18,399,256	\$ 19,052,550	\$ 19,927,763	\$ 20,194,582	\$ 20,939,144	\$ 21,334,206	\$ 21,456,204	\$ 23,342,064	\$ 25,642,315	\$ 27,960,210
Charges for services	1,336,912	1,328,720	1,369,544	1,593,666	1,502,655	1,337,868	1,496,544	1,764,104	2,106,602	2,218,955
Investment income	126,233	198,706	335,075	46,035	93,654	454,503	437,758	147,773	(492,011)	1,437,077
Licenses and permits	84,349	79,519	102,971	77,553	60,556	88,147	74,549	70,041	112,140	140,743
Intergovernmental revenue	6,454,880	8,591,517	7,211,517	6,612,022	6,504,428	7,504,614	8,380,332	8,155,958	16,243,093	14,067,702
Distributions from component units	1,644,724	1,644,724	1,644,724	1,644,724	1,644,724	1,644,724	1,694,724	1,744,724	1,794,724	1,794,724
Other	453,188	277,774	345,365	325,510	376,536	829,686	239,481	436,037	258,257	394,238
Total revenues	<u>\$ 28,499,542</u>	<u>\$ 31,173,510</u>	<u>\$ 30,936,959</u>	<u>\$ 30,494,092</u>	<u>\$ 31,121,697</u>	<u>\$ 33,193,748</u>	<u>\$ 33,779,592</u>	<u>\$ 35,660,701</u>	<u>\$ 45,665,120</u>	<u>\$ 48,013,649</u>
<b>Expenditures</b>										
Administration	\$ 2,437,863	\$ 2,510,126	\$ 2,723,211	\$ 2,608,916	\$ 2,743,063	\$ 2,737,047	\$ 3,844,953	\$ 4,013,949	\$ 4,484,525	\$ 4,608,628
Finance (b)	2,582,338	2,663,640	2,240,291	2,234,619	2,242,609	2,335,066	2,281,920	2,290,261	2,418,608	2,947,565
Information technology (b)	-	-	741,710	867,454	854,707	832,620	820,300	893,873	843,589	922,209
Police	6,466,704	6,657,310	7,360,288	7,771,173	7,933,727	8,184,134	8,172,524	8,317,319	9,003,889	9,702,669
Fire	5,212,349	5,622,438	5,697,252	6,093,779	6,217,793	6,442,754	6,400,652	6,602,897	7,226,817	8,114,439
Public works (b)	5,083,360	5,185,281	5,082,225	5,388,274	5,811,505	5,670,173	3,726,094	4,071,127	4,616,600	4,490,277
Parks & recreation	1,833,413	1,847,588	1,982,046	1,973,263	1,926,574	1,982,867	1,790,054	1,962,032	2,682,077	2,091,206
Non-departmental	2,295,114	2,428,486	2,428,100	2,014,177	1,628,251	2,742,378	1,886,977	2,132,456	3,559,218	6,030,389
Capital outlay	781,413	6,239,160	5,510,013	7,594,336	2,127,330	3,156,720	2,114,003	2,419,311	5,925,864	8,494,354
Capital contributions to HWU	-	-	-	-	-	-	-	-	-	-
Debt service:										
Principal	1,895,000	1,910,000	2,465,000	3,010,000	3,380,000	3,445,000	3,530,000	3,605,000	10,920,000	4,330,000
Interest	1,102,740	1,205,808	1,243,936	1,341,150	1,397,534	1,317,605	1,240,456	1,247,539	1,329,557	2,243,794
Other charges	-	-	82,156	59,573	-	-	-	162,767	302,854	531,664
Total expenditures	<u>\$ 29,690,294</u>	<u>\$ 36,269,837</u>	<u>\$ 37,556,228</u>	<u>\$ 40,956,714</u>	<u>\$ 36,263,093</u>	<u>\$ 38,846,364</u>	<u>\$ 35,807,933</u>	<u>\$ 37,718,531</u>	<u>\$ 53,313,598</u>	<u>\$ 54,507,194</u>
Excess of revenues over (under) expenditures	<u>\$ (1,190,752)</u>	<u>\$ (5,096,327)</u>	<u>\$ (6,619,269)</u>	<u>\$ (10,462,622)</u>	<u>\$ (5,141,396)</u>	<u>\$ (5,652,616)</u>	<u>\$ (2,028,341)</u>	<u>\$ (2,057,830)</u>	<u>\$ (7,648,478)</u>	<u>\$ (6,493,545)</u>
<b>Other Financing Sources (Uses)</b>										
Transfers in	\$ 5,850,667	\$ 6,179,785	\$ 6,733,286	\$ 9,964,515	\$ 7,535,161	\$ 8,886,014	\$ 8,069,647	\$ 8,238,578	\$ 14,460,810	\$ 9,215,371
Transfers out	(4,450,667)	(4,779,785)	(5,333,286)	(8,360,507)	(5,851,161)	(7,206,472)	(6,389,005)	(6,555,107)	(12,783,057)	(7,534,728)
Insurance recovery	-	-	-	155,390	-	-	381,751	-	-	-
Bond issuance	-	8,000,000	21,100,000	7,795,000	-	-	-	9,625,000	22,500,000	30,105,000
Bond premium	-	-	144,586	140,507	-	-	-	373,712	1,037,344	1,229,977
Bond refundings	-	-	(7,995,000)	(2,270,000)	-	-	-	-	-	-
Sale of land	-	-	700,144	-	-	-	105,000	-	-	-
Total other financing sources (uses)	<u>\$ 1,400,000</u>	<u>\$ 9,400,000</u>	<u>\$ 15,349,730</u>	<u>\$ 7,424,905</u>	<u>\$ 1,684,000</u>	<u>\$ 1,679,542</u>	<u>\$ 2,167,393</u>	<u>\$ 11,682,183</u>	<u>\$ 25,215,097</u>	<u>\$ 33,015,620</u>
Net change in fund balances	<u>\$ 209,248</u>	<u>\$ 4,303,673</u>	<u>\$ 8,730,461</u>	<u>\$ (3,037,717)</u>	<u>\$ (3,457,396)</u>	<u>\$ (3,973,074)</u>	<u>\$ 139,052</u>	<u>\$ 9,624,353</u>	<u>\$ 17,566,619</u>	<u>\$ 26,522,075</u>
Debt service as a percentage of noncapital expenditures	10.4%	10.4%	11.6%	13.0%	14.0%	13.3%	14.2%	13.7%	25.8%	14.3%

(a) In fiscal year 2015, the City of Henderson fully implemented GASB 68.

(b) In fiscal year 2016, the City of Henderson created the Information technology department by splitting it from Finance and moved the Mass transit department into Public Works.

(c) In fiscal year 2018, the City of Henderson fully implemented GASB 75.

(d) In fiscal year 2022, the City of Henderson redeemed the 2010B, 2011A, and 2012A bonds.

**CITY OF HENDERSON  
GENERAL GOVERNMENTAL TAX REVENUE BY SOURCE  
LAST TEN FISCAL YEARS**

Fiscal Year	Total	Real & Personal Property	Insurance Premiums	Payroll	Net Profits	Franchise	Transient	Bank Deposits
2014	\$ 18,399,256	\$ 7,838,056	\$ 4,580,176	\$ 4,380,908	\$ 778,623	\$ 674,160	\$ -	\$ 147,333
2015	19,052,550	8,137,120	4,741,126	4,494,725	850,645	679,169	-	149,765
2016	19,927,763	8,469,519	4,932,647	4,825,752	889,113	655,937	-	154,795
2017	20,194,582	8,756,457	4,961,940	4,759,435	944,204	613,404	-	159,142
2018	20,939,144	7,528,554 a)	5,216,046	6,069,475 a)	1,140,196	824,062	-	160,811
2019	21,334,206	7,701,986	5,383,164	6,345,856	937,930	664,753	143,765 b)	156,752
2020	21,456,204	7,671,135	5,520,883	6,384,506	920,997	647,166	148,919	162,598
2021	23,342,064	7,899,127	6,038,724	6,949,568 c)	1,418,172 c)	694,133	154,108	188,232
2022	25,642,315	8,249,561	6,659,813	7,752,573	1,957,760	619,744	193,893	208,971
2023	27,960,210	8,639,294	6,754,501	9,079,529	2,348,572	663,111	261,766	213,437

a) In fiscal 2018, the City of Henderson decreased the real estate property tax rate and increased the payroll tax rate.

b) Starting in fiscal 2019, the City of Henderson started collecting the transient tax paid by hotels and motels.

c) In fiscal 2021, the City of Henderson increased the payroll and net profits tax rates.

**CITY OF HENDERSON**  
**ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN FISCAL YEARS**

(in thousands of dollars)

<u>Fiscal Year</u>	<u>Real Estate (a)</u>	<u>Personal Property (a)</u>	<u>Bank Deposits (b)</u>	<u>Total</u>	<u>Increase over prior year</u>
2014	\$ 1,107,275	\$ 135,468	\$ 601,357	\$ 1,844,100	\$ 10,513
2015	1,121,833	132,314	611,284	1,865,431	21,331
2016	1,139,538	135,349	631,816	1,906,703	41,272
2017	1,153,388	130,693	649,559	1,933,640	26,937
2018	1,182,932	132,218	653,855	1,969,005	35,365
2019	1,207,190	127,823	639,804	1,974,817	5,812
2020	1,225,620	133,562	663,664	2,022,845	48,029
2021	1,249,608	129,423	768,295	2,147,326	124,480
2022	1,279,845	142,004	852,943	2,274,793	127,467
2023	1,363,507	147,211	868,086	2,378,805	104,012

Note: Records of estimated actual value of taxable property are not maintained by the City of Henderson. Assessments on motor vehicles are not included as the State of Kentucky collects the taxes when vehicles are licensed. Franchise taxes are not included as the State of Kentucky collects the taxes.

- a) Source: Henderson County Property Valuation Administrator
- b) Source: Commonwealth of Kentucky, Department of Revenue, Office of Property Valuation



**CITY OF HENDERSON, KENTUCKY**  
**DETAIL OF ASSESSED VALUE and ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN FISCAL YEARS**

**Real Estate**

Fiscal Year	Residential Real Estate	Farm Real Estate	Commercial Real Estate	Mobile Home Real Estate	Less: Tax Exempt Property	Other	Total Taxable Real Estate	Total Direct Real Estate Tax Rate Per \$100	Estimated Actual Tax Value
2014	\$ 790,818,965	\$ 3,012,222	\$ 392,059,955	\$ 6,809,620	\$ 85,425,951	\$ -	\$ 1,107,274,811	0.561	\$ 6,211,812
2015	798,284,496	3,459,222	399,322,010	6,942,270	86,174,620	-	1,121,833,378	0.577	6,472,979
2016	808,757,469	3,805,200	409,692,048	6,599,470	89,315,951	-	1,139,538,236	0.591	6,734,671
2017	820,224,410	3,798,700	412,467,534	6,796,070	89,898,825	-	1,153,387,889	0.611	7,047,200
2018	834,637,177	3,970,600	430,169,310	7,053,220	92,898,488	-	1,182,931,819	0.490 a)	5,796,366
2019	846,888,705	3,970,600	441,631,675	7,332,020	92,632,916	-	1,207,190,084	0.490	5,915,231
2020	866,113,076	4,055,700	446,143,312	7,107,100	97,799,507	-	1,225,619,681	0.490	6,005,536
2021	883,340,660	4,087,500	452,740,062	7,375,200	97,935,886	-	1,249,607,536	0.490	6,123,077
2022	897,268,057	4,254,500	471,447,952	7,587,700	100,713,064	-	1,279,845,145	0.490	6,271,241
2023	950,012,853	4,173,700	503,868,417	8,267,500	102,815,262	-	1,363,507,208	0.475	6,476,659

**Personal**

Fiscal Year	Furniture/Fixtures	Merchant's Inventory	Manufacturer's Finished Goods	Goods Stored in Warehouse	Work In Progress	Other	Total Taxable Personal Property	Total Direct Personal Tax Rate Per \$100	Estimated Actual Tax Value
2014	\$ 58,999,753	\$ 49,515,484	\$ 11,812,749	\$ 8,088,430	\$ 1,490,809	\$ 5,560,553	\$ 135,467,778	0.750	\$ 1,016,008
2015	53,474,994	49,051,206	10,637,920	9,193,298	5,386,945	4,569,319	132,313,682	0.800	1,058,509
2016	57,695,019	50,589,895	9,625,717	10,975,898	809,979	5,652,346	135,348,854	0.813	1,100,386
2017	55,583,102	46,812,665	7,501,029	13,477,271	440,545	6,878,565	130,693,177	0.813	1,062,536
2018	60,086,361	46,751,217	10,217,486	5,520,655	2,173,268	7,469,022	132,218,009	0.813	1,074,932
2019	61,032,122	45,928,909	10,581,107	1,581,190	1,217,750	7,481,691	127,822,769	0.813	1,039,199
2020	62,540,549	44,780,087	11,089,349	5,889,019	72,039	9,190,622	133,561,665	0.813	1,085,856
2021	61,764,976	45,996,771	7,653,902	4,887,193	1,507,503	7,612,388	129,422,733	0.813	1,052,207
2022	57,431,192	69,515,939	5,749,347	2,457,274	53,526	6,797,183	142,004,461	0.730	1,036,633
2023	64,287,765	42,606,894	10,108,096	21,102,967	998	9,104,768	147,211,488	0.730	1,074,644

Note: Records of estimated actual value of taxable property are not maintained by the City of Henderson.  
Assessments on motor vehicles are not included as the State of Kentucky collects the taxes when vehicles are licensed.

a) In fiscal 2018, the Board of Commissioners voted to reduce the real property tax rate and increased the payroll tax rate from 1.0% to 1.29%.

**Source:** Henderson County Property Valuation Administrator

**CITY OF HENDERSON  
PROPERTY TAX RATES  
DIRECT AND OVERLAPPING GOVERNMENTS  
LAST TEN FISCAL YEARS**

<b>Real property: Direct</b>			<b>Overlapping</b>						<b>Total City Resident</b>
<b>Year</b>	<b>General Fund Operations</b>	<b>City</b>	<b>County Schools</b>	<b>State</b>	<b>County</b>	<b>Library</b>	<b>Health</b>	<b>Extension</b>	
2014	0.561	0.561	0.529	0.122	0.118	0.078	0.026	0.02700	1.46100
2015	0.577	0.577	0.530	0.122	0.118	0.083	0.026	0.02700	1.48300
2016	0.591	0.591	0.585	0.122	0.128	0.087	0.026	0.02900	1.56800
2017	0.611	0.611	0.588	0.122	0.128	0.092	0.026	0.03102	1.59802
2018	0.490	0.490	0.612	0.122	0.128	0.097	0.050	0.03269	1.53169
2019	0.490	0.490	0.631	0.122	0.128	0.102	0.050	0.03269	1.55569
2020	0.490	0.490	0.624	0.122	0.128	0.107	0.050	0.03269	1.55369
2021	0.490	0.490	0.640	0.122	0.128	0.111	0.050	0.03269	1.57369
2022	0.490	0.490	0.667	0.119	0.128	0.112	0.050	0.03300	1.59900
2023	0.475	0.475	0.667	0.115	0.128	0.114	0.050	0.03400	1.58300

<b>Personal property: Direct</b>			<b>Overlapping</b>						<b>Total City Resident</b>
<b>Year</b>	<b>General Fund Operations</b>	<b>City</b>	<b>County Schools</b>	<b>State</b>	<b>County</b>	<b>Library</b>	<b>Health</b>	<b>Extension</b>	
2014	0.750	0.750	0.529	0.45	0.175	0.1064	0.026	0.041300	2.077700
2015	0.800	0.800	0.530	0.45	0.175	0.1161	0.026	0.041300	2.138400
2016	0.813	0.813	0.585	0.45	0.184	0.1180	0.026	0.043000	2.219000
2017	0.813	0.813	0.588	0.45	0.184	0.1177	0.026	0.040605	2.219305
2018	0.813	0.813	0.612	0.45	0.184	0.1304	0.050	0.044958	2.284358
2019	0.813	0.813	0.631	0.45	0.184	0.1409	0.050	0.044958	2.313858
2020	0.813	0.813	0.624	0.45	0.184	0.1445	0.050	0.044958	2.310458
2021	0.813	0.813	0.640	0.45	0.184	0.1514	0.050	0.044958	2.333358
2022	0.730	0.730	0.667	0.45	0.184	0.1443	0.050	0.042900	2.268200
2023	0.730	0.730	0.667	0.45	0.184	0.1465	0.050	0.044100	2.271600

Source: Kentucky Department of Revenue

Note: Excluding new property, the City of Henderson cannot increase its property tax revenue by more than 4% annually without a popular referendum. Overlapping rates are those of state, county and local governments that apply to property owners within the City of Henderson.

**CITY OF HENDERSON  
AD VALOREM TAX RATES  
DIRECT AND OVERLAPPING GOVERNMENTS  
PER \$100 OF NET ASSESSED VALUATION  
LAST TEN FISCAL YEARS**

<b>Real property: Direct</b>		<b>Overlapping</b>						<b>Total City Resident</b>
<b>Year</b>	<b>City</b>	<b>County Schools</b>	<b>State</b>	<b>County</b>	<b>Library</b>	<b>Health</b>	<b>Extension</b>	
2014	0.561	0.529	0.122	0.118	0.078	0.026	0.02700	1.46100
2015	0.577	0.530	0.122	0.118	0.083	0.026	0.02700	1.48300
2016	0.591	0.585	0.122	0.128	0.087	0.026	0.02900	1.56800
2017	0.611	0.588	0.122	0.128	0.092	0.026	0.03102	1.59802
2018	0.490	0.612	0.122	0.128	0.097	0.050	0.03269	1.53169
2019	0.490	0.631	0.122	0.128	0.102	0.050	0.03269	1.55569
2020	0.490	0.624	0.122	0.128	0.107	0.050	0.03269	1.55369
2021	0.490	0.640	0.122	0.128	0.111	0.050	0.03269	1.57369
2022	0.490	0.667	0.119	0.128	0.112	0.050	0.03300	1.59900
2023	0.475	0.667	0.115	0.128	0.114	0.050	0.03400	1.58300
<b>Personal property:</b>								
2014	0.750	0.529	0.45	0.175	0.1064	0.026	0.041300	2.077700
2015	0.800	0.530	0.45	0.175	0.1161	0.026	0.041300	2.138400
2016	0.813	0.585	0.45	0.184	0.1180	0.026	0.043000	2.219000
2017	0.813	0.588	0.45	0.184	0.1177	0.026	0.040605	2.219305
2018	0.813	0.612	0.45	0.184	0.1304	0.050	0.044958	2.284358
2019	0.813	0.631	0.45	0.184	0.1409	0.050	0.044958	2.313858
2020	0.813	0.624	0.45	0.184	0.1445	0.050	0.044958	2.310458
2021	0.813	0.640	0.45	0.184	0.1514	0.050	0.044958	2.333358
2022	0.730	0.667	0.45	0.184	0.1443	0.050	0.042900	2.268200
2023	0.730	0.667	0.45	0.184	0.1465	0.050	0.044100	2.271600

Source: Kentucky Department of Revenue

**CITY OF HENDERSON, KENTUCKY  
TOP TEN TAXPAYERS  
LAST TEN FISCAL YEARS**

<b>Company</b>	<b>Type of Tax</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
State Farm Mutual Automobile Insurance	Insurance premium tax	\$ 539,355	\$ 596,842	\$ 626,753	\$ 659,739	\$ 682,863	\$ 687,892	\$ 674,323	\$ 739,306	\$ 806,903	\$ 875,788
Kentucky Farm Bureau Insurance	Insurance premium tax	547,449	541,415	564,029	578,131	610,675	583,796	581,218	635,311	676,754	756,367
Commonwealth of Kentucky - Telecom	Wireless 911 Revenue	307,879	307,851	307,845	307,824	308,055	314,980	317,813	284,769	309,567	296,444
United Healthcare	Insurance premium tax	179,892	176,361	194,822	209,333	244,231	275,274	262,791	183,071	204,904	223,724
Cincinnati Insurance Company	Insurance premium tax	156,791	163,533	-	152,252	159,494	178,322	202,585	200,741	206,418	197,613
Progressive Direct Insurance Company	Insurance premium tax	-	-	-	-	-	-	128,950	148,176	139,051	161,311
Progressive Casualty Insurance Company	Insurance premium tax	-	-	-	-	-	150,647	156,901	157,175	149,450	157,333
Anthem Insurance Companies	Insurance premium tax	-	-	214,939	253,376	225,481	243,332	243,909	233,550	211,127	132,877
Wal-Mart Stores, Inc.	Property tax/Occupational tax	161,124	174,231	168,380	158,295	139,976	139,290	117,956	117,751	119,196	121,369
Big Rivers Electric Corporation	Franchise tax	183,662	193,319	188,673	186,308	165,884	161,302	141,012	135,254	128,577	113,898
Spectrum Advance Services	911 tax/Franchise fees	252,574	234,094	235,406	254,027	245,061	194,596	-	-	-	-
Bellsouth Telecommunications / AT&T	911 tax/Franchise fees	226,985	196,631	155,924	-	145,204	-	-	-	-	-
Total		<u>\$ 2,016,357</u>	<u>\$ 1,987,435</u>	<u>\$ 2,030,018</u>	<u>\$ 2,099,546</u>	<u>\$ 2,244,061</u>	<u>\$ 2,241,539</u>	<u>\$ 2,153,135</u>	<u>\$ 2,095,798</u>	<u>\$ 2,145,044</u>	<u>\$ 2,160,936</u>

# CITY OF HENDERSON , KENTUCKY

## PROPERTY TAX LEVIES AND COLLECTIONS

### LAST TEN FISCAL YEARS

Fiscal Year	Total Tax Levy for Fiscal Year (a)	Collected within the Fiscal Year of the Levy		Collections in subsequent years (b)	Total Collections to Date		Outstanding Tax
		Amount	Percentage of Levy		Amount	Percentage of Levy	
2014	\$ 7,134,991	\$ 7,071,501	99.1%	\$ 45,376	\$ 7,116,877	99.7%	\$ 18,114
2015	7,452,027	7,375,464	99.0%	53,440	7,428,904	99.7%	23,123
2016	7,760,008	7,676,994	98.9%	58,334	7,735,328	99.7%	24,680
2017	8,027,614	7,915,893	98.6%	81,990	7,997,883	99.6%	29,731
2018	6,809,383 (c)	6,742,413	99.0%	37,798	6,780,211	99.6%	29,172
2019	6,878,368	6,775,793	98.5%	66,277	6,842,070	99.5%	36,298
2020	7,003,380	6,906,448	98.6%	55,535	6,961,983	99.4%	41,397
2021	7,093,337	6,987,140	98.5%	58,808	7,045,948	99.3%	47,389
2022	7,274,875	7,151,436	98.3%	59,532	7,210,968	99.1%	63,907
2023	7,541,752	7,412,562	98.3%	-	7,412,562	98.3%	129,190

(a) Net of all corrections, additions, and deletions

(b) Collections as of November 3, 2022

(c) In fiscal 2018, the City of Henderson decreased the real estate property tax rate and increased the payroll tax rate.

**CITY OF HENDERSON, KENTUCKY**  
**NATURAL GAS VOLUME BY CUSTOMER TYPE**  
**LAST TEN CALENDAR YEARS**  
(all amounts in thousand cubic feet )

<b><u>Type of Customer</u></b>	<b><u>2013</u></b>	<b><u>2014</u></b>	<b><u>2015</u></b>	<b><u>2016</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2019</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>
Residential	613,973	623,158	540,243	498,785	554,269	545,812	523,097	488,847	506,156	508,285
Commercial	356,860	391,486	341,309	327,448	303,556	357,183	342,652	310,577	318,427	351,104
Industrial	2,296,739	2,339,150	2,273,942	2,218,903	2,158,035	2,250,059	2,101,196	2,102,761	2,235,787	2,146,498
Municipal	7,806	8,051	6,548	6,872	7,749	10,305	8,891	7,672	7,489	10,229
Total Sold	3,275,378	3,361,845	3,162,042	3,052,008	3,023,609	3,163,359	2,975,836	2,909,857	3,067,859	3,016,116
Pipeline distribution use (net of losses)	2,133	3,687	2,297	1,957	1,158	1,223	1,157	1,135	1,518	3,219
<b>Total Disposition</b>	3,277,511	3,365,532	3,164,339	3,053,965	3,024,767	3,164,582	2,976,993	2,910,992	3,069,377	3,019,335

Source: Gas Department

The information provided is based on the calendar year and crosses two fiscal years. The information for 2023 is not available until January 2024.

**CITY OF HENDERSON, KENTUCKY  
NATURAL GAS SOLD BY CUSTOMER TYPE  
LAST TEN CALENDAR YEARS  
(all amounts in thousands)**

<b><u>Type of Customer</u></b>	<b><u>2013</u></b>	<b><u>2014</u></b>	<b><u>2015</u></b>	<b><u>2016</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2019</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>
Residential	\$ 4,413	\$ 6,246	\$ 4,800	\$ 4,400	\$ 5,565	\$ 4,971	\$ 4,783	\$ 4,187	\$ 5,185	\$ 5,905
Commercial	2,457	3,298	2,340	2,186	2,268	2,623	2,520	2,125	2,636	3,578
Industrial	<u>10,121</u>	<u>12,132</u>	<u>8,499</u>	<u>7,424</u>	<u>8,603</u>	<u>8,634</u>	<u>7,401</u>	<u>6,314</u>	<u>10,216</u>	<u>15,521</u>
Total Sold	\$ 16,991	\$ 21,676	\$ 15,640	\$ 14,010	\$ 16,435	\$ 16,228	\$ 14,704	\$ 12,625	\$ 18,037	\$ 25,005

Note: The City of Henderson receives its gas free of charge from the gas department.

Source: Gas Department

The information provided is based on the calendar year and crosses two fiscal years. The information for 2023 is not available until January 2024.

**CITY OF HENDERSON, KENTUCKY  
NATURAL GAS RATES  
RESIDENTIAL CUSTOMERS  
LAST TEN FISCAL YEARS**

<b>Fiscal Year</b>		<b>Monthly Base Rate</b>	<b>Rate per 1,000 cubic feet</b>
2014	a)	\$ 12.50	\$ 2.30
2015		12.50	2.35
2016		12.50	2.40
2017		12.50	2.45
2018	b)	12.50	2.60
2019		12.50	2.60
2020		12.50	2.60
2021		12.50	2.60
2022		12.50	2.60
2023		12.50	2.60

**Source:** Gas department

a) On November 26, 2013 the City increased the monthly base rate and the rate per 1,000 cubic feet. The ordinance also allows an increase of \$0.05 per 1,000 cubic feet for fiscal 2015, 2016, and 2017.

b) On December 12, 2017 the City increased the rate per 1,000 cubic feet.



# CITY OF HENDERSON

## DIRECT and OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

### As of JUNE 30, 2023

	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable (a)</u>	<u>Estimated Share of Overlapping Debt</u>
<b>Debt repaid with property taxes</b>			
Henderson County Schools (c)	\$ 48,148,182	60.00% (b)	\$ 28,888,909
Henderson County (d)			
Henderson County Public Properties Corp.	-	60.00% (b)	-
Subtotal, overlapping debt			\$ 28,888,909
<b>City direct debt</b>			<u>90,239,287</u>
<b>Total direct and overlapping debt</b>			<u><u>\$ 119,128,196</u></u>

Note: This exhibit excludes the debt to be retired by the City's component units through rates. Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Henderson. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account.

- a) For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within Henderson's boundaries and dividing it by each unit's total taxable assessed value.
- b) Determined by the ratio of assessed valuation of property subject to taxation in the City of Henderson to the value of property in the overlapping units.
- c) Obtained from Henderson County Board of Education for fiscal year 2023.
- d) Obtained from the Henderson County Treasurer's Office, does not include Judicial Center or Airport debt.

**CITY OF HENDERSON , KENTUCKY  
 PLEDGED - REVENUE COVERAGE  
 WATER & SEWER and ELECTRIC COMMISSIONS  
 LAST TEN FISCAL YEARS  
 (all amounts in thousands )**

Water and Sewer Revenue Bonds and Debt Owed to the City of Henderson								Electric Revenue Bonds						
Fiscal Year	Utility Operating Revenues	Less: Operating Expenses	Net Available Revenue	Debt Service Requirements			Coverage	Operating Revenues	Operating Expenses	Net Available Revenue	Debt Service Requirements			Coverage
				Principal	Interest	Total					Principal	Interest	Total	
2014	\$ 17,732	\$ 12,152	\$ 5,580	\$ 2,250	\$ 1,149	\$ 3,399	1.64	\$ 60,791	\$ 56,043	\$ 4,748	\$ 585	\$ 497	\$ 1,082	4.39
2015	17,605	12,094	5,511	2,299	1,214	3,513	1.57	61,128	57,322	3,806	595	486	1,081	3.52
2016	18,197	13,551	4,646	2,253	1,172	3,425	1.36	60,240	53,075	7,165	610	471	1,081	6.63
2017	19,058	14,330	4,728	2,746	981	3,727	1.27	67,120	60,189	6,931	620	458	1,078	6.43
2018	20,687	15,387	5,300	2,254	897	3,151	1.68	63,864	55,792	8,072	630	443	1,073	7.52
2019	22,090	15,543	6,547	2,330	853	3,183	2.06	51,396	44,725	6,671	650	467	1,117	5.97
2020	24,347	16,691	7,656	2,412	808	3,220	2.38	45,339	36,321	9,018	670	442	1,112	8.11
2021	24,904	16,689	8,215	2,471	754	3,226	2.55	41,213	37,887	3,326	690	389	1,079	3.08
2022	24,974	16,507	8,467	8,688	787	9,475	0.89	41,553	35,314	6,239	9,400	439	9,839	0.63
2023	25,419	16,237	9,182	3,174	918	4,092	2.24	43,682	35,973	7,709	425	808	1,233	6.25

Note: Operating expenses do not include interest, depreciation, or amortization expenses.

**CITY OF HENDERSON , KENTUCKY  
RATIOS of OUTSTANDING DEBT by TYPE  
LAST TEN FISCAL YEARS**

Year	General Bonded Debt Outstanding		Percentage of Actual Taxable Value of Property	Population	Per Capita	Other Governmental Activities Debt			Business-Type Activities		Total Primary Government <sup>a)</sup>	Per Capita	Per Household Income	Percentage of Household Income
	General Obligation Bonds	Actual Taxable Value of Property				Bond Anticipation Note	Capital Leases	General Obligation Contracts	Capital Leases					
2014	\$ 35,500,000	\$ 1,844,099,929	1.93%	28,832	\$ 1,231	-	-	-	-		\$ 35,500,000	\$ 1,231	\$ 33,351	3.69%
2015	41,590,000	1,865,430,988	2.23%	28,900	1,439	-	-	-	-		41,590,000	1,439	34,958	4.12%
2016	52,230,000	1,906,703,477	2.74%	28,890	1,808	-	-	-	-		52,230,000	1,808	34,671	5.21%
2017	54,745,000	1,933,640,240	2.83%	28,841	1,898	-	-	-	-		54,745,000	1,898	34,879	5.44%
2018	51,365,000	1,972,685,000	2.60%	29,108	1,765	-	-	\$ 315,375 <sup>b)</sup>	-		51,680,375	1,775	36,794	4.83%
2019	47,920,000	1,974,816,775	2.43%	28,432	1,685	-	-	240,519	-		48,160,519	1,694	38,069	4.45%
2020	44,390,000	2,022,845,433	2.19%	28,757	1,544	-	-	163,065	-		44,553,065	1,549	38,069	4.07%
2021	50,765,026	2,147,324,888	2.36%	27,981	1,814	-	-	82,923	-		50,847,949	1,817	39,887	4.56%
2022	63,342,937	2,274,793,069	2.78%	27,716	2,285	-	-	-	-		63,342,937	2,285	40,360	5.66%
2023	90,239,287	2,378,804,955	3.79%	27,697	3,258	-	-	-	-		90,239,287	3,258	43,413	7.50%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

a) Includes general bonded debt, other governmental activities debt, and business-type activities debt.

b) In 2018, the City financed police body cameras.

**CITY OF HENDERSON, KENTUCKY**  
**GENERAL BONDED DEBT OUTSTANDING and LEGAL DEBT LIMIT**  
**LAST TEN FISCAL YEARS**  
(in thousands of dollars)

Company	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Bonded										
General bonded debt outstanding	\$ 35,500	\$ 41,590	\$ 52,230	\$ 54,745	\$ 51,365	\$ 47,920	\$ 44,390	\$ 50,765	\$ 63,829	\$ 90,239
Other bonded debt	-	-	-	-	-	-	-	-	-	-
Total bonded debt	35,500	41,590	52,230	54,745	51,365	47,920	44,390	50,765	63,829	90,239
Debt not bonded	\$ -	\$ -	\$ -	\$ -	\$ 315	\$ 241	\$ 163	\$ 83	\$ -	\$ -
Total Debt (b)	\$ 35,500	\$ 41,590	\$ 52,230	\$ 54,745	\$ 51,680	\$ 48,161	\$ 44,553	\$ 50,848	\$ 63,829	\$ 90,239
Estimated actual property value	\$ 1,844,100	\$ 1,865,431	\$ 1,906,703	\$ 1,933,640	\$ 1,972,685	\$ 1,974,817	\$ 2,022,845	\$ 2,147,325	\$ 2,274,793	\$ 2,378,805
Percentage of estimated actual property value	1.93%	2.23%	2.74%	2.83%	2.62%	2.44%	2.20%	2.37%	2.81%	3.79%
Population	28,832	28,900	28,890	28,841	29,108	28,432	28,757	27,981	27,716	27,697
Per capita	\$ 1,231	\$ 1,439	\$ 1,808	\$ 1,898	\$ 1,765	\$ 1,685	\$ 1,544	\$ 1,814	\$ 2,303	\$ 3,258
Less: Amounts set aside to repay general debt	2,124	1,979	2,024	1,244	251	-	552	1,069	1,380	1,380
Total net debt applicable to debt limit	\$ 33,376	\$ 39,611	\$ 50,206	\$ 53,501	\$ 51,429	\$ 48,161	\$ 44,001	\$ 49,779	\$ 62,449	\$ 88,859
Legal Debt Limit (a)	\$ 110,727	\$ 112,183	\$ 113,954	\$ 115,339	\$ 118,293	\$ 120,719	\$ 122,562	\$ 124,961	\$ 127,985	\$ 136,351
Remaining debt limit	\$ 77,351	\$ 72,572	\$ 63,748	\$ 61,838	\$ 66,864	\$ 72,558	\$ 78,561	\$ 75,181	\$ 65,536	\$ 47,491
Percentage of remaining net debt limit	69.9%	64.7%	55.9%	53.6%	56.5%	60.1%	64.1%	60.2%	51.2%	34.8%
Percentage of net debt exhausted	30.1%	35.3%	44.1%	46.4%	43.5%	39.9%	35.9%	39.8%	48.8%	65.2%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

a) – Section 158 of the Kentucky Constitution states that cities, having a population of fifteen thousand or more, shall not incur indebtedness to an amount exceeding 10% on the value of the taxable property therein, to be estimated by the last assessment previous to the incurring of the indebtedness, unless in case of emergency, the public health or safety should so require.

b) – Bonds and leases payable, current and noncurrent on page 35: Statement of Net Position.

# CITY OF HENDERSON, KENTUCKY DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	(a) Population	Household Income (thousands of dollars)	(a) Median Household Income	(c) Median Age	(d) School Enrollment	(b) Unemployment Rate
2014	28,832	\$ 961,576	\$ 33,351	38.3	7,581	6.9%
2015	28,900	1,010,286	34,958	38.3	7,570	5.0%
2016	28,890	1,001,645	34,671	39.4	7,521	5.1%
2017	28,841	1,005,945	34,879	40.1	7,550	4.9%
2018	29,108	1,071,000	36,794	39.7	7,387	4.4%
2019	28,432	1,082,378	38,069	39.8	7,426	4.4%
2020	28,757	1,147,145	39,891	39.8	6,828	4.3%
2021	27,981	1,116,078	39,887	39.7	6,975	5.3%
2022	27,716	1,118,618	40,360	39.8	7,034	4.1%
2023	27,697	1,202,410	43,413	38.8	6,887	4.4%

**Sources:**

- a) - U.S. Census Bureau
- b) - Kentucky Center for Statistics
- c) - U.S. Census Bureau
- d) - Henderson County Board of Education

**CITY OF HENDERSON, KENTUCKY**  
**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES by FUNCTION / PROGRAM**  
**LAST TEN FISCAL YEARS**

<b>Function / Program</b>	<b>Fiscal Year</b>									
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
<b>General Government</b>										
Administration	23.00	22.00	23.00	23.00	21.50	21.50	20.50	21.00	21.00	22.00
Finance	33.00	32.00	28.00 a)	28.00	27.00	27.00	26.00	26.00	28.00	28.00
Information Technology			6.00 a)	6.00	6.00	6.00	6.00	6.00	6.00	6.00
<b>Police</b>										
Officers	61.75	61.75	61.75	61.75	61.75	61.75	61.00	61.00	61.00	58.00
Civilians	8.00	8.00	8.00	8.00	8.00	9.00	9.00	10.00	10.75	10.75
<b>Emergency Communications</b>										
9-1-1 Communications	15.25	15.25	16.25	16.25	16.25	16.25	16.00	16.00	16.25	16.25
<b>Fire</b>										
Firefighters	60.00	60.00	60.00	60.00	60.00	60.00	60.00	60.00	60.00	60.00
Civilians	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
<b>Parks and Recreation</b>	14.00	14.00	14.00	14.00	14.00	14.00	12.00	12.00	12.00	12.00
<b>Mass Transit</b>	14.00	14.00	13.00	13.00	13.00	13.00	13.00	13.00	13.00	13.00
<b>Gas System</b>	26.00	26.00	26.00	26.00	26.00	25.00	25.00	25.00	26.00	25.00
<b>Sanitation</b>	18.50	18.50	18.50	18.50	18.50	18.50	17.50	15.50	15.50	15.50
<b>Cemetery</b>	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
<b>Public Way Improvement</b>	35.50	35.50	36.50	36.50	37.00	37.00	34.00	33.50	33.50	33.50
<b>TOTAL</b>	315.00	313.00	317.00	317.00	315.00	315.00	306.00	305.00	309.00	306.00

Source: Applicable Departments

a) The Information Technology division was removed from Finance and made into a Department.

**CITY OF HENDERSON, KENTUCKY**  
**CAPITAL ASSET STATISTICS by FUNCTION / PROGRAM**  
**LAST TEN FISCAL YEARS**

<b>Function / Program</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
<b>Public Way Improvement (in miles)</b>										
Asphalt streets	120	120	120	99.20	99.20	99.20	99.20	99.20	99.20	99.20
Concrete streets	-	-	-	19.94	19.94	19.94	19.94	19.94	19.94	19.94
City sidewalks	73	73	73	92.32	92.32	92.32	92.32	92.32	92.37	92.37
State sidewalks	-	-	-	12.82	12.82	12.82	12.82	12.82	12.82	12.82
Private sidewalks	-	-	-	5.98	5.98	5.98	5.98	5.98	5.98	5.98
Walking trails	-	-	-	2.02	2.02	2.02	2.02	2.02	2.02	2.02
Bike path	-	-	-	0.74	0.74	0.74	0.74	0.74	0.74	0.74
Cart path	-	-	-	0.71	0.71	0.71	0.71	0.71	0.71	0.71
<b>Landfill Operations (in tons) (a)</b>										
CDD - Commercial	-	-	-	7,262.28	2,720.92	2,994.27	4,770.13	3,166.56	5,055.18	9,073.04
CDD - City Residents	-	-	-	1,909.52	1,826.18	1,832.60	2,340.09	1,584.60	1,107.28	1,537.04
CDD - City Government	-	-	-	2,112.29	541.37	680.42	923.69	987.69	939.23	706.82
CDD - County Residents	-	-	-	1,881.90	1,014.93	900.91	1,228.47	2,213.56	668.50	856.97
CDD - County Government	-	-	-	276.55	44.11	631.92	1,276.24	8.80	39.23	13.31
CDD - Other	-	-	-	645.70	103.77	319.30	161.02	565.29	313.10	2,586.76
CDD - Total	18,135	19,294	13,535	14,088.24	6,251.28	7,359.42	10,699.64	8,526.50	8,122.52	14,773.94
<b>Transfer Station Operations (in tons) (a)</b>										
Solid Waste - Commercial	-	-	-	21,339.64	16,790.09	19,679.77	20,295.44	21,975.35	30,996.70	30,235.51
Solid Waste - City Residents	-	-	-	1,302.26	1,200.84	849.56	1,118.62	1,892.10	2,281.30	1,726.09
Solid Waste - City Government	-	-	-	11,343.67	11,300.38	11,588.96	11,880.04	12,659.38	11,797.24	11,658.34
Solid Waste - County Residents	-	-	-	1,239.65	1,278.31	1,355.75	1,507.65	2,101.70	1,610.08	1,123.99
Solid Waste - County Government	-	-	-	102.46	107.65	122.40	184.84	128.48	69.89	61.52
Solid Waste - Other	-	-	-	519.62	713.31	982.22	779.64	920.58	864.11	-
Solid Waste - Total	30,823	27,925	35,667	35,847.30	31,390.58	34,578.66	35,766.23	39,677.59	47,619.32	44,805.45
<b>Electric System</b>										
Miles of transmission and primary distribution	208	208	209	209	209	209	209	209	209	209
Number of distribution stations	7	7	7	7	7	7	7	7	7	7
<b>Gas System</b>										
Miles of mains	254	255	255	255	255	256	259	258	259	259
Miles of service lines	140	139	139	139	139	139	139	139	142	140
Number of meters	9,391	9,392	9,367	9,378	9,347	9,346	9,417	9,341	9,504	9,318
<b>Parks and Recreation</b>										
Park acreage	231.7	231.7	232.0	232.0	232.0	232.0	320.0	320.0	320.0	402.0
Cemetery acreage	70	70	70	70	70	70	70	70	70	70
Baseball fields	10	10	10	10	10	10	10	10	10	10
Softball fields	6	6	6	6	6	6	6	6	6	6
Playgrounds	10	11	12	15	15	15	16	16	16	16
Tennis courts (a)	14	12	12	12	12	12	12	12	12	12

**CITY OF HENDERSON, KENTUCKY  
CAPITAL ASSET STATISTICS by FUNCTION / PROGRAM  
LAST TEN FISCAL YEARS**

<b>Function / Program</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
<b>Parks and Recreation, Continued</b>										
Rental Facilities	1	1	1	1	1	1	2	2	2	2
Rental Shelters	2	2	2	2	2	32	32	32	32	33
Gymnasiums	1	1	1	1	1	1	1	1	1	1
Sand volleyball courts	1	1	1	1	1	1	1	1	1	1
Swimming pools	1	1	1	1	1	1	1	1	1	1
Golf holes	9	9	9	9	9	18	18	18	18	18
Boat Ramps	3	3	3	3	3	3	3	3	3	3
Soccer fields	4	4	4	4	4	4	4	4	4	4
Interactive water features	1	1	1	2	2	2	2	2	2	2
Walking trails	2	3	3	3	3	3	3	4	4	4
Basketball courts	4	4	4	4	4	4	4	4	4	4
Skate parks (b)	1	2	2	2	2	2	2	2	2	1
Dog runs	-	1	1	1	1	1	1	1	1	1
Disc golf holes	18	18	18	18	18	18	18	18	18	36
Pocket Parks	-	-	-	-	-	1	1	1	1	1
Pickleball Courts	-	-	-	-	-	-	3	7	7	10

Source: Applicable Departments

(a) The City added a new software system that provided more detail information.

(b) The City renovated 2 tennis courts into a new skate park in fiscal 2015.



**CITY OF HENDERSON, KENTUCKY**  
**OPERATING INDICATORS by FUNCTION / PROGRAM**  
**LAST TEN FISCAL YEARS**

<b>Function / Program</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2022</b>
<b>Police</b>										
Physical arrests	3,054	4,138	3,537	2,542	2,073	2,938	1,404	2,363	2,370	2,371
Traffic violations	2,889	3,596	3,203	1,629	1,169	1,289	1,631	2,984	3,838	3,207
Parking violations	4,307	4,565	2,517	4,551	4,426	4,454	2,343	2,315	1,755	(b)
Calls for service	17,519	17,928	18,080	21,540	26,012	31,106	27,404	30,923	28,444	26,878
<b>911 Dispatch Center (a)</b>										
911 Emergency calls	-	-	-	-	-	-	32,797	31,248	30,569	29,512
Administrative calls - inbound	-	-	-	-	-	-	34,194	34,989	33,316	35,228
Administrative calls - outbound	-	-	-	-	-	-	-	-	-	21,181
Text to 911	-	-	-	-	-	-	-	69	123	204
Total calls	-	-	-	-	-	-	66,991	66,306	64,008	86,125
<b>Fire</b>										
Fire	137	131	128	114	137	111	158	123	134	135
Overpressure Rupture, Explosion, Overheat	13	14	16	19	13	13	18	22	10	6
Rescue & Emergency Medical Service	1,736	1,769	1,741	1,950	1,882	2,210	2,058	2,438	2,901	2,743
Hazardous Condition (No Fire)	171	163	167	187	195	167	151	168	193	223
Service Call	73	57	79	94	88	148	302	168	163	172
Good Intent Call	166	173	176	158	185	207	277	274	241	243
False Alarm & False Call	292	269	273	272	291	261	263	296	368	338
Severe Weather & Natural Disaster	2	4	1	2	1	1	2	2	2	3
Special Incident Type	7	5	8	2	14	6	10	8	17	6
Number of inspections performed	712	602	738	632	550	330	75	250	557	339
<b>Mass Transit</b>										
Number of routes	5	5	5	5	5	5	5	5	5	5
Fixed Route Passengers	134,966	130,530	123,865	121,455	110,975	107,282	89,428	48,666	49,870	60,749
Para transit Passengers	14,020	12,804	12,302	11,439	11,018	11,976	8,446	7,602	8,449	8,083
Wheelchair Usage	6,837	6,524	6,109	9,022	6,733	4,184	3,474	3,135	2,813	6,072
Miles of Service	219,964	214,648	210,012	212,126	196,883	202,266	184,530	175,292	170,461	182,067

Source: Applicable Departments

(a) The City added a new software system that provided more detail information.

(b) Due to a vacancy in the parking enforcement position, this activity was suspended. The City is considering eliminating this activity.